



North Coast Regional Water Quality Control Board

## ORDER No. R1-2017-0006 NPDES No. CA0022781 WDID No. 1B831470HUM

#### WASTE DISCHARGE REQUIREMENTS

for the

#### REDWAY COMMUNITY SERVICES DISTRICT WASTEWATER TREATMENT FACILITY HUMBOLDT COUNTY

The following Permittee is subject to waste discharge requirements (WDRs) set forth in this Order:

#### Table 1. Permittee Information

Permittee	Redway Community Services District		
Name of FacilityWastewater Treatment Facility			
	1150 Evergreen Road Suite 2		
Facility Address	Redway, CA 95560		
	Humboldt County		
Type of Facility         Publicly Owned Treatment Works (POTW)			
Facility Design Flow	0.186 million gallons per day (mgd) (average dry weather treatment capacity)		
Facility Design Flow	0.580 mgd (peak wet weather flow capacity)		

#### Table 2. Discharge Locations

Discharge Point	Effluent Description	Discharge Point Latitude (North)	Discharge Point Longitude (West)	Receiving Water
001	Secondary Treated Wastewater	40° 07' 46"	123° 49' 17"	South Fork Eel River
002	Secondary Treated Wastewater	40° 07' 46"	123° 49′ 32"	Percolation Ponds/ Groundwater

DAVID M. NOREN, CHAIR | MATTHIAS ST. JOHN, EXECUTIVE OFFICER

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## Table 3. Administrative Information

This Order was adopted on:	March 9, 2017
This Order shall become effective on:	May 1, 2017
This Order shall expire on:	April 30, 2022
The Permittee shall file a Report of Waste Discharge as an application for reissuance of WDRs in accordance with title 23, California Code of Regulations, (CCR) and an application for reissuance of a National Pollutant Discharge Elimination System (NPDES) permit no later than:	May 1, 2021
The U.S. Environmental Protection Agency (U.S. EPA) and the California Regional Water Quality Control Board, North Coast Region have classified this discharge as follows:	Minor

IT IS HEREBY ORDERED, that Waste Discharge Requirements (WDR) Order No. R1-2011-0046 and Monitoring and Reporting Program (MRP) No. R1-2011-0046, are rescinded upon the effective date of this Order except for enforcement purposes, and in order to meet the provisions contained in division 7 of the California Water Code (Water Code) (commencing with section 13000) and regulations and guidelines adopted thereunder, and the provisions of the federal Clean Water Act (CWA) and regulations and guidelines adopted thereunder, the Permittee shall comply with the requirements of this Order. This action in no way prevents the North Coast Regional Water Quality Control Board (Regional Water Board) from taking enforcement action for past violations of the previous permit.

I, Matthias St. John, Executive Officer, do hereby certify that this Order with all attachments is a full, true, and correct copy of the Order adopted by the California Regional Water Quality Control Board, North Coast Region, on **March 8, 2017.** 

17\_0006\_RedwayCSD\_WWTF\_NPDES

Matthias St. John, Executive Officer

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# I. FACILITY INFORMATION

Information describing the Redway Community Services District (Permittee), Wastewater Treatment Facility (Facility) is summarized in Table 1 and in sections I and II of the Fact Sheet (Attachment F). Section I of the Fact Sheet also includes information regarding the Facility's permit application.

#### II. FINDINGS

The California Regional Water Quality Control Board, North Coast Region (Regional Water Board), finds:

- A. Legal Authorities. This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (U.S. EPA) and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as a NPDES permit authorizing the Permittee to discharge into waters of the United States at the discharge location described in Table 2 subject to the Waste Discharge Requirements (WDRs). This Order also serves as WDRs pursuant to article 4, chapter 4, division 7 of the Water Code (commencing with section 13260).
- **B. Basis and Rationale for Requirements.** The Regional Water Board developed the requirements in this Order based on information submitted as part of the Permittee's application, monitoring and reporting programs, and other available information. The Fact Sheet (Attachment F) contains background information and rationale for the requirements in this Order, and is hereby incorporated into this Order and constitutes Findings for this Order. Attachments A through E are also incorporated into this Order.
- **C. Provisions and Requirements Implementing State Law.** The provisions/requirements in subsections III.E, III.F, IV.B, V.B, and VI.C.5.a of this Order and sections VI, VIII.C, and X.E of the Monitoring and Reporting Program are included to implement state law only. These provisions/requirements are not required or authorized under the federal CWA; consequently, violations of these provisions/requirements are not subject to the enforcement remedies that are available for NPDES violations.
- **D.** Notification of Interested Parties. The Regional Water Board has notified the Permittee and interested agencies and persons of its intent to prescribe WDRs for the discharge and has provided them with an opportunity to submit their written comments and recommendations. Details of the notification are provided in the Fact Sheet.
- **E. Consideration of Public Comment.** The Regional Water Board, in a public meeting, heard and considered all comments pertaining to the discharge. Details of the Public Hearing are provided in the Fact Sheet.

## **III. DISCHARGE PROHIBITIONS**

- **A.** The discharge of any waste not disclosed by the Permittee or not within the reasonable contemplation of the Regional Water Board is prohibited.
- **B.** Creation of pollution, contamination, or nuisance, as defined by section 13050 of the Water Code is prohibited.
- **C.** The discharge of sludge or digester supernatant is prohibited, except as authorized under section VI.C.5.c of this Order (Sludge Disposal and Handling Requirements).

- **D.** The discharge of untreated or partially treated waste (receiving a lower level of treatment than described in section II.A of the Fact Sheet) from anywhere within the collection, treatment, or disposal systems is prohibited, except as provided for in Attachment D, Standard Provisions G (Bypass) and H (Upset).
- **E.** Any sanitary sewer overflow (SSO) that results in a discharge of untreated or partially treated wastewater to (a) waters of the state or (b) land and creates pollution, contamination, or nuisance, as defined in Water Code section 13050(m) is prohibited.
- **F.** The discharge of waste to land that is not owned by the Permittee, governed by District ordinance, or under agreement to use by the Permittee, or for which the Permittee has explicitly permitted such use, is prohibited, except for use for fire suppression as provided in title 22, section 60307(b) of the CCR.
- **G.** The discharge of waste at any point not described in Finding II.B of the Fact Sheet or authorized by a permit issued by the State Water Resources Control Board (State Water Board) or another Regional Water Board is prohibited.
- **H.** The average dry weather flow of waste through the Facility shall not exceed 0.186 mgd, measured daily and averaged over a calendar month. The peak daily wet weather flow of waste through the Facility shall not exceed 0.580 mgd, measured daily. Compliance with this prohibition shall be determined as defined in sections VII.K and VII.L of this Order.
- I. The discharge of waste to the South Fork Eel River and its tributaries is prohibited during the period from May 15 through September 30 of each year.
- J. During the period from October 1 through May 14, discharges of treated wastewater to the South Fork Eel River shall not exceed one percent of the flow of the South Fork Eel River, as measured at United States Geological Survey (USGS) Gauge No. 11476500 in the South Fork Eel River near Miranda. For the purposes of this Order, compliance with this discharge prohibition shall be determined as follows:
  - **1.** The discharge of secondary treated wastewater shall be adjusted at least once daily to avoid exceeding, to the extent practicable, one percent of the most recent daily flow measurement of the South Fork Eel River. Daily flow shall be based on flow meter comparisons reasonably read between the hours of 12:01 am and 12:00 midnight;
  - 2. In no case shall the total volume of secondary treated wastewater discharged in a calendar month exceed one percent of the total volume of the South Fork Eel River in the same calendar month. At the beginning of the discharge season, the monthly flow volume comparisons shall be based on the date when the discharge commenced to the end of the calendar month. At the end of the discharge season, the monthly flow volume comparisons shall be based on the discharge season, the monthly flow volume comparisons shall be based on the discharge season, the monthly flow volume comparisons shall be based on the first day of the calendar month to the date when the discharge ceased for the season.
- **K.** The discharge of any radiological, chemical, or biological warfare agent into waters of the state is prohibited under Water Code section 13375.
- **L.** The discharge of septage to a location other than an approved septage receiving station is prohibited.

#### IV. EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

#### A. Effluent Limitations – Discharge Point 001

#### 1. Final Effluent Limitations – Discharge Point 001

**a.** The discharge of treated wastewater shall maintain compliance with the following effluent limitations at Discharge Point 001, with compliance measured at Monitoring Location EFF-001 as described in the Monitoring and Reporting Program (MRP) (Attachment E).

			Effluent Limitations <sup>1</sup>				
Parameter	Units	Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum	
Biochemical Oxygen Demand 5-day @ 20°C (BOD <sub>5</sub> )	mg/L	30	45				
Total Suspended Solids (TSS)	mg/L	30	45				
рН	s.u.				6.5	8.5	
Settleable Solids	ml/L	0.1		0.2			
Total Residual Chlorine	mg/L	0.01		0.02			
Copper, Total Recoverable	μg/L	4.7		9.5			
Chlorodibromomethane	μg/L	0.40		0.80			
Dichlorobromomethane	μg/L	0.56		1.1			
2,4,6-Trichlorophenol	μg/L	2.1		4.2			
alpha-Endosulfan	μg/L	0.046		0.092			
Ammonia Nitrogen, Total (as N)	mg/L	2.0		5.2			
Nitrogen, Total (as N)	mg/L	10		20			
Table Notes:							

#### **Table 4. Effluent Limitations**

1. See Definitions in Attachment A and Compliance Determination discussion in section VII of this Order.

- **b. Percent Removal**. The average monthly percent removal of BOD<sub>5</sub> and TSS shall not be less than 85 percent. Percent removal shall be determined from the monthly average value of influent wastewater concentration in comparison to the monthly average value of effluent concentration for the same constituent over the same time period as measured at Monitoring Locations INF-001 and EFF-001, respectively.
- **c. Disinfection**. Disinfected effluent discharged from the Facility through Discharge Point 001 to the South Fork Eel River shall not contain total coliform bacteria exceeding the following concentrations, as measured at Monitoring Location EFF-001:

- i. The median concentration shall not exceed a Most Probable Number (MPN) of 23 per 100 milliliters (mL) in a calendar month<sup>1</sup>; and
- ii. No sample shall exceed an MPN of 240 total coliform bacteria per 100 mL.
- **d.** Acute Toxicity. There shall be no acute toxicity in treated wastewater discharged to the South Fork Eel River. The Permittee will be considered in compliance with this limitation when the survival of aquatic organisms in a 96-hour bioassay of undiluted effluent complies with the following:
  - i. Minimum for any one bioassay: 70 percent survival; and
  - **ii.** Median for any three or more consecutive bioassays: at least 90 percent survival.
- e. Chronic Toxicity. As measured at Monitoring Location EFF-001, there shall be no chronic toxicity in the effluent when discharging to the Eel River. Compliance with these effluent limitations shall be determined in accordance with section VII.J of this Order and section V.A of the MRP (Attachment E).

## 2. Interim Effluent Limitations - Not Applicable

This Order does not establish interim effluent limitations or schedules for compliance with final limitations.

#### B. Land Discharge Specifications and Requirements – Discharge Point 002

#### 1. Land Discharge Specifications

**a.** The Permittee shall maintain compliance with the following limitations at Discharge Point 002, with compliance measured at Monitoring Location EFF-002, as described in the attached MRP.

		Effluent Limitations <sup>1</sup>				
Parameter	Units	Average Monthly	Average Weekly	Maximum Daily	Instantaneous Minimum	Instantaneous Maximum
Biochemical Oxygen Demand 5-day @ 20°C (BOD5)	mg/L	30	45			
Total Suspended Solids (TSS)	mg/L	30	45			
рН	s.u.				6.0	9.0
Settleable Solids	ml/L	0.1		0.2		
Nitrogen, Total (as N)	mg/L	10		20		
Table Notes:           1.         See Definitions in Attachment A and Compliance Determination discussion in section VII of this Order.						

#### **Table 5. Land Discharge Specifications**

**b. Disinfection**. Disinfected effluent discharged from the Facility through Discharge Point 002 to the percolation ponds shall not contain total coliform bacteria exceeding the following concentrations, as measured at Monitoring Location EFF-002:

<sup>&</sup>lt;sup>1</sup> See section VII.H of this Order regarding compliance with bacteriological limitations.

- i. The median concentration shall not exceed an MPN of 23 per 100 mL in a calendar month<sup>2</sup>; and
- ii. No samples shall exceed an MPN of 240 total coliform bacteria per 100 mL.

# C. Water Recycling Specifications and Requirements – Not Applicable

This Order does not authorize discharges of recycled water.

## D. Other Requirements

1. Total Residual Chlorine. As measured at the end of the chlorine contact chamber at Monitoring Location INT-001, the total residual chlorine concentration shall be maintained at a level that ensures the discharge meets the total coliform effluent limitations at the end of the disinfection process for discharges to Discharge Points 001 and 002. By May 1, 2019, the Permittee shall provide continuous chlorine residual monitoring to demonstrate that the appropriate chlorine residual concentration is maintained in the effluent at INT-001 at all times and submit a written report confirming compliance with this requirement.

## V. RECEIVING WATER LIMITATIONS

## A. Surface Water Limitations

Receiving water limitations are based on water quality objectives contained in the Basin Plan, and are a required part of this Order. Receiving water conditions not in conformance with the limitation are not necessarily a violation of this Order. Compliance with receiving water limitations shall be measured at monitoring locations described in the MRP (Attachment E). The Regional Water Board may require an investigation to determine cause and culpability prior to asserting that a violation has occurred.

Discharges from the Facility shall not cause the following in the receiving water:

- 1. The discharge shall not cause the dissolved oxygen concentration of the receiving water to be depressed below 7.0 mg/L. Additionally, the discharge shall not cause the dissolved oxygen content of the receiving water to fall below 10.0 mg/L more than 50 percent of the time, or below 7.5 mg/L more than 10 percent of the time in a calendar year. In the event that the receiving waters are determined to have a dissolved oxygen concentration of less than 7.0 mg/L, the discharge shall not depress the dissolved oxygen concentration below the existing level.
- **2.** The discharge shall not cause the pH of receiving waters to be depressed below 6.5 nor raised above 8.5. Within this range, the discharge shall not cause the pH of the receiving waters to be changed at any time more than 0.5 units from that which occurs naturally.
- **3.** The discharge shall not cause the specific conductance (micromhos<sup>3</sup>) concentration of the receiving waters to increase above 200 micromhos more than 50 percent of the time, or above 350 micromhos more than 10 percent of the time.
- **4.** The discharge shall not cause the total dissolved solids concentration of the receiving waters to increase above 120 mg/L more than 50 percent of the time, or above 200 mg/L more than 10 percent of the time.

<sup>&</sup>lt;sup>2</sup> See section VII.H of this Order regarding compliance with bacteriological limitations.

<sup>&</sup>lt;sup>3</sup> Measured at 77°F.

- **5.** The discharge shall not cause the turbidity of receiving waters to be increased more than 20 percent above naturally occurring background levels.
- **6.** The discharge shall not cause receiving waters to contain suspended material in concentrations that cause nuisance or adversely affect beneficial uses.
- **7.** The discharge shall not cause receiving waters to contain floating materials, including solids, liquids, foams, and scum, in concentrations that cause nuisance or adversely affect beneficial uses.
- 8. The discharge shall not cause receiving waters to contain taste- or odor-producing substances in concentrations that impart undesirable tastes or odors to fish flesh or other edible products of aquatic origin, that cause nuisance, or that adversely affect beneficial uses.
- **9.** The discharge shall not cause coloration of receiving waters that causes nuisance or adversely affects beneficial uses.
- **10.** The discharge shall not cause bottom deposits in receiving waters to the extent that such deposits cause nuisance or adversely affect beneficial uses.
- **11.** The discharge shall not cause receiving waters to contain concentrations of biostimulatory substances that promote objectionable aquatic growth to the extent that such growth causes nuisance or adversely affects beneficial uses.
- **12.** The discharge shall not cause receiving waters to contain toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in humans, plants, animals, or aquatic life. Compliance with this objective will be determined by use of indicator organisms, analyses of species diversity, population density, growth anomalies, bioassays of appropriate duration, or other appropriate methods, as specified by the Regional Water Board.
- **13.** The discharge shall not cause a measurable temperature change in the receiving water at any time.
- **14.** The discharge shall not cause an individual pesticide or combination of pesticides to be present in concentrations that adversely affect beneficial uses. The discharge shall not cause bioaccumulation of pesticide concentrations in bottom sediments or aquatic life.
- **15.** The discharge shall not cause receiving waters to contain concentrations of pesticides in excess of Maximum Contaminant Levels (MCLs) established for these pollutants in title 22, division 4, chapter 15, articles 4 and 5.5 of the CCR.
- **16.** The discharge shall not cause receiving waters to contain oils, greases, waxes, or other materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise affect beneficial uses.
- **17.** The discharge shall not cause a violation of any applicable water quality standard for receiving waters adopted by the Regional Water Board or the State Water Board, as required by the federal Clean Water Act and regulations adopted thereunder. If more stringent applicable water quality standards are promulgated or approved pursuant to section 303 of the Clean Water Act, or amendments thereto, the Regional Water Board will revise and modify this Order in accordance with such more stringent standards.

- **18.** The discharge shall not cause concentrations of chemical constituents to occur in excess of MCLs established for these pollutants in title 22, division 4, chapter 15, articles 4 and 5.5 of the CCR.
- **19.** The discharge shall not cause receiving waters to contain radionuclides in concentrations which are deleterious to human, plant, animal or aquatic life, nor which result in the accumulation of radionuclides in the food web to an extent which presents a hazard to human, plant, animal or indigenous aquatic life.

## **B.** Groundwater Limitations

- 1. The collection, treatment, storage, and disposal of wastewater shall not cause a statistically significant degradation of groundwater quality unless a technical evaluation is performed that demonstrates that any degradation that could reasonably be expected to occur, after implementation of all regulatory requirements (e.g., title 27 of the CCR) and reasonable best management practices (BMPs), will not violate groundwater quality objectives or cause impacts to beneficial uses of groundwater.
- **2.** The collection, treatment, storage, and disposal of wastewater shall not cause alterations of groundwater that contain chemical concentrations in excess of limits specified in title 22, division 4, chapter 15, article 4, sections 64435 (Tables 2 and 3) and 64444, and the Basin Plan.
- **3.** The collection, treatment, storage, and disposal of wastewater shall not cause groundwater to contain radionuclides in excess of the limits specified in title 22, division 4, chapter 15, article 5, section 64443 of the CCR.
- **4.** The collection, treatment, storage, and disposal of wastewater shall not cause groundwater to contain taste or odor-producing substances in concentrations that cause nuisance or adversely affect beneficial uses.
- **5.** In groundwaters used for domestic or municipal supply (MUN), the collection, treatment, storage, and disposal of wastewater shall not cause the median of the most probable number of coliform organisms over any 7-day period to exceed 1.1 MPN/100 mL or 1 colony/100 mL.

# **VI. PROVISIONS**

## A. Standard Provisions

- **1. Federal Standard Provisions.** The Permittee shall comply with all Standard Provisions included in Attachment D of this Order.
- 2. **Regional Water Board Standard Provisions.** The Permittee shall comply with the following Regional Water Board standard provisions. In the event that there is any conflict, duplication, or overlap between provisions specified by this Order, the more stringent provision shall apply:
  - **a.** Failure to comply with provisions or requirements of this Order, or violation of other applicable laws or regulations governing discharges from this facility, may subject the Permittee to administrative or civil liabilities, criminal penalties, and/or other enforcement remedies to ensure compliance. Additionally, certain violations may subject the Permittee to civil or criminal enforcement from appropriate local, state, or federal law enforcement entities.

**b.** In the event the Permittee does not comply or will be unable to comply for any reason, with any prohibition, final effluent limitation, land discharge specification, other specification, receiving water limitation, or provision of this Order that may result in a significant threat to human health or the environment, such as inundation of treatment infrastructure, breach of pond containment, or unauthorized release, etc., that results in a discharge to a drainage channel or a surface water, the Permittee shall notify Regional Water Board staff within 24 hours of having knowledge of such non-compliance. Spill notification and reporting shall be conducted in accordance with Section V.E of Attachment D and X.E of the Monitoring and Reporting Program.

## B. Monitoring and Reporting Program (MRP) Requirements

The Permittee shall comply with the MRP, included as Attachment E of this Order, and future revisions thereto.

#### C. Special Provisions

- 1. Reopener Provisions
  - **a. Standard Revisions.** If applicable water quality standards are promulgated or approved pursuant to Section 303 of the CWA, or amendments thereto, the Regional Water Board may reopen this Order and make modifications in accordance with such revised standards.
  - **b. Reasonable Potential.** This Order may be reopened for modification to include an effluent limitation, if monitoring establishes that the discharge causes, or has the reasonable potential to cause or contribute to, an excursion above a water quality criterion or objective applicable to the receiving water.
  - **c.** Whole Effluent Toxicity. As a result of a Toxicity Reduction Evaluation (TRE), this Order may be reopened to include a narrative or numeric chronic toxicity limitation, a new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE. Additionally, if a numeric chronic toxicity water quality objective is adopted by the State Water Board, this Order may be reopened to include a numeric chronic toxicity effluent limitation based on that objective.
  - **d. 303(d)-Listed Pollutants.** If an applicable total maximum daily load (TMDL) (see Fact Sheet, section III.D) program is adopted, this Order may be reopened and effluent limitations for the pollutant(s) that are the subject of the TMDL may be modified or imposed to conform this Order to the TMDL requirements.
  - e. Water Effects Ratios (WERs) and Metal Translators. A default WER of 1.0 has been used in this Order for calculating CTR criteria for applicable priority pollutant inorganic constituents. In addition, default dissolved-to-total metal translators have been used to convert water quality objectives from dissolved to total recoverable. If the Permittee performs studies to determine site-specific WERs and/or site-specific dissolved-to-total metal translators and submits a report that demonstrates that WER or translator studies were performed in accordance with U.S. EPA or other approved guidance, this Order may be reopened to modify the effluent limitations for the applicable constituents.
  - **f. Nutrients.** This Order contains effluent limitations for ammonia and nitrate and effluent monitoring for nutrients (ammonia, nitrate, nitrite, organic nitrogen, total

nitrogen and phosphorus). If new water quality objectives for nutrients are established, if monitoring data indicate the need for new or revised effluent limitations for any of these parameters, or if new or revised methods for compliance with effluent limitations for any of these parameters are developed, this Order may be reopened and modified to include new or modified effluent limitations or other requirements, as necessary.

## 2. Special Studies, Technical Reports and Additional Monitoring Requirements

- a. Ammonia Study. The Permittee shall conduct a study to determine the presence of freshwater mussels in the receiving water to support implementation of the water quality criteria for ammonia in the April 2013 *Aquatic Life Ambient Water Quality for Ammonia Freshwater 2013* (EPA-822-R-13-001). The Permittee may conduct literature searches of historical mussel surveys and/or conduct a site-specific mussel survey to evaluate the presence/absence of mussels in the receiving water. The study shall be conducted in accordance with the August 2013 *Technical Support Document for Conducting and Reviewing Freshwater Mussel Occurrence Surveys for the Development of Site-Specific Water Quality Criteria for Ammonia* (EPA-800-R-13-003). The Permittee shall submit a work plan for conducting the study by November 1, 2019. The study shall be initiated within 3 years of the permit effective date and a final report summarizing the results of the study shall be submitted to the Regional Water Board in conjunction with the Report of Waste Discharge by August 1, 2021.
- **b. Sludge Management Plan.** The Permittee shall prepare a work plan to evaluate, select, and recommend appropriate sludge handling, storage and disposal methods (collectively referred to as sludge management practices or methods) in accordance with the following schedule.

Task	Task Description	Due Date
	Submit a written commitment to reevaluate existing sludge management practices in-order to comply with applicable portions of 40 CFR 57, 258, and 503, and General Waste Discharge Requirements for Small Domestic Water Treatment Systems (Order WQ 2014-DWQ). The written commitment shall include a preliminary schedule of tasks the District will implement to bring sludge management practices into compliance with federal and State regulations.	90 days following the effective date of this Order
2	Submit a work plan for review and approval by the Regional Water Board Executive Officer that contains recommended sludge management practices that meets State and federal guidelines. The work plan shall contain a time schedule leading to implementation of the selected alternative practices. The time schedule shall be as short as practicable but no longer than 5 years from the date of Order adoption. The Permittee shall implement the workplan per the approved	No later than 1 year following the effective date of this Order.

due cau Officer	hedule. The schedule may be modified, for use, by the Regional Water Board Executive upon request from the Permittee. At a um, the work plan shall describe the ng:	
i.	Estimate the amount of sludge and scum currently generated and anticipated in the future.	
ii.	Describe how sludge, scum, and supernatant will be stored and disposed of to protect surface and groundwater quality.	
iii	If sludge will be subject to further treatment, describe the treatment and storage requirements.	
iv	If the Permittee plans to dry residuals onsite, describe plans to perform drying during the wet and dry seasons to prevent nuisance odors, prevent vectors, and protect surface and groundwater quality.	

c. Engineering Study on Suspended Transmission Line. By March 1, 2018, the Permittee shall submit for Regional Board Executive Officer approval, an engineering study to assess conditions and capacity of the areal suspended transmission pipeline. The study shall, at a minimum, analyze the structural integrity of the suspended transmission pipeline and specify maximum effluent flows capable of being transported through the pipeline while maintaining its structural integrity.

# 3. Best Management Practices and Pollution Prevention

## a. Pollutant Minimization Program (PMP)

- i. The Permittee shall, as required by the Executive Officer, develop and conduct a PMP as further described below when there is evidence (e.g., sample results from analytical methods more sensitive than those methods required by this Order, presence of whole effluent toxicity, health advisories for fish consumption, results of benthic or aquatic organism tissue sampling) that a priority pollutant is present in the effluent above an effluent limitation and either:
  - (a) The concentration of the pollutant is reported as "Detected, but Not Quantified" (DNQ) and the effluent limitation is less than the reporting limit (RL);
  - **(b)** A sample result is reported as non-detect (ND) and the effluent limitation is less than the method detection limit (MDL), using definitions described in Attachment A and reporting protocols described in MRP section X.B.5.

- **ii.** The PMP shall include, but not be limited to, the following actions and submittals acceptable to the Regional Water Board:
  - (a) An annual review and semi-annual monitoring of potential sources of the reportable priority pollutant(s), which may include fish tissue monitoring and other bio-uptake sampling;
  - **(b)** Quarterly monitoring for the reportable priority pollutant(s) in the influent to the wastewater treatment system;
  - **(c)** Submittal of a control strategy designed to proceed toward the goal of maintaining concentrations of the reportable priority pollutant(s) in the effluent at or below the effluent limitation;
  - (d) Implementation of appropriate cost-effective control measures for the reportable priority pollutant(s), consistent with the control strategy; and
  - (e) An annual status report that shall be submitted as part of the Annual Facility Report due **March 1st** to the Regional Water Board and shall include:
    - (1) All PMP monitoring results for the previous year;
    - (2) A list of potential sources of the reportable pollutant(s);
    - (3) A summary of all actions undertaken pursuant to the control strategy; and
    - (4) A description of actions to be taken in the following year.

## 4. Construction, Operation and Maintenance Specifications

- **a.** This Order (Attachment D, Standard Provision I.D) requires that the Permittee at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) that are installed or used by the Permittee to achieve compliance with this Order. Proper operation and maintenance includes adequate laboratory quality control and appropriate quality assurance procedures.
- **b.** The Permittee shall maintain an updated Operation and Maintenance (O&M) Manual for the operational components of the Facility. The Permittee shall update the O&M Manual, as necessary, to conform to changes in operation and maintenance of the Facility. The Permittee shall operate and maintain the Facility in accordance with the most recently updated O&M Manual. The O&M Manual shall be readily available to operating personnel onsite and for review by state or federal inspectors. The O&M Manual shall include the following.
  - i. Description of the Facility's organizational structure showing the number of employees, duties and qualifications and plant attendance schedules (daily, weekends and holidays, part-time, etc.). The description should include documentation that the personnel are knowledgeable and qualified to operate the Facility so as to achieve the required level of treatment at all times.
  - **ii.** Detailed description of safe and effective operation and maintenance of treatment processes, process control instrumentation and equipment.
  - iii. Description of laboratory and quality assurance procedures.

- iv. Process and equipment inspection and maintenance schedules.
- **v.** Description of safeguards to assure that, should there be reduction, loss, or failure of electric power, the Permittee will be able to comply with requirements of this Order.
- vi. Description of preventive (fail-safe) and contingency (response and cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. These plans shall identify the possible sources (such as loading and storage areas, power outage, waste treatment unit failure, process equipment failure, tank and piping failure) of accidental discharges, untreated or partially treated waste bypass, and polluted drainage.

#### 5. Special Provisions for Municipal Facilities (POTWs Only)

#### a. Wastewater Collection Systems

#### i. Statewide General WDRs for Sanitary Sewer Systems

The Permittee has coverage under, and is separately subject to, the requirements of State Water Board Order No. 2006-0003-DWQ, Statewide General WDRs for Sanitary Sewer Systems, as amended by Order No. WQ 2013-0058-EXEC. As such, the Permittee provides notification and reporting of SSOs in accordance with the requirements of Order Nos. 2006-0003-DWQ and WQ 2013-0058-EXEC and any revisions thereto for operation of its wastewater collection system.

#### b. Source Control and Pretreatment Provisions

- i. The Permittee shall perform source control functions and provide a summary of source control activities conducted in the Annual Report (due **March 1st** to the Regional Water Board). Source control functions and requirements shall include the following:
  - (a) Implement the necessary legal authorities to monitor and enforce source control standards, restrict discharges of toxic materials to the collection system and inspect facilities connected to the system.
  - (b) If waste haulers are allowed to discharge to the Facility, establish a waste hauler permit system, to be reviewed by the Executive Officer, to regulate waste haulers discharging to the collection system or Facility.
  - (c) Perform public outreach to educate industrial, commercial, and residential users about the importance of preventing discharges of industrial and toxic wastes to the wastewater treatment plant, at least once per year.
  - (d) Perform on-going inspections and monitoring, as necessary, to ensure adequate source control.
- **ii.** In the event that the Permittee identifies industrial wastes subject to regulation under the NPDES Pretreatment Program being discharged to the wastewater treatment plant, or the Regional Water Board or its Executive Officer determines that circumstances warrant pretreatment requirements in-order to prevent interference [40 C.F.R. §403.3(j)] with the wastewater treatment Facility or Pass Through [40 C.F.R. §403.3(n)], then:

- (a) The Permittee shall notify the Regional Water Board within 30 days after there are discharges that trigger the pretreatment requirements;
- (b) The Permittee shall submit a revised ROWD and the pretreatment program for the Regional Water Board's review and approval as soon as possible, but not more than one year after the Permittee's notification to the Regional Water Board of the need for pretreatment requirements being triggered;
- **(c)** The Permittee shall enforce the federal categorical pretreatment standards on all categorical industrial users (CIUs);
- (d) The Permittee shall notify each CIU of its discharge effluent limits. The limits must be as stringent as the pretreatment standards contained in the applicable federal category (40 C.F.R. part 400-699). The Permittee may develop more stringent, technology-based local limits if it can show cause; and
- (e) The Permittee shall notify the Regional Water Board if any CIU violates its discharge effluent limits.
- **iii.** The Regional Water Board retains the right to take legal action against an industrial user and/or the Permittee where a user fails to meet the approved applicable federal, state, or local pretreatment standards.
- **iv.** The Regional Water Board may amend this Order, at any time, to require the Permittee to develop and implement an industrial pretreatment program pursuant to the requirements of 40 C.F.R. part 403 if the Regional Water Board finds that the Facility receives pollutants from an IU that is subject to pretreatment standards, or if other circumstances so warrant.

## c. Sludge Disposal and Handling Requirements

- i. Sludge, as used in this Order, means the solid, semisolid, and liquid residues removed during primary, secondary, or advanced wastewater treatment processes. Solid waste refers to grit and screenings generated during preliminary treatment. Biosolids refers to sludge that has been treated, tested, and demonstrated to be capable of being beneficially and legally used pursuant to federal and state regulations as a soil amendment for agriculture, silviculture, horticulture, and land reclamation activities.
- **ii.** All collected sludges and other solid waste removed from liquid wastes shall be removed from screens, sumps, ponds, and tanks as needed to ensure optimal plant operation and disposed of in accordance with applicable federal and state regulations.
- **iii.** Treatment and storage of sludge shall be confined to the Facility property, and shall be conducted in a manner that precludes infiltration of waste constituents into soil in a mass or at concentrations that would adversely affect beneficial uses of groundwater, or cause an exceedance of any applicable Basin Plan water quality objectives for groundwater or surface water.
- **iv.** Sludge or biosolids that are disposed of in a municipal solid waste landfill or used as daily landfill cover shall meet the applicable requirements of 40 C.F.R. part 258.

In the annual self-monitoring report, the Permittee shall report the amount of sludge placed in a landfill and the landfill(s)which received the sludge or biosolids.

- **v.** The Permittee shall take all reasonable steps to prevent and minimize any sludge use or disposal in violation of this Order that may adversely affect human health or the environment.
- **vi.** Sludge that is applied to agricultural land, forested land, or reclamation sites as soil amendment shall, at a minimum, be required to meet class B pathogen and vector attraction reduction requirements specified in 40 CFR part 503.
- **vii.** Solids and sludge treatment, storage, and disposal or reuse shall not create a nuisance, such as objectionable odors or flies, and shall not result in groundwater or surface water contamination.
- **viii.** Residual sludge, and solid waste shall be disposed of in a manner approved by the Regional Board Executive Officer and consistent with requirements within Title 27, Division 2 of the CCR (Consolidated Requirements for Treatment, Storage, Processing, or Disposal of Solid Waste).
- **ix.** Solids and sludge treatment and storage sites shall have facilities adequate to divert surface water runoff from adjacent areas, to protect the boundaries of the site from erosion, and to prevent conditions that would cause drainage from the treatment and storage site to escape from the site. Adequate protection is defined as protection from a design storm with a 100-year recurrence interval and 24-hour duration.
- **x.** The discharge of sewage sludge and solids shall not cause waste material to be in a position where it is, or can be, conveyed from the treatment and storage sites and deposited in the waters of the state.
- **xi.** All sludge applied to land must meet the ceiling concentrations for pollutants listed in the first column of Table 2-1 of 40 C.F.R 503. The ceiling concentrations are the maximum concentration limits for 10 heavy metal pollutants in biosolids; specifically, arsenic, cadmium, chromium, copper, lead, mercury, molybdenum, nickle, selenium, and zinc. If a limit for any one of the pollutants is exceeded, the sludge cannot be applied to land until such time as the ceiling concentrations limits are no longer exceeded.
- xii. Use and disposal of sludge shall comply with the USEPA Part 503 Biosolids Rule (40 CFR 503)

# e. Operator Certification

Supervisors and operators of municipal wastewater treatment facilities shall possess a certificate of appropriate grade in accordance with title 23, CCR, section 3680. The State Water Board may accept experience in lieu of qualification training. In lieu of a properly certified wastewater treatment facility operator, the State Water Board may approve use of a water treatment facility operator of appropriate grade certified by DDW where water recycling is involved.

# f. Adequate Capacity

If the Facility will reach capacity within 4 years, the Permittee shall notify the Regional Water Board. A copy of such notification shall be sent to appropriate local elected officials, local permitting agencies, and the press. Factors to be evaluated in assessing reserve capacity shall include, at a minimum, (1) comparison of the wet weather design flow with the highest daily flow, and (2) comparison of the average dry weather design flow with the lowest 30-day flow. The Permittee shall demonstrate that adequate steps are being taken to address the capacity problem. The Permittee shall submit a technical report to the Regional Water Board showing how flow volumes will be prevented from exceeding capacity, or how capacity will be increased, within 120 days after **providing notification to the Regional Water Board**, or within 120 days after receipt of Regional Water Board notification that the Facility will reach capacity within 4 years. The time for filing the required technical report may be extended by the Regional Water Board. An extension of 30 days may be granted by the Executive Officer, and longer extensions may be granted by the Regional Water Board itself. [CCR title 23, section 2232].

## 6. Other Special Provisions

## a. Storm Water

For the control of storm water discharge from the Facility, if required, the Permittee shall seek separate authorization to discharge under the requirements of the State Water Board's Water Quality Order No. 2014-0057-DWQ, NPDES General Permit No. CAS000001, General Permit for Storm Water Discharges Associated with Industrial Activities (or subsequent renewed versions of the NPDES General Permit CAS000001), which is not incorporated by reference in this Order.

BMPs to control the run-on of storm water to the Facility site shall be maintained and upgraded as necessary. The Permittee shall describe the effectiveness of these storm water BMPs, as well as activities to maintain and upgrade these BMPs during the previous year, in its annual report to the Regional Water Board.

# 7. Compliance Schedules – Not Applicable

This Order does not establish interim effluent limitations or schedules of compliance for final numeric effluent limitations.

## VII. COMPLIANCE DETERMINATION

Compliance with the effluent limitations contained in section IV of this Order will be determined as specified below.

## A. General

Compliance with effluent limitations for priority pollutants, when effluent limitations have been established, shall be determined using sample reporting protocols defined in the MRP and Attachment A of this Order. For purposes of reporting and administrative enforcement by the Regional and State Water Boards, the Permittee shall be deemed out of compliance with effluent limitations if the concentration of pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported minimum level (ML).

# B. Multiple Sample Data

Limitations and Discharge Requirements

When determining compliance with an AMEL for priority pollutants, and more than one sample result is available, the Permittee shall compute the arithmetic mean unless the data set contains one or more reported determinations of "Detected, but Not Quantified" (DNQ) or "Not Detected" (ND). In those cases, the Permittee shall compute the median in place of the arithmetic mean in accordance with the following procedure.

- **1.** The data set shall be ranked from low to high, ranking the reported ND determinations lowest, DNQ determinations next, followed by quantified values (if any). The order of the individual ND or DNQ determinations is unimportant.
- 2. The median value of the data set shall be determined. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, then the median is the average of the two middle values unless one or both of the points are ND or DNQ, in which case the median value shall be the lower of the two data points where DNQ is lower than a value and ND is lower than DNQ and a value of zero shall be used for the ND or DNQ value in the median calculation for compliance purposes only. Using a value of zero for DNQ or ND samples does not apply when performing reasonable potential or antidegradation analysis.

## C. Average Monthly Effluent Limitation (AMEL)

If the average (or when applicable, the median determined by subsection B, above, for multiple sample data) of daily discharges over a calendar month exceeds the AMEL for a given parameter, this will represent a single violation, though the Permittee will be considered out of compliance for each day of that month for that parameter (e.g., resulting in 31 days of non-compliance in a 31-day month). If only a single sample is taken during the calendar month and the analytical result for that sample exceeds the AMEL, the Permittee will be considered out of compliance for that calendar month. The Permittee will only be considered out of compliance for days when the discharge occurs. If there are ND or DNQ results for a specific constituent in a calendar month, the Permittee shall calculate the median of all sample results within that month for compliance determination with the AMEL as described in section VII.B, above.

# D. Average Weekly Effluent Limitation (AWEL)

If the average (or when applicable, the median determined by subsection B, above, for multiple sample data) of daily discharges over a calendar week exceeds the AWEL for a given parameter, this will represent a single violation, though the Permittee will be considered out of compliance for each day of that week for that parameter, resulting in 7 days of non-compliance. If only a single sample is taken during the calendar week and the analytical result for that sample exceeds the AWEL, the Permittee will be considered out of compliance for that calendar week. The Permittee will only be considered out of compliance for days when the discharge occurs. If there are ND or DNQ results for a specific constituent in a calendar week, the Permittee shall calculate the median of all sample results within that week for compliance determination with the AWEL as described in section VII.B, above.

# E. Maximum Daily Effluent Limitation (MDEL)

If a daily discharge (or when applicable, the median determined by subsection B, above, for multiple sample data of a daily discharge) exceeds the MDEL for a given parameter, the Permittee will be considered out of compliance for that parameter for that 1 day only within the reporting period.

## F. Instantaneous Minimum Effluent Limitation

If the analytical result of a single grab sample is lower than the instantaneous minimum effluent limitation for a parameter, the Permittee will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both are lower than the instantaneous minimum effluent limitation would result in two instances of non-compliance with the instantaneous minimum effluent limitation).

If the Permittee monitors pH continuously, pursuant to 40 C.F.R. section 401.17, the Permittee shall be in compliance with the pH limitation specified herein provided that both of the following conditions are satisfied: (1) the total sum of time during which the pH values are outside the required range of pH values shall not exceed 7 hours and 26 minutes in any calendar month; and (2) no individual excursion from the range of pH values shall exceed 60 minutes.

#### G. Instantaneous Maximum Effluent Limitation

If the analytical result of a single grab sample is higher than the instantaneous maximum effluent limitation for a parameter, the Permittee will be considered out of compliance for that parameter for that single sample. Non-compliance for each sample will be considered separately (e.g., the results of two grab samples taken within a calendar day that both exceed the instantaneous maximum effluent limitation would result in two instances of non-compliance with the instantaneous maximum effluent limitation).

If the Permittee monitors pH continuously, pursuant to 40 C.F.R. section 401.17, the Permittee shall be in compliance with the pH limitation specified herein provided that both of the following conditions are satisfied: (1) the total sum of time during which the pH values are outside the required range of pH values shall not exceed 7 hours and 26 minutes in any calendar month; and (2) no individual excursion from the range of pH values shall exceed 60 minutes.

## H. Bacteriological Limitations (Total Coliform)

1. Median. The median is the central tendency concentration of the pollutant. The data set shall be ranked from low to high, ranking the ND concentrations lowest, followed by quantified values. The median value is determined based on the number of data points in the set. If the data set has an odd number of data points, then the median is the middle value. If the data set has an even number of data points, the median is the average of the two middle values, unless one or both points are ND or DNQ, in which case the median value shall be the lower of the two middle data points. DNQ is lower than a detected value, and ND is lower than DNQ.

## I. Acute Toxicity Limitations

Compliance with the three-sample median acute toxicity effluent limitation shall be determined when there is a discharge, by calculating the median percent survival of the three most recent consecutive samples meeting all test acceptability criteria collected from Monitoring Location EFF-001.

Compliance with the accelerated monitoring and TRE provisions shall constitute compliance with the acute toxicity requirements, all specified in the MRP (Attachment E, sections V.A and V.C).

## J. Chronic Toxicity

Compliance with the accelerated monitoring and TRE provisions shall constitute compliance with the chronic toxicity requirements, all specified in the MRP (Attachment E, sections V.B and V.C).

## K. Average Dry Weather Flow

Compliance with the average dry weather flow prohibition in section III.H of this Order will be determined once each calendar year by evaluating all flow data collected in a calendar year. The flow through the facility, measured daily and averaged monthly, must be 0.186 mgd or less for the month with the lowest average monthly flow.

#### L. Peak Daily Wet Weather Flow

The peak daily wet weather flow is the maximum flow rate that occurs over a 24-hour period. Compliance with the peak daily wet weather flow prohibition in section III.H of this Order will be determined daily by measuring the daily average flow at Monitoring Point INF-001. If the measured daily average flow exceeds 0.580 mgd, the discharge is not in compliance with Prohibition III.H of this Order. Order No. R1-2017-0006 Redway Community Services District NPDES No. CA0022781

#### **ATTACHMENT A – DEFINITIONS**

#### Arithmetic Mean (μ)

Also called the average is the sum of measured values divided by the number of samples. For ambient water concentrations, the arithmetic mean is calculated as follows:

Arithmetic mean = $\mu = \Sigma x / n$	where: $\Sigma x$ is the sum of the measured ambient water concentrations,
	and n is the number of samples.

#### **Average Monthly Effluent Limitation (AMEL)**

The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month.

#### **Average Weekly Effluent Limitation (AWEL)**

The highest allowable average of daily discharges over a calendar week (Sunday through Saturday), calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

#### **Bioaccumulative Pollutants**

Substances taken up by an organism from its surrounding medium through gill membranes, epithelial tissue, or from food and subsequently concentrated and retained in the body of the organism.

## **Coefficient of Variation (CV)**

A measure of the data variability and is calculated as the estimated standard deviation divided by the arithmetic mean of the observed values.

## **Daily Discharge**

Daily Discharge is defined as either: (1) the total mass of the constituent discharged over the calendar day (12:00 am through 11:59 pm) or any 24-hour period that reasonably represents a calendar day for purposes of sampling (as specified in the permit), for a constituent with limitations expressed in units of mass or; (2) the unweighted arithmetic mean measurement of the constituent over the day for a constituent with limitations expressed in other units of measurement (e.g., concentration).

The daily discharge may be determined by the analytical results of a composite sample taken over the course of one day (a calendar day or other 24-hour period defined as a day) or by the arithmetic mean of analytical results from one or more grab samples taken over the course of the day.

For composite sampling, if 1 day is defined as a 24-hour period other than a calendar day, the analytical result for the 24-hour period will be considered as the result for the calendar day in which the 24-hour period ends.

## Detected, but Not Quantified (DNQ)

Sample results that are less than the reported Minimum Level, but greater than or equal to the laboratory's MDL. Sample results reported as DNQ are estimated concentrations.

## **Dilution Credit**

The amount of dilution granted to a discharge in the calculation of a water quality-based effluent limitation, based on the allowance of a specified mixing zone. It is calculated from the dilution ratio or determined through conducting a mixing zone study or modeling of the discharge and receiving water.

## **Effluent Concentration Allowance (ECA)**

A value derived from the water quality criterion/objective, dilution credit, and ambient background concentration that is used, in conjunction with the coefficient of variation for the effluent monitoring data, to calculate a long-term average (LTA) discharge concentration. The ECA has the same meaning as wasteload allocation (WLA) as used in U.S. EPA guidance (Technical Support Document For Water Quality-based Toxics Control, March 1991, second printing, EPA/505/2-90-001).

## **Enclosed Bays**

Indentations along the coast that enclose an area of oceanic water within distinct headlands or harbor works. Enclosed bays include all bays where the narrowest distance between headlands or outermost harbor works is less than 75 percent of the greatest dimension of the enclosed portion of the bay. This definition includes but is not limited to: Humboldt Bay, Bodega Harbor, Tomales Bay, Drakes Estero, San Francisco Bay, Morro Bay, Los Angeles Harbor, Upper and Lower Newport Bay, Mission Bay, and San Diego Bay.

## **Estimated Chemical Concentrations**

The estimated chemical concentration that results from the confirmed detection of the substance by the analytical method below the ML value.

**Estuaries and Coastal Lagoons** are waters at the mouths of streams that serve as mixing zones for fresh and ocean waters during a major portion of the year. Mouths of streams that are temporarily separated from the ocean by sandbars shall be considered as estuaries. Estuarine waters will generally be considered to extend from a bay or the open ocean to the upstream limit of tidal action but may be considered to extend seaward if significant mixing of fresh and salt water occurs in the open coastal waters. The waters described by this definition include but are not limited to the Sacramento-San Joaquin Delta as defined by Section 12220 of the California Water Code, Suisun Bay, Carquinez Strait downstream to Carquinez Bridge, and appropriate areas of the Smith, Klamath, Mad, Eel, Noyo, Russian, San Diego, and Otay Rivers. Estuaries do not include inland surface waters or ocean waters.

## **Inland Surface Waters**

All surface waters of the State that do not include the ocean, enclosed bays, or estuaries.

#### **Instantaneous Maximum Effluent Limitation**

The highest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous maximum limitation).

## **Instantaneous Minimum Effluent Limitation**

The lowest allowable value for any single grab sample or aliquot (i.e., each grab sample or aliquot is independently compared to the instantaneous minimum limitation).

## **Maximum Daily Effluent Limitation (MDEL)**

The highest allowable daily discharge of a pollutant, over a calendar day (or 24-hour period). For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the

pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the arithmetic mean measurement of the pollutant over the day.

## Median

The middle measurement in a set of data. The median of a set of data is found by first arranging the measurements in order of magnitude (either increasing or decreasing order). If the number of measurements (*n*) is odd, then the median =  $X_{(n+1)/2}$ . If *n* is even, then the median =  $(X_{n/2} + X_{(n/2)+1})/2$  (i.e., the midpoint between the *n*/2 and *n*/2+1).

## Method Detection Limit (MDL)

The minimum concentration of a substance that can be measured and reported with 99 percent confidence that the analyte concentration is greater than zero, as defined in 40 C.F.R. part 136, Attachment B, revised as of July 3, 1999.

## Minimum Level (ML)

The concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method specified sample weights, volumes, and processing steps have been followed.

## **Mixing Zone**

A limited volume of receiving water that is allocated for mixing with a wastewater discharge where water quality criteria can be exceeded without causing adverse effects to the overall water body. Not Detected (ND)

Those sample results less than the laboratory's MDL.

# **No Observed Effect Concentration (NOEC)**

The highest tested concentration of an effluent or a test sample at which the effect is no different from the control effect, according to the statistical test used (see LOEC). The NOEC is usually the highest tested concentration of an effluent or toxicant that causes no observable effects on the aquatic test organisms (i.e., the highest concentration of toxicity at which the values for the observed responses do not statistically differ from the controls). It is determined using hypothesis testing.

## **Persistent Pollutants**

Substances for which degradation or decomposition in the environment is nonexistent or very slow.

# Pollutant Minimization Program (PMP)

PMP means waste minimization and pollution prevention actions that include, but are not limited to, product substitution, waste stream recycling, alternative waste management methods, and education of the public and businesses. The goal of the PMP shall be to reduce all potential sources of a priority pollutant(s) through pollutant minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the water quality-based effluent limitation. Pollution prevention measures may be particularly appropriate for persistent bioaccumulative priority pollutants where there is evidence that beneficial uses are being impacted. The Regional Water Board may consider cost effectiveness when establishing the requirements of a PMP. The completion and implementation of a Pollution Prevention Plan, if required pursuant to Water Code section 13263.3(d), shall be considered to fulfill the PMP requirements.

## **Pollution Prevention**

Any action that causes a net reduction in the use or generation of a hazardous substance or other pollutant that is discharged into water and includes, but is not limited to, input change, operational improvement, production process change, and product reformulation (as defined in Water Code section 13263.3). Pollution prevention does not include actions that merely shift a pollutant in wastewater from one environmental medium to another environmental medium, unless clear environmental benefits of such an approach are identified to the satisfaction of the State or Regional Water Board.

## Publicly Owned Treatment Works (POTW)

A treatment works as defined in section 212 of the Clean Water Act (CWA), which is owned by a State or municipality as defined by section 502(4) of the CWA. [Section 502(4) of the CWA defines a municipality as a city, town, borough, county, parish, district, association, or other public body created by or pursuant to State law and having jurisdiction over disposal of sewage, industrial wastes, or other wastes). This definition includes any devices and systems used in the storage, treatment, recycling, and reclamation of municipal sewage or industrial wastes of a liquid nature. It also includes sewers, pipes and other conveyances only if they convey wastewater to a POTW Treatment Plant. The term also means the municipality as defined in section 502(4) of the CWA, which has jurisdiction over the Indirect Discharges to and the discharges from such a treatment works.

## **Recycled Water**

Water which, as a result of treatment of municipal wastewater, is suitable for a direct beneficial use or a controlled use that would not otherwise occur and is therefore considered a valuable resource (Water Code section 13050). The terms "recycled water" and "reclaimed water" have the same meaning (Water Code section 26).

## **Reporting Level (RL)**

The RL is the ML (and its associated analytical method) chosen by the Discharger for reporting and compliance determination from the MLs included in this Order, including an additional factor if applicable as discussed herein. The MLs included in this Order correspond to approved analytical methods for reporting a sample result that are selected by the Regional Water Board either from Appendix 4 of the SIP in accordance with section 2.4.2 of the SIP or established in accordance with section 2.4.3 of the SIP. The ML is based on the proper application of method-based analytical procedures for sample preparation and the absence of any matrix interferences. Other factors may be applied to the ML depending on the specific sample preparation steps employed. For example, the treatment typically applied in cases where there are matrix-effects is to dilute the sample or sample aliquot by a factor of ten. In such cases, this additional factor must be applied to the ML in the computation of the RL.

#### Septage

Defined as the liquid or solid material removed from a septic tank, cesspool, portable toilet, type III marine sanitation device, recreational vehicle's sanitation tank, or similar storage or treatment works that receives domestic waste.

#### Source of Drinking Water

Any water designated as municipal or domestic supply (MUN) in a Regional Water Board Basin Plan.

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# Standard Deviation (σ)

A measure of variability that is calculated as follows:

 $\sigma = (\sum [(x - \mu)^2]/(n - 1))^{0.5}$ 

where:

- x is the observed value;
- $\mu\;\;$  is the arithmetic mean of the observed values; and
- n is the number of samples.

## **Toxicity Reduction Evaluation (TRE)**

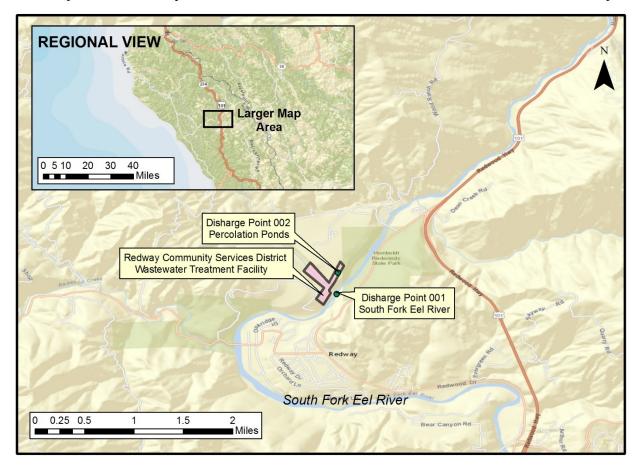
A study conducted in a step-wise process designed to identify the causative agents of effluent or ambient toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in toxicity. The first steps of the TRE consist of the collection of data relevant to the toxicity, including additional toxicity testing, and an evaluation of facility operations and maintenance practices, and best management practices. A Toxicity Identification Evaluation (TIE) may be required as part of the TRE, if appropriate. (A TIE is a set of procedures to identify the specific chemical(s) responsible for toxicity. These procedures are performed in three phases (characterization, identification, and confirmation) using aquatic organism toxicity tests.)

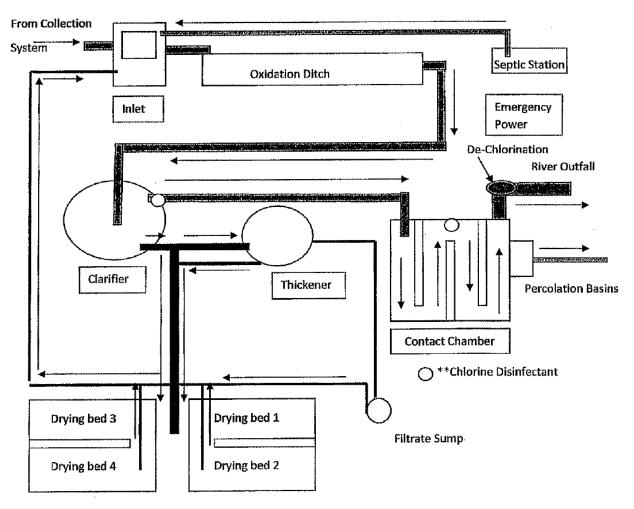
## Test of Significant Toxicity (TST)

The statistical approach described in National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document (EPA 833-R10-003, 2010). TST was developed by the U.S. Environmental Protection Agency (EPA) for analyzing WET and ambient toxicity data. Using the TST approach, the sample is declared toxic if there is greater than or equal to a 25% effect in chronic tests, or if there is greater than or equal to a 20% effect in acute tests at the permitted instream waste concentration (IWC) (referred to as the toxic regulatory management decision (RMD)). The sample is declared non-toxic if there is less than or equal to a 10% effect at the IWC in acute or chronic tests (referred to as the non-toxic RMD).

# ATTACHMENT B - MAP

# Redway Community Services District Wastewater Treatment Facility





## **ATTACHMENT C – FLOW SCHEMATIC**

## **ATTACHMENT D – STANDARD PROVISIONS**

# I. STANDARD PROVISIONS – PERMIT COMPLIANCE

## A. Duty to Comply

- The Permittee must comply with all of the conditions of this Order. Any noncompliance constitutes a violation of the Clean Water Act (CWA) and the California Water Code and is grounds for enforcement action, for permit termination, revocation and reissuance, or modification; denial of a permit renewal application; or a combination thereof. (40 C.F.R. § 122.41(a); Wat. Code, §§ 13261, 13263, 13265, 13268, 13000, 130001, 13304, 13350, 13385.)
- 2. The Permittee shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants and with standards for sewage sludge use or disposal established under Section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. (40 C.F.R. § 122.41(a)(1).)

## B. Need to Halt or Reduce Activity Not a Defense

It shall not be a defense for a Permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in-order to maintain compliance with the conditions of this Order. (40 C.F.R. § 122.41(c).)

## C. Duty to Mitigate

The Permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. (40 C.F.R. § 122.41(d).)

# D. Proper Operation and Maintenance

The Permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Permittee to achieve compliance with the conditions of this Order. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by a Permittee only when necessary to achieve compliance with the conditions of this Order. (40 C.F.R. § 122.41(e).)

# E. Property Rights

- **1.** This Order does not convey any property rights of any sort or any exclusive privileges. (40 C.F.R. § 122.41(g).)
- **2.** The issuance of this Order does not authorize any injury to persons or property or invasion of other private rights, or any infringement of state or local law or regulations. (40 C.F.R. § 122.5(c).)

## F. Inspection and Entry

The Permittee shall allow the Regional Water Board, State Water Board, U.S. EPA, and/or their authorized representatives (including an authorized contractor acting as their representative),

upon the presentation of credentials and other documents, as may be required by law, to (33 U.S.C. § 1318(a)(4)(b); 40 C.F.R. § 122.41(i); Wat. Code, §§ 13267, 13383):

- Enter upon the Permittee's premises where a regulated facility or activity is located or conducted, or where records are kept under the conditions of this Order (33 U.S.C. § 1318(a)(4)(b)(i); 40 C.F.R. § 122.41(i)(1); Wat. Code, §§ 13267, 13383);
- **2.** Have access to and copy, at reasonable times, any records that must be kept under the conditions of this Order (33 U.S.C. § 1318(a)(4)(b)(ii); 40 C.F.R. § 122.41(i)(2); Wat. Code, §§ 13267, 13383);
- **3.** Inspect and photograph, at reasonable times, any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order (33 U.S.C. § 1318(a)(4)(b)(ii); 40 C.F.R. § 122.41(i)(3); Wat. Code, §§ 13267, 13383); and
- **4.** Sample or monitor, at reasonable times, for the purposes of assuring Order compliance or as otherwise authorized by the CWA or the Water Code, any substances or parameters at any location. (33 U.S.C. § 1318(a)(4)(b); 40 C.F.R. § 122.41(i)(4); Wat. Code, §§ 13267, 13383.)

# G. Bypass

# 1. Definitions

- **a.** "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility. (40 C.F.R. § 122.41(m)(1)(i).)
- **b.** "Severe property damage" means substantial physical damage to property, damage to the treatment facilities, which causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production. (40 C.F.R. § 122.41(m)(1)(ii).)
- 2. Bypass not exceeding limitations. The Permittee may allow any bypass to occur which does not cause exceedances of effluent limitations, but only if it is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions listed in Standard Provisions Permit Compliance I.G.3, I.G.4, and I.G.5 below. (40 C.F.R. § 122.41(m)(2).)
- **3. Prohibition of bypass.** Bypass is prohibited, and the Regional Water Board may take enforcement action against a Permittee for bypass, unless (40 C.F.R. § 122.41(m)(4)(i)):
  - **a.** Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage (40 C.F.R. § 122.41(m)(4)(i)(A));
  - **b.** There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance (40 C.F.R. § 122.41(m)(4)(i)(B)); and
  - **c.** The Permittee submitted notice to the Regional Water Board as required under Standard Provisions Permit Compliance I.G.5 below. (40 C.F.R. § 122.41(m)(4)(i)(C).)

- **4. Burden of Proof**. In any enforcement proceeding, the permittee seeding to establish the bypass defense has the burden of proof.
- **5.** The Regional Water Board may approve an anticipated bypass, after considering its adverse effects, if the Regional Water Board determines that it will meet the three conditions listed in Standard Provisions Permit Compliance I.G.3 above. (40 C.F.R. § 122.41(m)(4)(ii).)

## 6. Notice

- **a. Anticipated bypass.** If the Permittee knows in advance of the need for a bypass, it shall submit a prior notice, if possible at least 10 days before the date of the bypass. (40 C.F.R. § 122.41(m)(3)(i).)
- **b. Unanticipated bypass.** The Permittee shall submit notice of an unanticipated bypass as required in Standard Provisions Reporting V.E below (24-hour notice). (40 C.F.R. § 122.41(m)(3)(ii).)

## H. Upset

Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. (40 C.F.R. § 122.41(n)(1).)

- Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Standard Provisions – Permit Compliance I.H.2 below are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review. (40 C.F.R. § 122.41(n)(2).)
- **2.** Conditions necessary for a demonstration of upset. A Permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that (40 C.F.R. § 122.41(n)(3)):
  - **a.** An upset occurred and that the Permittee can identify the cause(s) of the upset (40 C.F.R. § 122.41(n)(3)(i));
  - **b.** The permitted facility was, at the time, being properly operated (40 C.F.R. § 122.41(n)(3)(ii));
  - **c.** The Permittee submitted notice of the upset as required in Standard Provisions Reporting V.E.2.b below (24-hour notice) (40 C.F.R. § 122.41(n)(3)(iii)); and
  - **d.** The Permittee complied with any remedial measures required under Standard Provisions Permit Compliance I.C above. (40 C.F.R. § 122.41(n)(3)(iv).)
- **3. Burden of Proof**. In any enforcement proceeding, the Permittee seeking to establish the occurrence of an upset has the burden of proof. (40 C.F.R. § 122.41(n)(4).)

## **II. STANDARD PROVISIONS – PERMIT ACTION**

A. General

This Order may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Permittee for modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Order condition. (40 C.F.R. § 122.41(f).)

# B. Duty to Reapply

If the Permittee wishes to continue an activity regulated by this Order after the expiration date of this Order, the Permittee must apply for and obtain a new permit. (40 C.F.R. § 122.41(b).)

# C. Transfers

This Order is not transferable to any person except after notice to the Regional Water Board. The Regional Water Board may require modification or revocation and reissuance of the Order to change the name of the Permittee and incorporate such other requirements as may be necessary under the CWA and the Water Code. (40 C.F.R. § 122.41(l)(3); § 122.61.)

# **III. STANDARD PROVISIONS - MONITORING**

- **A.** Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity. (40 C.F.R. § 122.41(j)(1).)
- **B.** Monitoring must be conducted according to test procedures under 40 C.F.R. part 136 for the analyses of pollutants unless another method is required under 40 C.F.R. chapter 1, subchapters N or O. Monitoring must be conducted according to sufficiently sensitive test procedures (i.e., methods) approved under 40 C.F.R. part 136 for the analysis of pollutants or pollutant parameters or required under 40 C.F.R. chapter 1, subchapter N or O. For the purposes of this paragraph, a method is "sufficiently sensitive" when:
  - 1. The method minimum level (ML) is at or below the level of the effluent limitation established in the permit for the measured pollutant or pollutant parameter, and, either the method ML is at or below the level of the applicable water quality criterion for the measured pollutant or pollutant parameter or the method ML is above the applicable water quality criterion, but the amount of the pollutant or pollutant parameter in a facility's discharge is high enough that the method detects and quantifies the level of the pollutant or pollutant parameter in the discharge; or
  - **2.** The method has the lowest ML of the analytical methods approved under 40 C.F.R. part 136 or required under 40 C.F.R. chapter 1, subchapter N or O for the measured pollutant or pollutant parameter.

In the case of pollutants for which there are no approved methods under 40 C.F.R. part 136 or otherwise required under 40 C.F.R. chapter 1, subchapters N or O, monitoring must be conducted according to a test procedure specified in this Order for such pollutants. (40 C.F.R. § 122.41(j)(4); § 122.44(i)(1)(iv).)

In the case of sludge use or disposal approved under 40 C.F.R. part 136, monitoring must be conducted according to test procedures in part 503 unless otherwise specified in 40 C.F.R. or other test procedures have been specified in this Order.

## **IV. STANDARD PROVISIONS - RECORDS**

**A.** Except for records of monitoring information required by this Order related to the Permittee's sewage sludge use and disposal activities, which shall be retained for a period of at least five

years (or longer as required by 40 C.F.R. part 503), the Permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Regional Water Board Executive Officer at any time. (40 C.F.R. § 122.41(j)(2).)

# B. Records of monitoring information shall include:

- **1.** The date, exact place, and time of sampling or measurements (40 C.F.R. § 122.41(j)(3)(i));
- **2.** The individual(s) who performed the sampling or measurements (40 C.F.R. § 122.41(j)(3)(ii));
- 3. The date(s) analyses were performed (40 C.F.R. § 122.41(j)(3)(iii));
- 4. The individual(s) who performed the analyses (40 C.F.R. § 122.41(j)(3)(iv));
- 5. The analytical techniques or methods used (40 C.F.R. § 122.41(j)(3)(v)); and
- 6. The results of such analyses. (40 C.F.R. § 122.41(j)(3)(vi).)
- C. Claims of confidentiality for the following information will be denied (40 C.F.R. § 122.7(b)):
  - 1. The name and address of any permit applicant or Permittee (40 C.F.R. § 122.7(b)(1)); and
  - 2. Permit applications and attachments, permits and effluent data. (40 C.F.R. § 122.7(b)(2).)

# V. STANDARD PROVISIONS - REPORTING

## A. Duty to Provide Information

The Permittee shall furnish to the Regional Water Board, State Water Board, or U.S. EPA within a reasonable time, any information which the Regional Water Board, State Water Board, or U.S. EPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. Upon request, the Permittee shall also furnish to the Regional Water Board, State Water Board, or U.S. EPA copies of records required to be kept by this Order. (40 C.F.R. § 122.41(h); Wat. Code, § 13267.)

# B. Signatory and Certification Requirements

- All applications, reports, or information submitted to the Regional Water Board, State Water Board, and/or U.S. EPA shall be signed and certified in accordance with Standard Provisions – Reporting V.B.2, V.B.3, V.B.4, and V.B.5 below. (40 C.F.R. § 122.41(k).)
- 2. All permit applications shall be signed by either a principal executive officer or ranking elected official. For purposes of this provision, a principal executive officer of a federal agency includes: (i) the chief executive officer of the agency, or (ii) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of U.S. EPA). (40 C.F.R. § 122.22(a)(3).).
- **3.** All reports required by this Order and other information requested by the Regional Water Board, State Water Board, or U.S. EPA shall be signed by a person described in Standard

Provisions – Reporting V.B.2 above, or by a duly authorized representative of that person. A person is a duly authorized representative only if:

- **a.** The authorization is made in writing by a person described in Standard Provisions Reporting V.B.2 above (40 C.F.R. § 122.22(b)(1));
- **b.** The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.) (40 C.F.R. § 122.22(b)(2)); and
- **c.** The written authorization is submitted to the Regional Water Board and State Water Board. (40 C.F.R. § 122.22(b)(3).)
- **4.** If an authorization under Standard Provisions Reporting V.B.3 above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Standard Provisions Reporting V.B.3 above must be submitted to the Regional Water Board and State Water Board prior to or together with any reports, information, or applications, to be signed by an authorized representative. (40 C.F.R. § 122.22(c).)
- **5.** Any person signing a document under Standard Provisions Reporting V.B.2 or V.B.3 above shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations." (40 C.F.R. § 122.22(d).)

6. Any person providing the electronic signature for documents described in Standard Provisions – V.B.1, V.B.2, or V.B.3 that are submitted electronically shall meet all relevant requirements of Standard Provisions – Reporting V.B, and shall ensure that all relevant requirements of 40 C.F.R. part 3 (Cross-Media Electronic Reporting) and 40 C.F.R. part 127 (NPDES Electronic Reporting Requirements) are met for that submission. (40 C.F.R § 122.22(e).)

# C. Monitoring Reports

- **1.** Monitoring results shall be reported at the intervals specified in the Monitoring and Reporting Program (Attachment E) in this Order. (40 C.F.R. § 122.41(l)(4).)
- 2. Monitoring results must be reported on a Discharge Monitoring Report (DMR) form or forms provided or specified by the Regional Water Board or State Water Board for reporting results of monitoring, sludge use, or disposal practices. As of December 21, 2016, all reports and forms must be submitted electronically to the initial recipient defined in Standard

Provisions – Reporting V.J and comply with 40 C.F.R. part 3, 40 C.F.R. section 122.22, and 40 C.F.R. part 127. (40 C.F.R. § 122.41(l)(4)(i).)

- **3.** If the Permittee monitors any pollutant more frequently than required by this Order using test procedures approved under 40 C.F.R. part 136, or another method required for an industry-specific waste stream under 40 C.F.R. chapter 1, subchapters N or O, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Regional Water Board. (40 C.F.R. § 122.41(l)(4)(ii).)
- **4.** Calculations for all limitations, which require averaging of measurements, shall utilize an arithmetic mean unless otherwise specified in this Order. (40 C.F.R. § 122.41(l)(4)(iii).)

# D. Compliance Schedules

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order, shall be submitted no later than 14 days following each schedule date. (40 C.F.R. § 122.41(l)(5).)

# E. Twenty-Four Hour Reporting

1. The Permittee shall report any noncompliance that may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the Permittee becomes aware of the circumstances. A written submission shall also be provided within five (5) days of the time the Permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance. (40 C.F.R. § 122.41(l)(6)(i).)

For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports must include the data described above (with the exception of time of discovery) as well as the type of event (i.e., combined sewer overflow, sanitary sewer overflow, or bypass event), type of overflow structure (e.g., manhole, combined sewer overflow outfall), discharge volume untreated by the treatment works treating domestic sewage, types of human health and environmental impacts of the event, and whether the noncompliance was related to wet weather.

As of December 21, 2020, all reports related to combined sewer overflows, sanitary sewer overflows, or bypass events must be submitted to the Regional Water Board and must be submitted electronically to the initial recipient defined in Standard Provisions – Reporting V.J. The reports shall comply with 40 C.F.R. part 3, 40 C.F.R. section 122.22, and 40 C.F.R. part 127. The Regional Water Board may also require the Permitee to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 C.F.R. § 122.41(l)(6)(i).)

- **2.** The following shall be included as information that must be reported within 24 hours under this paragraph (40 C.F.R. § 122.41(l)(6)(ii)):
  - **a.** Any unanticipated bypass that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(A).)

- **b.** Any upset that exceeds any effluent limitation in this Order. (40 C.F.R. § 122.41(l)(6)(ii)(B).)
- **3.** The Regional Water Board may waive the above-required written report under this provision on a case-by-case basis if an oral report has been received within 24 hours. (40 C.F.R. § 122.41(l)(6)(iii).)

## F. Planned Changes

The Permittee shall give notice to the Regional Water Board as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required under this provision only when (40 C.F.R. § 122.41(l)(1)):

- The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in section 122.29(b) (40 C.F.R. § 122.41(l)(1)(i)); or
- **2.** The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are not subject to effluent limitations in this Order. (40 C.F.R. § 122.41(l)(1)(ii).)
- **3.** The alteration or addition results in a significant change in the Permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. (40 C.F.R. § 122.41(l)(1)(iii).)

# G. Anticipated Noncompliance

The Permittee shall give advance notice to the Regional Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with this Order's requirements. (40 C.F.R. § 122.41(l)(2).)

## H. Other Noncompliance

The Permittee shall report all instances of noncompliance not reported under Standard Provisions – Reporting V.C, V.D, and V.E above at the time monitoring reports are submitted. The reports shall contain the information listed in Standard Provision – Reporting V.E above. For noncompliance events related to combined sewer overflows, sanitary sewer overflows, or bypass events, these reports shall contain the information described in Standard Provision – Reporting V.E and the applicable required data in appendix A to 40 C.F.R. part 127. The Regional Water Board may also require the Permittee to electronically submit reports not related to combined sewer overflows, sanitary sewer overflows, or bypass events under this section. (40 C.F.R. § 122.41(l)(7).)

## I. Other Information

When the Permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Water Board, State Water Board, or U.S. EPA, the Permittee shall promptly submit such facts or information. (40 C.F.R. § 122.41(l)(8).)

# J. Initial Recipient for Electronic Reporting Data

The owner, operator, or the duly authorized representative is required to electronically submit NPDES information specified in appendix A to 40 C.F.R. part 127 to the initial recipient defined in 40 C.F.R. section 127.2(b). U.S. EPA will identify and publish the list of initial recipients on its website and in the Federal Register, by state and by NPDES data group [see 40 C.F.R. section 127.2(c)]. U.S. EPA will update and maintain this listing. (40 C.F.R. § 122.41(l)(9).)

### VI. STANDARD PROVISIONS - ENFORCEMENT

The Regional Water Board is authorized to enforce the terms of this permit under several provisions of the Water Code, including, but not limited to, sections 13385, 13386, and 13387.

#### **VII. ADDITIONAL PROVISIONS - NOTIFICATION LEVELS**

#### A. Publicly-Owned Treatment Works (POTWs)

All POTWs shall provide adequate notice to the Regional Water Board of the following (40 C.F.R. § 122.42(b)):

- 1. Any new introduction of pollutants into the POTW from an indirect discharger that would be subject to sections 301 or 306 of the CWA if it were directly discharging those pollutants (40 C.F.R. § 122.42(b)(1)); and
  - **2.** Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of adoption of this Order (40 C.F.R. § 122.42(b)(2)).
  - **3.** Adequate notice shall include information on the quality and quantity of effluent introduced into the POTW as well as any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW. (40 C.F.R. § 122.42(b)(3)).

## ATTACHMENT E - MONITORING AND REPORTING PROGRAM

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Attachment E – Monitoring and Reporting Program

# ATTACHMENT E - MONITORING AND REPORTING PROGRAM (MRP)

The Code of Federal Regulations (40 C.F.R. § 122.48) requires that all NPDES permits specify monitoring and reporting requirements. California Water Code section 13383 also authorizes the Regional Water Board to require technical and monitoring reports. This MRP establishes monitoring and reporting requirements that implement federal and California regulations.

# I. GENERAL MONITORING PROVISIONS

- **A. Wastewater Monitoring Provision**. Composite samples may be taken by a proportional sampling device approved by the Executive Officer or by grab samples composited in proportion to flow. In compositing grab samples, the sampling interval shall not exceed 1 hour.
- **B. Supplemental Monitoring Provision**. If the Permittee monitors any pollutant more frequently than required by this Order, using test procedures approved by 40 C.F.R. part 136 or as specified in this Order, the results of such monitoring shall be included in the calculation and reporting of the data submitted in the monthly and annual discharge monitoring reports.
- **C. Laboratory Certification**. Laboratories analyzing monitoring samples shall be certified by the State Water Resources Control Board (State Water Board) in accordance with the provisions of Water Code section 13176, and must include quality assurance / quality control data with their analytical reports.
- **D. Instrumentation and Calibration Provision.** All monitoring instruments and devices used by the Permittee to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary to ensure their continued accuracy. All flow measurement devices shall be calibrated no less than the manufacturer's recommended intervals or one year intervals, (whichever comes first) to ensure continued accuracy of the devices.
- **E. Minimum Levels (ML) and Reporting Levels (RL).** Compliance and reasonable potential monitoring analyses shall be conducted using detection limits that are lower than the applicable effluent limitations and/or water quality criteria. If no Minimum Level (ML) value is below these levels, then the method shall achieve an ML no greater than the lowest ML value indicated in Table E-1 as the Reporting Level (RL).

			Types of Analyt	tical Methods MLs (	μg/L) <sup>1</sup>
CTR #	Constituent	Inductively Coupled Plasma/Mass Spectrometry	Stabilized Platform Graphite Furnace Atomic Absorption	Gas Chromatography	Gas Chromatography/Mass Spectrometry
6	Copper, Total Recoverable	0.5	2		
23	Chlorodibromomethane			0.5	
27	Dichlorobromomethane			0.5	
55	2,4,6-Trichlorophenol			10	10
112	alpha-Endosulfan			0.02	

Table E-1. Test Methods and Minimum Levels for Priority Pollutants

			Types of Analyt	ical Methods MLs (	μg/L) <sup>1</sup>
CTR #	Constituent	Inductively Coupled Plasma/Mass Spectrometry	Stabilized Platform Graphite Furnace Atomic Absorption	Gas Chromatography	Gas Chromatography/Mass Spectrometry

Table Notes:

1. Minimum levels for CTR priority pollutants (those identified with a CTR No.) are from Appendix 4 of the *Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California* (State Implementation Policy). They are the concentrations of the lowest calibration standard for that technique based on a survey of contract laboratories.

- 2. The Permittee shall use U.S. EPA Method 1613.
  - **F. Discharge Monitoring Report Quality Assurance (DMR-QA) Study.** The Discharger shall ensure that the results of the DMR-QA Study or the most recent Water Pollution Performance Evaluation Study are submitted annually to the State Water Board at the following address:

State Water Resources Control Board Quality Assurance Program Officer Office of Information Management and Analysis 1001 I Street, Sacramento, CA 95814

#### **II. MONITORING LOCATIONS**

The Permittee shall establish the following monitoring locations to demonstrate compliance with the effluent limitations, discharge specifications, and other requirements in this Order:

Discharge Point Name	Monitoring Location Name	Monitoring Location Description
	INF-001	Influent at the headworks of the wastewater treatment facility (WWTF) prior to treatment (should account for readings from each of the three primary influent sources: collection system, the YMCA camp, and the Eel the River Conservation Camp)
	INT-001	Internal monitoring location for purposes of monitoring chlorine residual in chlorine treated wastewater within the contact chamber prior to dechlorination.
001	EFF-001	Treated effluent downstream of the dechlorination facilities and before the effluent comes in contact with the receiving water.
002	EFF-002	Treated effluent downstream of the disinfection facilities and before effluent enters the percolation ponds.
	RSW-001	South Fork Eel River surface water upstream and beyond the influence of the discharge.
	RSW-002	South Fork Eel River surface water that is at the point of discharge of Discharge Point 001.
	BIO-001	A representative sample of the sludge or biosolids generated when removed for disposal.

Table E-2. Monitoring Station Locations

### **III. INFLUENT MONITORING REQUIREMENTS**

#### A. Monitoring Location INF-001

**1.** The Permittee shall monitor influent to the Facility at Monitoring Location INF-001 as follows:

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method <sup>1</sup>
Influent Flow <sup>2</sup>	mgd	Meter	Continuous	
Biochemical Oxygen Demand 5-day @ 20°C (BOD <sub>5</sub> ) <sup>3</sup>	mg/L	24-hr Composite	Weekly	Standard Methods
Total Suspended Solids (TSS) <sup>3</sup>	mg/L	24-hr Composite	Weekly	Standard Methods

Table E-3. Influent Monitoring	- Monitoring Location INF-001
rubie 2 of minucite Floritoring	Fieldering Becation Inter out

Table Notes:

1. In accordance with the current edition of *Standard Methods for Examination of Water and Wastewater* (American Public Health Administration) or current test procedures specified in 40 C.F.R. part 136.

- 2. Each month, the Permittee shall report the cumulative average daily and average monthly influent flows coming into the WWTP. The total reported flow should include the sum of the measured influent flows from each of the three primary influent sources: the collection system, the YMCA camp, and the Eel the River Conservation Camp.
- 3. The reported influent BOD<sub>5</sub> and TSS should be the weighted average readings of influent BOD and TSS coming into the collection system from each of the three primary influent sources: the collection system, the YMCA camp, and the Eel the River Conservation Camp.

### **IV. EFFLUENT MONITORING REQUIREMENTS**

### A. Monitoring Location EFF-001

**1.** The Permittee shall monitor effluent to be discharged to the South Fork Eel River at Monitoring Location EFF-001 as follows:

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method <sup>1</sup>
Effluent Flow <sup>2</sup>	mgd	Meter	Continuous	
Dilution Rate	% of stream flow	Calculation	Daily	
Chlorine, Total Residual	mg/L	Grab	Daily <sup>3</sup>	Continuous
Biochemical Oxygen Demand 5-day @ 20°C	mg/L	24-hr Composite	Weekly <sup>4</sup>	Standard Methods
(BOD <sub>5</sub> )	% Removal	Calculate	Monthly	
Total Suspended Solids	mg/L	24-hr Composite	Weekly <sup>4</sup>	Standard Methods
(TSS)	% Removal	Calculate	Monthly	
рН	s.u.	Grab	Weekly <sup>4,5</sup>	Standard Methods

### Table E-4. Effluent Monitoring – Monitoring Location EFF-001

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method <sup>1</sup>
Temperature	٥C	Grab	Weekly <sup>5</sup>	Standard Methods
Settleable Solids	mL/L	Grab	Weekly <sup>4</sup>	Standard Methods
Hardness, Total (as CaCO3)	mg/L	Grab	Monthly <sup>6</sup>	Standard Methods
Copper, Total Recoverable	μg/L	Grab	Monthly <sup>7</sup>	ICPMS (ML 0.5 μg/L) SPGFAA (ML 2 μg/L) <sup>8</sup>
Chlorodibromomethane	µg/L	Grab	Monthly <sup>7</sup>	GC (ML 0.5 μg/L) <sup>8</sup>
Dichlorobromomethane	μg/L	Grab	Monthly <sup>7</sup>	GC (ML 0.5 μg/L) <sup>8</sup>
2,4,6-Trichlorophenol	μg/L	Grab	Monthly <sup>7</sup>	GC (ML 10 μg/L) GCMS (ML 10 μg/L) <sup>8</sup>
alpha-Endosulfan	μg/L	Grab	Monthly <sup>7</sup>	GC (ML 0.02 μg/L) <sup>8</sup>
Total Coliform Bacteria	MPN/100 mL	Grab	Weekly <sup>4</sup>	Standard Methods
Ammonia Nitrogen, Total (as N)	mg/L	Grab	Monthly	Standard Methods
Nitrate Nitrogen, Total (as N)	mg/L	Grab	Monthly <sup>7</sup>	Standard Methods
Nitrite Nitrogen, Total (as N)	mg/L	Grab	Monthly	Standard Methods
Organic Nitrogen	mg/L	Grab	Monthly	Standard Methods
Nitrogen, Total (as N)	mg/L	Calculation	Monthly	Standard Methods
Phosphorus, Total (as P)	mg/L	Grab	Monthly	Standard Methods
CTR Priority Pollutants <sup>9</sup>	μg/L	24-hr Composite <sup>10</sup>	Once per permit term	Standard Methods <sup>11</sup>
Acute Toxicity <sup>12</sup>	% Survival, Pass or Fail, and % Effect	24-hr Composite	Annually <sup>13</sup>	See Section V below
Chronic Toxicity <sup>12</sup>	Pass or Fail, and % Effect	24-hr Composite	Annually <sup>13</sup>	See Section V below

	Parameter	Units	Sample	Minimum Sampling	Required Analytical Test			
		omes	Туре	Frequency	Method <sup>1</sup>			
	<u>Fable Notes</u> :							
1.								
	Health Administration) or current test procedures specified in 40 C.F.R. part 136.							
2.	The Permittee shall rep							
3.	shall increase monitoring	ng frequency to a	minimum of twic	vo daily test results exceed an efflue e a day for a week to evaluate whet	her an exceedance is persisting.			
	return to compliance.	-		ps to identify the cause of the excee	-			
4.	the Permittee shall take	e two samples each	n of the two week	two consecutive weekly test result s following receipt of the second sa ify the cause of the exceedance and	imple result. During the			
5.	-	onitoring must coi	ncide with montl	nly monitoring for ammonia.				
6.		vater hardness sai		llected on the same day and at appr	oximately the same time as			
7.	Accelerated Monitoring	(monthly monito		. If a test result exceeds an effluent				
	take two more samples, one within 7 days and one within 14 days following receipt of the initial sample result. During the intervening period, the Permittee shall take steps to identify the cause of the exceedance and take steps needed to return to compliance.							
8.	ICPMS = Inductively Co	upled Plasma/Mas	ss Spectrometry					
	SPGFAA = Stabilized Pla			sorption				
	GC = Gas Chromatography							
	GCMS = Gas Chromatog							
9.	and analyze for asbesto	s. Hardness shall l	pe monitored cor	t 40 C.F.R. section 131.38. The Perm ncurrently with the priority pollutar	nt sample.			
				mposite sampling, except for pollut				
11.				el (ML) specified in Appendix 4 of t d MDL for each sample result.	he SIP and, in accordance with			
12.	Whole effluent acute an Monitoring and Report		shall be monitor	ed in accordance with the requirem	ients of section V of this			
13.	term, the Permittee sha	ll monitor the effl fourth year of the	uent at Monitorir	ar. If no discharge occurs at Dischan ng Location EFF-002 during the disc e monitoring results shall be submit	charge season (i.e., October 1			
V.	WHOLE EFFLUEN	Γ ΤΟΧΙΟΙΤΥ ΤΙ	ESTING REQU	IREMENTS				
	A. Acute Toxicit	y Testing	-					

The Permittee shall conduct acute whole effluent toxicity testing (WET) in accordance with the following acute toxicity testing requirements.

- **1. Test Frequency.** The Permittee shall conduct acute WET testing in accordance with the schedule established by this MRP while discharging at Discharge Point 001, as summarized in Table E-4, above.
- 2. Discharge In-stream Waste Concentration (IWC) for Acute Toxicity. The IWC for this discharge is 100 percent effluent.<sup>1</sup>
- **3. Sample Volume and Holding Time.** The total sample volume shall be determined by the specific toxicity test method used. Sufficient sample volume shall be collected to perform

<sup>&</sup>lt;sup>1</sup> The acute toxicity test shall be conducted using 100 percent effluent collected at Monitoring Location EFF-001.

the required toxicity test. All toxicity tests shall be conducted as soon as possible following sample collection. No more than 36 hours shall elapse before the conclusion of sample collection and test initiation.

- 4. Freshwater Test Species and Test Methods. The Permittee shall conduct the following acute toxicity tests in accordance with species and test methods in *Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms* (U.S. EPA Report No. EPA-821-R-02-012, 5th edition or subsequent editions). In no case shall these species be substituted with another test species unless written authorization from the Executive Officer is received.
  - **a.** A 96-hour static renewal toxicity test with an invertebrate, the water flea, *Ceriodaphnia dubia* (Survival Test Method 2002.0).
  - **b.** A 96-hour static renewal toxicity test with a vertebrate, the rainbow trout, *Oncorhynchus mykiss* (Survival Test Method 2019.0).
- 5. Species Sensitivity Screening. Species sensitivity screening shall be conducted during this permit's first required sample collection. The Permittee shall collect a single effluent sample and concurrently conduct two acute toxicity tests using the invertebrate and fish species identified in section V.A.4, above. This sample shall also be analyzed for the parameters required for the discharge. The species that exhibits the highest "Percent (%) Effect" at the discharge IWC during species sensitivity screening shall be used for routine acute toxicity monitoring during the permit term.
- 6. Quality Assurance and Additional Requirements. Quality assurance measures, instructions, and other recommendations and requirements are found in the test methods manual referenced in section V.A.4, above. Additional requirements are specified below.
  - **a.** The discharge is subject to determination of "Pass" or "Fail" and "Percent (%) Effect" from acute toxicity tests using the Test of Significant Toxicity (TST) approach described in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R10-003, 2010), Appendix A, Figure A-1, and Table A-1. The null hypothesis (H<sub>o</sub>) for the TST approach is: Mean discharge IWC response  $\leq 0.80 \times$  Mean control response. A test result that rejects this null hypothesis is reported as "Pass". A test result that does not reject this null hypothesis is reported as "Fail". The relative "Percent (%) Effect" at the discharge IWC is defined and reported as: ((Mean control response Mean discharge IWC response)  $\div$  Mean control response)  $\times$  100.
  - **b.** If the effluent toxicity test does not meet the minimum effluent test acceptability criteria (TAC) specified in the referenced test method, then the Permittee shall resample and re-test within 7 days.
  - **c.** Dilution water and control water shall be laboratory water prepared and used as specified in the test methods manual. If dilution water and control water is different from test organism culture water, then a second control using culture water shall also be used.
  - **d.** Test procedures related to pH control, sample filtration, aeration, temperature control and sample dechlorination shall be performed in accordance with the U.S. EPA method and fully explained and justified in each acute toxicity report submitted to the Regional

Water Board. The control of pH in acute toxicity tests is allowed, provided the test pH is maintained at the effluent pH measured at the time of sample collection, and the control of pH is done in a manner that has the least influence on the test water chemistry and on the toxicity of other pH sensitive materials such as some heavy metals, sulfide and cyanide.

- **e. Ammonia Toxicity.** The acute toxicity test shall be conducted without modifications to eliminate ammonia toxicity.
- 7. Notification. The Permittee shall notify the Regional Water Board verbally within 72 hours and in writing 14 days after receipt of test results exceeding the acute toxicity effluent limitation during regular or accelerated monitoring. The notification shall describe actions the Permittee has taken or will take to investigate and correct the cause(s) of toxicity. It may also include a status report on any actions required by this Order, with a schedule for actions not yet completed. If no actions have been taken, the reasons shall be given.
- 8. Accelerated Monitoring Requirements. If the result of any acute toxicity test fails to meet the single test minimum limitation (70 percent survival), and the testing meets all TAC, the Permittee shall take two more samples, one within 14 days and one within 21 days following receipt of the initial sample result. If any one of the additional samples do not comply with the three sample median minimum limitation (90 percent survival), the Permittee shall initiate a Toxicity Reduction Evaluation (TRE) in accordance with section V.C of the MRP. If the two additional samples are in compliance with the acute toxicity requirement and testing meets all TAC, then a TRE will not be required. If the discharge stops before additional samples can be collected, the Permittee shall contact the Executive Officer within 21 days with a plan to demonstrate compliance with the effluent limitation.
- **9. Reporting.** The Self-Monitoring Report (SMR) shall include a full laboratory report for each toxicity test (WET report). The WET report shall be prepared using the format and content of section 12 (Report Preparation) of *Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms* (U.S. EPA Report No. EPA-821-R-02-012, 5th edition or subsequent editions), including:
  - **a.** The toxicity test results in percent (%) survival for the 100 percent effluent sample.
  - **b.** The toxicity test results for the TST approach, reported as "Pass" or "Fail" and "Percent (%) Effect" at the acute toxicity IWC for the discharge.
  - **c.** Water quality measurements for each toxicity test (e.g., pH, dissolved oxygen, temperature, conductivity, hardness, salinity, chlorine, ammonia).
  - **d.** TRE/TIE results. The Executive Officer shall be notified no later than 30 days from completion of each aspect of TRE/TIE analyses.
  - e. Statistical program (e.g., TST calculator, CETIS, etc.) output results for each toxicity test.

#### B. Chronic Toxicity Testing

The Permittee shall conduct chronic toxicity testing in accordance with the following chronic toxicity testing requirements:

- **1. Test Frequency.** The Permittee shall conduct chronic toxicity testing in accordance with the schedule established by this MRP while discharging at Discharge Point 001, as summarized in Table E-4, above.
- 2. Discharge In-stream Waste Concentration (IWC) for Chronic Toxicity. The chronic toxicity IWC for this discharge is 100 percent effluent.<sup>2</sup>
- **3. Sample Volume and Holding Time.** The total sample volume shall be determined by the specific toxicity test method used. Sufficient sample volume shall be collected to perform the required toxicity test. All toxicity tests shall be conducted as soon as possible following sample collection. For toxicity tests requiring renewals, a minimum of three 24-hour composite samples shall be collected. The lapsed time (holding time) from sample collection to first use of each sample must not exceed 36 hours.
- **4. Freshwater Test Species and Test Methods.** The Permittee shall conduct the following chronic toxicity tests in accordance with species and test methods in *Short-Term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Water to Freshwater Organisms* (U.S. EPA Report No. EPA-821-R-02-013, or subsequent editions). In no case shall these species be substituted with another test species unless written authorization from the Executive Officer is received.
  - **a.** A 7-day static renewal toxicity test with a vertebrate, the fathead minnow, *Pimephales promelas* (Larval Survival and Growth Test Method 1000.0).
  - **b.** A static renewal toxicity test with an invertebrate, the water flea, *Ceriodaphnia dubia* (Survival and Reproduction Test Method 1002.0).
  - **c.** A 96-hour static non-renewal toxicity test with a plant, the green algae, *Selenastrum capricornutum* (also named *Raphidocelis subcapitata*) (Growth Test Method 1003.0).
- **5. Species Sensitivity Screening.** Species sensitivity screening shall be conducted during this permit's first required sample collection. The Permittee shall collect a single effluent sample and concurrently conduct three chronic toxicity tests using the fish, the invertebrate, and the algae species identified in section V.B.4, above. This sample shall also be analyzed for the parameters required for the discharge. The species that exhibits the highest "Percent (%) Effect" at the discharge IWC during species sensitivity screening shall be used for routine monitoring during the permit term.
- 6. **Quality Assurance and Additional Requirements.** Quality assurance measures, instructions, and other recommendations and requirements are found in the test methods manual previously referenced. Additional requirements are specified below.
  - a. The discharge is subject to determination of "Pass" or "Fail" and "Percent (%) Effect" for chronic toxicity tests using the TST approach described in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R10-003, 2010), Appendix A, Figure A-1, and Table A-1. The null hypothesis (H<sub>o</sub>) for the TST approach is: Mean discharge IWC response 0.75 × Mean control response. A test result that rejects this null hypothesis is reported as "Pass". A test

<sup>&</sup>lt;sup>2</sup> The chronic toxicity test shall be conducted using a series of five dilutions and a control. The series shall consist of the following dilutions: 12.5, 25, 50, 75, and 100 percent. Compliance determination will be based on the IWC (100 percent effluent) and a control as further described in Fact Sheet section IV.C.5.c.

result that does not reject this null hypothesis is reported as "Fail". The relative "Percent (%) Effect" at the discharge IWC is defined and reported as: ((Mean control response – Mean discharge IWC response) ÷ Mean control response)) × 100.

- **b.** If the effluent toxicity test does not meet the minimum effluent or reference toxicant TAC specified in the referenced test method, then the Permittee shall re-sample and retest within 14 days.
- **c.** Dilution water and control water shall be laboratory water prepared and used as specified in the test methods manual. If dilution water and control water is different from test organism culture water, then a second control using culture water shall also be used.
- **d.** Monthly reference toxicant testing is sufficient. All reference toxicant test results should be reviewed and reported.
- **e.** The Permittee shall perform toxicity tests on final effluent samples. Chlorine and ammonia shall not be removed from the effluent sample prior to toxicity testing, unless explicitly authorized under this section of the MRP and the rationale is explained in the Fact Sheet (Attachment F).
- **f. Ammonia Removal.** Except with prior approval from the Executive Officer of the Regional Water Board, ammonia shall not be removed from bioassay samples. The Permittee must demonstrate the effluent toxicity is caused by ammonia because of increasing test pH when conducting the toxicity test. It is important to distinguish the potential toxic effects of ammonia from other pH sensitive chemicals, such as certain heavy metals, sulfide, and cyanide. The following may be steps to demonstrate that the toxicity is caused by ammonia and not other toxicants before the Executive Officer would allow for control of pH in the test.
  - **xi.** There is consistent toxicity in the effluent and the maximum pH in the toxicity test is in the range to cause toxicity due to increased pH.
  - **xii.** Chronic ammonia concentrations in the effluent are greater than 4 mg/L total ammonia.
  - **xiii.** Conduct graduated pH tests as specified in the toxicity identification evaluation methods. For example, mortality should be higher at pH 8 and lower at pH 6.
  - **xiv.** Treat the effluent with a zeolite column to remove ammonia. Mortality in the zeolite treated effluent should be lower than the non-zeolite treated effluent. Then add ammonia back to the zeolite-treated samples to confirm toxicity due to ammonia.

When it has been demonstrated that toxicity is due to ammonia because of increasing test pH, pH may be controlled using appropriate procedures which do not significantly alter the nature of the effluent.

- **7.** Notification. The Permittee shall notify the Regional Water Board verbally within 72 hours and in writing within 14 days after the receipt of a result of "Fail" during routine or accelerated monitoring.
- 8. Accelerated Monitoring Requirements. The trigger for accelerated monitoring for chronic toxicity is exceeded when a chronic toxicity test, analyzed using the TST approach,

results in "Fail" and the "Percent Effect" is ≥0.50. Within 24 hours of the time the Permittee becomes aware of a summary result of "Fail", the Permittee shall implement an accelerated monitoring schedule consisting of four toxicity tests—consisting of 5-effluent concentrations (including the discharge IWC) and a control—conducted at approximately 2 week intervals, over an 8 week period. If each of the accelerated toxicity tests results is "Pass," the Permittee shall return to routine monitoring for the next monitoring period. If one of the accelerated toxicity tests results is "Fail", the Permittee shall immediately implement the TRE Process conditions set forth in section V.C, below.

## 9. Reporting

- **a. Routine Reporting.** Chronic toxicity monitoring results shall be submitted with the monthly SMR for the month that chronic toxicity monitoring was performed. Routine reporting shall include the following in-order to demonstrate compliance with permit requirements:
  - i. WET reports shall include the contracting laboratory's complete report provided to the Permittee and shall be consistent with the appropriate "Report Preparation and Test Review" sections of the methods manual and this MRP. The WET test reports shall contain a narrative report that includes details about WET test procedures and results, including the following:
    - (a) Receipt and handling of the effluent sample that includes a tabular summary of initial water quality characteristics (e.g., pH, dissolved oxygen, temperature, conductivity, hardness, salinity, chlorine, ammonia);
    - (b) The source and make-up of the lab control/diluent water used for the test;
    - **(c)** Any manipulations done to lab control/diluent and effluent such as filtration, nutrient addition, etc.;
    - (d) Tabular summary of test results for control water and each effluent dilution and statistics summary to include calculation of the NOEC, TUc, and IC25;
    - (e) Identification of any anomalies or nuances in the test procedures or results;
    - (f) WET test results shall include, at a minimum, for each test:
      - (1) Sample date(s);
      - (2) Test initiation date;
      - (3) Test species;
      - (4) Determination of "Pass" or "Fail" and "Percent Effect" following the Test of Significant Toxicity hypothesis testing approach in *National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010). The "Percent Effect" shall be calculated as follows:

"Percent Effect" (or Effect, in %) = ((Control mean response – IWC mean response) ÷ Control mean response)) x 100

**(5)** End point values for each dilution (e.g., number of young, growth rate, percent survival);

- (6) NOEC value(s) in percent effluent;
- (7) IC15, IC25, IC40, and IC50 values (or EC15, EC25...etc.) in percent effluent;
- (8) TUc values (100/NOEC);
- **(9)** Mean percent mortality (±s.d.) after 96 hours in 100 percent effluent (if applicable);
- (10) NOEC and LOEC values for reference toxicant test(s);
- (11) IC50 or EC50 value(s) for reference toxicant test(s);
- (12) Available water quality measurements for each test (e.g., pH, DO, temperature, conductivity, hardness, salinity, ammonia);
- (13) Statistical methods used to calculate endpoints;
- (14) The statistical program (e.g., TST calculator, CETIS, etc.) output results, which includes the calculation of percent minimum significant difference (PMSD); and
- (15) Results of applicable reference toxicant data with the statistical output page identifying the species, NOEC, LOEC, type of toxicant, dilution water used, concentrations used, PMSD and dates tested; the reference toxicant control charts for each endpoint, to include summaries of reference toxicant tests performed by the contracting laboratory; and any information on deviations from standard test procedures or problems encountered in completing the test and how the problems were resolved.
- **b. TRE/TIE results.** The Executive Officer shall be notified no later than 30 days from completion of each aspect of TRE/TIE analyses. TRE/TIE results shall be submitted to the Regional Water Board within 60 days of completion.

### C. Toxicity Reduction Evaluation (TRE) Process

1. **TRE Work Plan.** The Permittee shall submit a TRE Work Plan to the Regional Water Board by **November 1, 2017** The Permittee's TRE Work Plan shall be reviewed and updated as necessary in order to remain current and applicable to the discharge and discharge facilities.

The Permittee shall notify the Regional Water Board of this review and submit any revisions of the TRE Work Plan within 90 days of the notification, to be ready to respond to toxicity events. The TRE Work Plan shall describe the steps the Permittee intends to follow if toxicity is detected, and should include at least the following items:

- **a.** A description of the investigation and evaluation techniques that would be used to identify potential causes and sources of toxicity, effluent variability, and treatment system efficiency.
- **b.** A description of the facility's methods of maximizing in-house treatment efficiency, good housekeeping practices, and a list of all chemicals used in the operation of this Facility.

- **c.** If a toxicity identification evaluation (TIE) is necessary, an indication of the person who would conduct the TIEs (i.e., an in-house expert or an outside contractor).
- 2. Preparation and Implementation of a Detailed TRE Work Plan. If one of the accelerated toxicity tests described in section V.A.8 (above) does not comply with the three sample median minimum limitation (90 percent survival) or in section V.B.8 (above) results in "Fail", the Permittee shall immediately initiate a TRE using EPA manual *Generalized Methodology for Conducting Industrial Toxicity Reduction Evaluations* (EPA/600/2-88/070, 1989) and within 30 days of receipt submit the accelerated monitoring result to the Regional Water Board Executive Officer. The Permittee shall also submit a Detailed TRE Work Plan, which shall follow the generic TRE Work Plan revised as appropriate for the toxicity event described in section V.A.8 or V.B.8 of this MRP. The Detailed TRE Work Plan shall include the following information, and comply with additional conditions set by the Regional Water Board Executive Officer:
  - **a.** Further actions by the Permittee to investigate, identify, and correct causes of toxicity.
  - **b.** Actions the Permittee will take to mitigate effects of the discharge and prevent the recurrence of toxicity.
  - **c.** A schedule for these actions, progress reports, and the final report.
- 3. TIE Implementation. The Permittee may initiate a TIE as part of a TRE to identify the causes of toxicity using the same species and test methods and, as guidance, EPA manuals: *Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures* (EPA/600/6-91/003, 1991); *Methods for Aquatic Toxicity Identification Evaluations, Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity* (EPA/600/R-92/080, 1993); *Methods for Aquatic Toxicity Identification Evaluations, Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity* (EPA/600/R-92/081, 1993); and *Marine Toxicity Identification Evaluation (TIE): Phase I Guidance Document* (EPA/600/R-96-054, 1996). The TIE should be conducted on the species demonstrating the most sensitive toxicity response.
- 4. Many recommended TRE elements parallel required or recommended efforts for source control, pollution prevention, and storm water control programs. TRE efforts should be coordinated with such efforts. As toxic substances are identified or characterized, the Permittee shall continue the TRE by determining the sources and evaluating alternative strategies for reducing or eliminating the substances from the discharge. All reasonable steps shall be taken to reduce toxicity to levels consistent with toxicity evaluation parameters.
- **5.** The Permittee shall conduct routine effluent monitoring for the duration of the TRE process. Additional accelerated monitoring and TRE work plans are not required once a TRE has begun.
- **6.** The Regional Water Board recognizes that toxicity may be episodic and identification of the causes and reduction of sources of toxicity may not be successful in all cases. The TRE may be ended at any stage, pending Regional Board Executive Officer approval, if monitoring finds there is no longer toxicity.

### VI. LAND DISCHARGE MONITORING REQUIREMENTS

#### A. Monitoring Location EFF-002

**1.** The Permittee shall monitor treated effluent, prior to discharge into the percolation ponds, at Monitoring Location EFF-002, as follows:

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method <sup>1</sup>
Effluent Flow <sup>2</sup>	mgd	Meter	Continuous	
Biochemical Oxygen Demand 5-day @ 20°C (BOD5)	mg/L	24-hr Composite	Weekly	Standard Methods
Total Suspended Solids (TSS)	mg/L	24-hr Composite	Weekly	Standard Methods
Settleable Solids	ml/L	Grab	Weekly	Standard Methods
рН	s.u.	Grab	Weekly	Standard Methods
Total Coliform Bacteria	MPN/100 mL	Grab	Weekly	Standard Methods
Ammonia Nitrogen, Total (as N)	mg/L	Grab	Monthly	Standard Methods
Nitrate Nitrogen, Total (as N)	mg/L	Grab	Monthly	Standard Methods
Nitrogen, Total (as N)	mg/L	Grab	Monthly	Standard Methods
Total Dissolved Solids	mg/L	Grab	Monthly	Standard Methods
Title 22 Pollutants <sup>3</sup>	μg/L	24-hour Composite <sup>5</sup>	Once per permit term	Standard Methods
CTR Priority Pollutants <sup>4</sup>	μg/L	24-hr Composite <sup>5</sup>	Once per permit term <sup>6</sup>	Standard Methods

#### Table E-5. Land Discharge Monitoring – Monitoring Location EFF-002

Table Notes:

1. In accordance with the current edition of *Standard Methods for Examination of Water and Wastewater* (American Public Health Administration) or current test procedures specified in 40 C.F.R. part 136.

2. The Permittee shall report the daily average and monthly average flows.

3. Title 22 Pollutants are those pollutants for which DDW has established Maximum Contaminant Levels (MCLs) at title 22, division 4, chapter 15, article 4, section 64431 (Inorganic Chemicals) and article 5.5, section 64444 (Organic Chemicals) of the CCR.

4. Those pollutants identified by the California Toxics Rule at 40 C.F.R. section 131.38. The Permittee is not required to sample and analyze for asbestos. Hardness shall be monitored concurrently with the priority pollutant sample.

5. CTR and title 22 pollutant samples shall be collected using 24-hour composite sampling, except for pollutants that are volatile.

6. If no discharge occurs at Discharge Point 001 during the permit term, the Permittee shall monitor the effluent at Monitoring Location EFF-002 during the discharge season (i.e., October 1 through May 14) in the fourth year of the permit term. The monitoring results shall be submitted to the Regional Water Board in accordance with Table E-9.

### VII. RECYCLING MONITORING REQUIREMENTS – NOT APPLICABLE

This Order does not authorize discharges of recycled water.

#### **VIII. RECEIVING WATER MONITORING REQUIREMENTS – SURFACE WATER AND GROUNDWATER**

#### A. Monitoring Location RSW-001

**1.** The Permittee shall monitor the South Fork Eel River at Monitoring Location RSW-001 during periods of discharge as follows:

G	uge <sup>2</sup> rab	Daily Monthly <sup>3</sup>	 Standard Methods
	rab	Monthly <sup>3</sup>	Standard Methods
L G			
	rab	Monthly <sup>3</sup>	Standard Methods
G	rab	Monthly <sup>3</sup>	Standard Methods
G G	rab	Monthly	Standard Methods
L G	rab	Monthly	Standard Methods
/cm G	rab	Monthly	Standard Methods
L G	rab	Monthly	Standard Methods
C	rab	Once per permit term	Standard Methods <sup>5</sup>
	L G	L Grab	L Grab Monthly

#### Table E-6. Receiving Water Monitoring – Monitoring Location RSW-001

Table Notes:

1. In accordance with the current edition of *Standard Methods for Examination of Water and Wastewater* (American Public Health Administration) or current test procedures specified in 40 C.F.R. part 136.

2. The flow rate shall be determined using the flow at United States Geological Survey (USGS) Gauge No. 11476500 in the South Fork Eel River near Miranda.

3. pH and temperature monitoring must coincide with monthly effluent monitoring for ammonia.

4. Those pollutants identified by the California Toxics Rule at 40 C.F.R. section 131.38. The Permittee is not required to sample and analyze for asbestos. Hardness shall be monitored concurrently with the priority pollutant sample. Monitoring shall occur simultaneously with effluent monitoring for CTR priority pollutants required by section IV.A of this MRP.

5. Analytical methods must achieve the lowest minimum level (ML) specified in Appendix 4 of the SIP and, in accordance with section 2.4 of the SIP, the Permittee shall report the ML and MDL for each sample result.

#### B. Monitoring Location RSW-002

**1.** The Permittee shall monitor the South Fork Eel River at Monitoring Location RSW-002 during periods of discharge as follows:

### Table E-7. Receiving Water Monitoring – Monitoring Location RSW-002

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method <sup>1</sup>
рН	s.u.	Grab	Monthly <sup>2</sup>	Standard Methods
Temperature	°C	Grab	Monthly <sup>2</sup>	Standard Methods
Turbidity	NTU	Grab	Monthly	Standard Methods
Dissolved Oxygen	mg/L	Grab	Monthly	Standard Methods
Electrical Conductivity @ 25°C	µmhos/cm	Grab	Monthly	Standard Methods

Parameter	Units	Sample Type	Minimum Sampling Frequency	Required Analytical Test Method <sup>1</sup>	
Total Dissolved Solids	mg/L	Grab	Monthly	Standard Methods	
<u>Table Notes</u> :					

1. In accordance with the current edition of *Standard Methods for Examination of Water and Wastewater* (American Public Health Administration) or current test procedures specified in 40 C.F.R. part 136.

2. pH and temperature monitoring must coincide with monthly effluent monitoring for ammonia.

#### C. Groundwater Monitoring – Not Required

This Order does not require groundwater monitoring at this time.

#### IX. OTHER MONITORING REQUIREMENTS

#### A. Monitoring Location INT-001

**1.** The Permittee shall monitor the discharge from the chlorine contact chamber prior to dechlorinating at Monitoring Location INT-001 as follows:

#### Table E-8. Internal Effluent Monitoring – Monitoring Location INT-001

	Units	Sample Type	Frequency	Required Analytical Test Method <sup>1</sup>
Chlorine, Total n Residual n	mg/L	Grab/Meter <sup>2</sup>	Daily/Continuous <sup>3</sup>	Standard Methods

Table Notes:

1. In accordance with the current edition of *Standard Methods for Examination of Water and Wastewater* (American Public Health Administration) or current test procedures specified in 40 C.F.R. part 136.

- 2. The Permittee shall calibrate the chlorine residual analyzer against grab samples as frequently as necessary to maintain accurate control and reliable operation.
- 3. Prior to May 1, 2019, a minimum of daily grab samples are required and the Permittee shall report the maximum daily chlorine residual. By May 1, 2019, the Permittee shall monitor continuously to demonstrate that the appropriate chlorine residual concentration is maintained in the effluent at INT-001 at all times. At a minimum, the Permittee shall record readings of the continuous monitoring every hour on the hour and report the maximum recorded daily chlorine residual. The Permittee shall calibrate chlorine residual analyzers against grab samples as frequently as necessary to maintain accurate and reliable operation.

#### B. Visual Monitoring (Monitoring Locations EFF-001, RSW-001, and RSW-002)

1. Visual observations of the discharge and receiving water shall be recorded monthly and on the first day of each intermittent discharge. Visual monitoring shall include, but not be limited to, observations for floating materials, coloration, objectionable aquatic growths, oil and grease films, and odors. Visual observations shall be recorded and included in the Permittee's monthly SMRs.

#### C. Sludge Monitoring (Monitoring Location BIO-001)

**1.** The Permittee shall monitor sludge, derived from the treatment process and prior to land application, at Monitoring Location BIO-001 as follows:

Use or Disposal Practice	Parameter	Sample Type
Land Application and	Class B Pathogens: Fecal coliform	The geometric mean of 7 individual sludge samples collected within a 2-week period; geometric mean many not exceed ≤ 2 million MPN or CFUs/g total solids (dry-weight basis)
Land Application and Surface Disposal <sup>1</sup>	Class B Vector Attraction Reduction	Moisture content & pH
<u>Table Notes</u> :	I	

# Table E-9. Sludge Monitoring – Monitoring Location BIO-001

1. Sludge sampling shall be conducted prior to disposal so that analytical results can be available ahead of time. Waiting to establish sampling results before use or disposal is critical to avoid exceeding limits and helps ensure that a particular batch of sludge is available for additional sampling if necessary.

### X. SAMPLING RECORDS SHALL BE RETAINED FOR A MINIMUM OF 5 YEARS. A LOG SHALL BE MAINTAINED FOR SLUDGE QUANTITIES GENERATED AND OF HANDLING AND DISPOSAL ACTIVITIES. THE FREQUENCY OF ENTRIES IS DISCRETIONARY, HOWEVER, THE LOG MUST BE COMPLETE ENOUGH TO SERVE AS A BASIS FOR DEVELOPING THE SLUDGE HANDLING AND DISPOSAL REPORT THAT IS REQUIRED AS PART OF THE ANNUAL REPORT.REPORTING REQUIREMENTS

# A. General Monitoring and Reporting Requirements

**1.** The Permittee shall comply with all Standard Provisions (Attachment D) related to monitoring, reporting, and recordkeeping.

# B. Self-Monitoring Reports (SMRs)

- 1. The Permittee shall submit electronic Self-Monitoring Reports (eSMRs) using the State Water Board's California Integrated Water Quality System (CIWQS) Program Web site (http://www.waterboards.ca.gov/ciwqs/index.html). The CIWQS Web site will provide additional directions for SMR submittal in the event there will be service interruption for electronic submittal. The Permittee shall maintain sufficient staffing and resources to ensure it submits eSMRs that are complete and timely. This includes provision of training and supervision of individuals (e.g., Permittee personnel or consultant) on how to prepare and submit eSMRs.
- 2. The Permittee shall report in the SMR the results for all monitoring specified in this MRP under sections III through IX. The Permittee shall submit quarterly SMRs including the results of all required monitoring using U.S. EPA approved test methods or other test methods specified in this Order. SMRs are to include all new monitoring results obtained since the last SMR was submitted. If the Permittee monitors any pollutant more frequently than required by this Order, the results of this monitoring shall be included in the calculations and reporting of the data submitted in the SMR.
- **3.** All monitoring results reported shall be supported by the inclusion of the complete analytical report from the laboratory that conducted the analyses.
- **4.** Monitoring periods and reporting for all required monitoring shall be completed according to the following schedule:

Sampling Frequency	Monitoring Period Begins On	Monitoring Period	SMR Due Date
Continuous	Permit effective date	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling.	First day of second calendar month following the end of each quarter <sup>1</sup> (February 1, May 1, August 1, November 1)
Daily	Permit effective date	(Midnight through 11:59 PM) or any 24-hour period that reasonably represents a calendar day for purposes of sampling	First day of second calendar month following the end of each quarter <sup>1</sup> (February 1, May 1, August 1, November 1)
Weekly	Sunday following permit effective date or on permit effective date if on a Sunday	Sunday through Saturday	First day of second calendar month following the end of each quarter <sup>1</sup> (February 1, May 1, August 1, November 1)
Monthly	First day of calendar month following permit effective date or on permit effective date if that date is first day of the month	First day of calendar month through last day of calendar month	First day of second calendar month following the end of each quarter <sup>1</sup> (February 1, May 1, August 1, November 1)
Semiannually	Closest of January 1 or July 1 following (or on) permit effective date.	January 1 through June 30 July 1 through December 31	September 1, each year March 1, each year
Annually	January 1 following (or on) permit effective date	January 1 through December 31	March 1, each year (with annual report)
Once per permit term	Permit effective date	All	March 1 following the year that monitoring is completed (with annual report) and at least 180 days prior to permit expiration

# Table E-10. Monitoring Periods and Reporting Schedule<sup>1</sup>

Table Notes:

1. Quarterly monitoring periods are as follows: January 1 through March 31; April 1 through June 30; July 1 through September 30; and October 1 through December 31.

**5. Reporting Protocols.** The Permittee shall report with each sample result the applicable ML, the RL, and the current Method Detection Limit (MDL), as determined by the procedure in 40 C.F.R. part 136.

The Permittee shall report the results of analytical determinations for the presence of chemical constituents in a sample using the following reporting protocols:

**a.** Sample results greater than or equal to the reported ML shall be reported as measured by the laboratory (i.e., the measured chemical concentration in the sample).

**b.** Sample results less than the reported ML, but greater than or equal to the laboratory's MDL, shall be reported as "Detected, but Not Quantified," or DNQ. The estimated chemical concentration of the sample shall also be reported.

For the purposes of data collection, the laboratory shall write the estimated chemical concentration next to DNQ as well as the words "Estimated Concentration" (may be shortened to "Est. Conc."). The laboratory may, if such information is available, include numerical estimates of the data quality for the reported result. Numerical estimates of data quality may be percent accuracy (± a percentage of the reported value), numerical ranges (low to high), or any other means considered appropriate by the laboratory.

- **c.** Sample results less than the laboratory's MDL shall be reported as "Not Detected," or ND.
- **d.** The Permittee is to instruct laboratories to establish calibration standards so that the ML value (or its equivalent if there is differential treatment of samples relative to calibration standards) is the lowest calibration standard. At no time is the Permittee to use analytical data derived from extrapolation beyond the lowest point of the calibration curve.
- **6.** The Permittee shall submit SMRs in accordance with the following requirements:
  - **a.** The Permittee shall arrange all reported data in a tabular format. The data shall be summarized to clearly illustrate whether the facility is operating in compliance with interim and/or final effluent limitations. The reported data shall include calculation of all effluent limitations that require averaging, taking of a median, or other computation. The Permittee is not required to duplicate the submittal of data that is entered in a tabular format within CIWQS. When electronic submittal of data is required and CIWQS does not provide for entry into a tabular format within the system, the Permittee shall electronically submit the data in a tabular format as an attachment.
  - **b.** The Permittee shall attach a cover letter to the SMR. The information contained in the cover letter shall clearly identify:
    - i. Facility name and address;
    - ii. WDID number;
    - iii. Applicable period of monitoring and reporting;
    - **iv.** Violations of the WDRs (identified violations must include a description of the requirement that was violated and a description of the violation);
    - v. Corrective actions taken or planned; and
    - vi. The proposed time schedule for corrective actions.
  - c. SMRs must be submitted to the Regional Water Board, signed and certified as required by the Standard Provisions (Attachment D), to the CIWQS Program Web site (http://www.waterboards.ca.gov/ciwqs/index.html). In the event that an alternate method for submittal of SMRs is required, the Permittee shall submit the SMR electronically via e-mail to NorthCoast@waterboards.ca.gov or on disk (CD or DVD) in Portable Document Format (PDF) file in lieu of paper-sourced documents. The

guidelines for electronic submittal of documents can be found on the Regional Water Board website at <u>http://waterboards.ca.gov/northcoast</u>.

### C. Discharge Monitoring Reports (DMRs)

1. DMRs are U.S. EPA reporting requirements. The Permittee shall electronically certify and submit DMRs together with SMRs using Electronic Self-Monitoring Reports module eSMR 2.5 or any upgraded version. DMRs shall be submitted quarterly on the first day of the second calendar month following the end of each quarter (February 1, May 1, August 1, November 1). Electronic DMR submittal shall be in addition to electronic SMR submittal. Information about electronic DMR submittal is available at the DMR website at <a href="http://www.waterboards.ca.gov/water-issues/programs/discharge\_monitoring/">http://www.waterboards.ca.gov/water-issues/programs/discharge\_monitoring/</a>.

## D. Other Reports

**1. Special Study Reports and Progress Reports.** As specified in the Special Provisions contained in section VI of the Order, special study and progress reports shall be submitted in accordance with the following reporting requirements.

Order Section	Special Provision Requirement	Reporting Requirements
Effluent Limitations and Discharge Specifications IV.D (Other Requirements)	Chlorine Residual Analyzer at INT-001 Report	May 1, 2019
Special Provision VI.C.2.a	Ammonia Study Work Plan	November 1, 2019
Special Provision VI.C.2.a	Ammonia Study Final Report	May 1, 2021
Special Provision VI.C.2.b	Sludge Management Preliminary Work Plan	June 1, 2017
Special Provision VI.C.2.b	Sludge Management Final Work Plan	<b>Within 1 year</b> following effective date of this Order
Special Provision VI.C.2.c	Engineering Study on Suspended Transmission Line	March 1, 2018
Special Provision VI.C.3.a.ii(e)	Pollutant Minimization Program, Annual Facility Report	<b>March 1</b> , annually, following development of Pollutant Minimization Program
Special Provision VI.C.5.b.i	Source Control and Pretreatment Provisions, Annual Report	March 1, annually
Special Provision VI.C.5.b.ii(a)	Source Control and Pretreatment Provisions, Notification of Discharges that Trigger Pretreatment Requirements	Within 30 days of discharges that trigger pretreatment requirements
Special Provision VI.C.5.b.ii(b)	Source Control and Pretreatment Provisions, Revised Report of Waste Discharge and Pretreatment ProgramWithin 1 year of dis trigger pretreatment	
Special Provision VI.C.5.f	Adequate Capacity, Technical Report	<b>Within 120 days</b> of notification that the Facility will reach capacity within 4 years

Table E-11. Reporting Requirements for Special Provisions Reports

Order Section	Special Provision Requirement	Reporting Requirements	
MRP General Monitoring Provision I.F	DMR-QA Study Report	<b>Annually,</b> per State Water Board instructions	
MRP Effluent Monitoring Requirement V.	Notification of TRE/TIE Results	<b>No later than 30 days</b> from completion of each aspect of the TRE/TIE analyses	
MRP Effluent Monitoring Requirement V.	TRE/TIE Results	<b>Within 60 days</b> of completion of TRE/TIE analyses	
MRP Effluent Monitoring Requirement V.C.1	TRE Work Plan	November 1, 2017	
MRP Effluent Monitoring Requirement V.C.2	Detailed TRE Work Plan	Within 30 days of an accelerated monitoring test that results in "Fail"	
MRP Reporting Requirement X.E	Notification of spills and unauthorized discharges	Oral reporting <b>within 24</b> hours and written report <b>within 5 days</b>	

- 2. Annual Report. The Permittee shall submit an annual report to the Regional Water Board for each calendar year through the CIWQS Program Web site. In the event that a paper copy of the annual report is required, the Permittee shall submit the report to the email address in section X.B.6.c., above. The report shall be submitted by March 1st of the following year. The report shall, at a minimum, include the following:
  - **a.** Where appropriate, tabular and/or graphical summaries of the monitoring data and disposal records from the previous year. If the Permittee monitors any pollutant more frequently than required by this Order, using test procedures approved under 40 C.F.R. part 136 or as specified in this Order, the results of this monitoring shall be included in the calculation and report of the data submitted SMR.
  - **b.** A comprehensive discussion of the Facility's compliance (or lack thereof) with all effluent limitations and other WDRs, and the corrective actions taken or planned, which may be needed to bring the discharge into full compliance with the Order.
  - **c.** The names and general responsibilities of all persons employed at the Facility;
  - **d.** The names and telephone numbers of persons to contact regarding the Facility for emergency and routine situations; and
  - **e.** A statement certifying when the flow meter(s) and other monitoring instruments and devices were last calibrated, including identification of who performed the calibration.
  - **f. Source Control Activity Reporting.** The Permittee shall submit, as part of its Annual Report to the Regional Water Board, a description of the Permittee's source control activities, as required by Special Provision VI.C.5.b.i, during the past year. This annual report is due on March 1st of each year, and shall contain:
    - xi. A copy of the source control standards, including a table presenting local limits.
    - **xii.** A description of the waste hauler permit system; if applicable.

- **xiii.** A summary of the compliance and enforcement activities taken by the Permittee during the past year, which ensures industrial user compliance. The summary shall include the names and addresses of any industrial or commercial users under surveillance by the Permittee, an explanation of whether they were inspected, sampled, or both, the frequency of these activities at each user, and the conclusions or results from the inspection or sampling of each user.
- **xiv.** A summary of public outreach activities to educate industrial, commercial, and residential users about the importance of preventing discharges of industrial and toxic wastes to the Facility.
- **g. Sludge Handling and Disposal Activity Reporting.** The Permittee shall submit, as part of its annual report to the Regional Water Board, a description of the Permittee's solids handling, disposal and reuse activities over the previous 12 months. At a minimum, the report shall contain:
  - xi. Annual sludge production, in dry tons and percent solids;
  - xii. Sludge monitoring results;
  - **xiii.** A schematic diagram showing sludge handling facilities (e.g., digesters, thickeners, drying beds, etc.), if any and a solids flow diagram;
  - **xiv.** Methods of final disposal of sludge:
    - (a) For any portion of sludge discharged to a sanitary landfill, the Permittee shall provide the volume of sludge transported to the land fill, the names and locations of the facilities receiving sludge, the Regional Water Board's WDRs order number for the regulated landfill, and the landfill classification.
    - **(b)** For any portion of sludge discharged through land application, the Permittee shall provide the volume of biosolids applied, the date and locations where biosolids were applied, the Regional Water Board's WDRs order number for the regulated discharge, a demonstration that the discharge was conducted in compliance with applicable permits and regulations, and, if applicable, corrective actions taken or planned to bring the discharge into compliance with WDRs.
    - **(c)** For any portion of sludge further treated through composting, the Permittee shall provide a summary of the composting process, the volume of sludge composted, and a demonstration and signed certification statement that the composting process and final product met all requirements for Class A biosolids.
  - **xv.** Results of internal or external third-party audits of the Biosolids Management System, including reported program deficiencies and recommendations, required corrective actions, and a schedule to complete corrective actions.
- **h. Storm Water Reporting.** The Permittee shall submit, as part of its annual report to the Regional Water Board, an evaluation of the effectiveness of the Permittee's best management practices (BMPs) to control the run-on of storm water to the treatment facility site, as well as activities to maintain and upgrade these BMPs.

### E. Spill Notification

1. Spills and Unauthorized Discharges. Information regarding all spills and unauthorized discharges (except SSOs) that may endanger health or the environment shall be provided orally to the Regional Water Board<sup>3</sup> within 24 hours from the time the Permittee becomes aware of the circumstances and a written report shall also be provided within five (5) days of the time the Permittee becomes aware of the circumstances, in accordance with Section V.E of Attachment D.

Information to be provided verbally to the Regional Water Board includes:

- a. Name and contact information of caller;
- **b.** Date, time, and location of spill occurrence;
- **c.** Estimates of spill volume, rate of flow, and spill duration, if available and reasonably accurate;
- d. Surface water bodies impacted, if any;
- e. Cause of spill, if known at the time of the notification;
- f. Cleanup actions taken or repairs made at the time of the notification; and
- g. Responding agencies.
- 2. Sanitary Sewer Overflows. Notification and reporting of sanitary sewer overflows is conducted in accordance with the requirements of Order No. 2006-0003-DWQ (Statewide General WDRs for Sanitary Sewer Systems), which is not incorporated herein by reference, and any revisions thereto.

<sup>&</sup>lt;sup>3</sup> The contact number of the Regional Water Board during normal business hours is (707) 576-2220. After normal business hours, spill reporting to the California Governor's Office of Emergency Services Warning Center (CalOES) will satisfy the 24 hour spill reporting requirement for the Regional Water Board. The contact number for spill reporting for the CalOES is (800) 852-7550.

Order No. R1-2017-0006 Redway Community Services District NPDES No. CA0022781

### **ATTACHMENT F – FACT SHEET**

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		at a septage receiving station located at the Facility, which was deemed an approved	septage
		receiving station in Order R1-2011-0046; however, the Permittee no longer accepts s	eptage and
		does not anticipate accepting septage in the future. Therefore, this Order does not aut	thorize
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	C.	In addition, the methodology in a report titled Recommended Standards for Wastewat	er
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		Wastewater Collection and Treatment Facilities, 2014 Edition, A Report of the Wastew	vater
		Committee of the Great Lakes-Upper Mississippi River Board of State and Provincial F	Public
		Health and Environmental Managers was used to calculate a peaking factor, above wh	nich
		excessive infiltration is indicated. Using Figure 1 of this methodology report, a peakin	g factor of
		3.7 is the maximum rate of wastewater flow that is calculated for a population of 1,34	0. The
		analysis revealed no exceedances of this peaking factor. However, during the course of	of the facility
		inspection on December 14, 2016, Redway CSD staff informed State and Regional Boa	
		the Facility is continuing to experience high I/I during wet weather events. Water Qua	ality-Based
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	G.	Spill Notification. The MRP that is part of this Order establishes requirements for reporting spills
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### **ATTACHMENT F – FACT SHEET**

As described in section I, the Regional Water Board incorporates this Fact Sheet as findings of the Regional Water Board supporting the issuance of this Order. This Fact Sheet includes the legal requirements and technical rationale that serve as the basis for the requirements of this Order.

This Order has been prepared under a standardized format to accommodate a broad range of discharge requirements for dischargers in California. Only those sections or subsections of this Order that are specifically identified as "not applicable" have been determined not to apply to this Permittee. Sections or subsections of this Order not specifically identified as "not applicable" are fully applicable to this Permittee.

### I. PERMIT INFORMATION

The following table summarizes administrative information related to the facility.

1				
WDID	1B831470HUM			
Permittee	Redway Community Services District			
Name of Facility	Wastewater Treatment Facility			
	1150 Evergreen Road Suite 2			
Facility Address	Redway, CA 95560			
	Humboldt County			
Facility Contact, Title and Phone	John Rogers, General Manager, (707) 923-3101			
Authorized Person to Sign and Submit Reports	John Rogers, General Manager, (707) 923-3101			
Mailing Address	P.O. Box 40, Redway, CA 95560			
Billing Address	Same as Mailing Address			
Type of Facility	Publicly Owned Treatment Works (POTW)			
<b>Major or Minor Facility</b>	Minor			
Threat to Water Quality	2			
Complexity	В			
Pretreatment Program	Not Applicable			
<b>Recycling Requirements</b>	Not Applicable			
Facility Permitted Flow	0.186 million gallons per day (mgd) (average dry weather flow) 0.580 mgd (peak wet weather flow flow)			
Facility Design Flow	0.186 mgd (average dry weather treatment capacity) 0.580 mgd (peak wet weather treatment capacity)			
Watershed	Eel River Hydrologic Unit, Benbow Hydrologic Subarea			
Receiving Water	South Fork Eel River			
<b>Receiving Water Type</b>	Inland surface water			

#### **Table F-1. Facility Information**

**A.** The Redway Community Services District (hereinafter Permittee) is the owner and operator of the Redway Wastewater Treatment Facility (hereinafter Facility), a POTW.

For the purposes of this Order, references to the "discharger" or "permittee" in applicable federal and state laws, regulations, plans, or policy are held to be equivalent to references to the Permittee herein.

The Permittee is authorized to discharge subject to waste discharge requirements in this Order at the discharge locations described in Table 2 on the cover page of this Order. The Code of Federal Regulations at 40 C.F.R. section 122.46 limits the duration of NPDES permits to be effective for a fixed term not to exceed five years. Accordingly, Table 3 of this Order limits the effective period for the discharge authorized by this Order. Pursuant to California Code of Regulations, title 23, section 2235.4, the terms and conditions of an expired permit are automatically continued pending issuance of a new permit if all requirements of the federal National Pollutant Discharge Elimination System (NPDES) regulations on continuation of expired permits are complied with.

- **B.** The Facility discharges secondary treated wastewater to South Fork Eel River, a water of the United States. The Permittee was previously regulated by Order No. R1-2011-0046 and NPDES Permit No. CA0022781 adopted on June 22, 2011 and expired on August 31, 2016. Attachment B provides a map of the area around the Facility. Attachment C provides a flow schematic of the Facility.
- **C.** The Permittee filed a report of waste discharge (ROWD) and submitted an application for reissuance of its WDRs and NPDES permit on February 29, 2016. The application was deemed complete on **March 21, 2016**.

## **II. FACILITY DESCRIPTION**

The Permittee owns and operates a municipal wastewater treatment plant (WWTP) and associated wastewater collection and disposal facilities that serve a population of 1,340 residential, commercial, and institutional users in the Community of Redway. There are no industrial users within the service area. The Facility accepts wastewater from two institutional users located outside of the service area: the Eel River Conservation Camp and a YMCA Camp.

# A. Description of Wastewater and Biosolids Treatment and Controls

The Facility is located in the Benbow subarea of the South Fork Eel River Hydrologic Area. The Facility is designed to treat an average dry weather flow of 0.186 mgd, and a peak wet weather flow of 0.580 mgd.

All wastewater generated within the Permittee's service area is conveyed to the Dogwood lift station prior to conveyance to the Facility. Grit is periodically removed from the lift station wet well. The Dogwood lift station pumps raw wastewater into an 8-inch pressure main down Dogwood Lane, under the South Fork Eel River, and cross-country to the Facility, where it enters the plant distribution box upstream of the oxidation ditch. Raw wastewater from the Eel River Conservation Camp and the YMCA Camp enter the plant distribution box from separate pipelines. The Facility has historically received septage at a septage receiving station located at the Facility; however, the Permittee no longer accepts septage and does not anticipate accepting septage in the future. Therefore, this Order does not authorize acceptance of septage at the Facility.

The treatment system consists of a 300,000-gallon oxidation ditch, secondary clarifier, chlorine disinfection using calcium hypochlorite tablets, and dechlorination using sodium sulfite. The Facility discharges treated wastewater to three percolation ponds at Discharge Point 002. The percolation ponds are located in an upland area on property adjacent to the Facility across a deep ravine. Treated wastewater is conveyed to the percolation ponds via a suspended transmission line.

Solids removed from the secondary clarifier are dewatered in four sludge drying beds before being hauled and disposed of in a wooded area owned by the Permittee north of the Facility.

Decant water from the sludge drying beds is returned to the inlet structure prior to the oxidation ditch.

### B. Discharge Points and Receiving Waters

- **1.** The Facility is located within the Benbow Hydrologic Subarea of the South Fork Eel River Hydrologic Area within the Eel River Hydrologic Unit.
- **2.** During October 1 through May 14, effluent may be discharged to the South Fork Eel River at Discharge Point 001 at 40° 07' 46" N latitude and 123° 49' 17" W longitude. The South Fork Eel River is a water of the United States.
- **3.** The Permittee discharges treated wastewater to the percolation ponds year-round at Discharge Point 002 at 40° 07' 46" N latitude and 123° 49' 32" W longitude. The percolation ponds are located in an upland area away from the river channel and floodplain.

# C. Summary of Existing Requirements and Self-Monitoring Report (SMR) Data

Effluent limitations contained in Order No. R1-2011-0046 for discharges from Discharge Point 001 (Monitoring Location EFF-001) and representative monitoring data from the term of Order No. R1-2011-0046 are as follows:

		Effluent Limitation				Monitoring Data (September 2011 – May 2016) <sup>1</sup>		
Parameter	Units	Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge	Highest Average Weekly Discharge	Highest Daily Discharge	
Flow	mgd			0.186/ 0.580 <sup>2</sup>			0.01	
Biochemical	mg/L	30	45	60	6.7	6.7	6.7	
Oxygen Demand	lbs/day <sup>3</sup>	48	71	95	NR	NR	NR	
5-day @ 20°C (BOD5)	% Removal	85			97.9 <sup>4</sup>			
	mg/L	30	45	60	4	4	4	
Total Suspended Solids (TSS)	lbs/day <sup>3</sup>	48	71	95	NR	NR	NR	
5011d3 (155)	% Removal	85			NR			
рН	s.u.			6.5 - 8.5			7.8 - 8.2	
Carbon Tetrachloride	μg/L	0.25		0.50	<0.5		<0.5	
Chlorodibromo- methane	μg/L	0.40		0.80	<0.5		<0.5	
Dichlorobromo- methane	μg/L	0.56		1.1	4.9		4.9	
Chlorine, Total Residual	mg/L	0.01		0.02	ND		ND	
Settleable Solids	ml/L	0.1		0.2	0.5		0.5	

## Table F-2. Historic Effluent Limitations and Monitoring Data

	Units	Effluent Limitation			Monitoring Data (September 2011 – May 2016) <sup>1</sup>		
Parameter		Average Monthly	Average Weekly	Maximum Daily	Highest Average Monthly Discharge	Highest Average Weekly Discharge	Highest Daily Discharge
Total Coliform Organisms	MPN/ 100 mL	235		230			170
Acute Toxicity	% Survival	70 <sup>6</sup> /90 <sup>7</sup>					1008

NR=Not Reported

ND=Non-detect

Table Notes:

- 1. Represents monitoring data collected during discharge events occurring in March 2014, March 2016, and May 2016.
- 2. The mean daily dry weather flow shall not exceed 0.186 mgd, measured over a calendar month. The peak wet weather flow shall not exceed 0.580 mgd, calculated daily and averaged over a calendar month.
- 3. Based on the average dry weather flow of 0.186 mgd.
- 4. Represents the minimum observed percent removal.
- 5. The median of all samples collected in a 30-day period.
- 6. Minimum for any one bioassay.
- 7. Median for any three or more consecutive bioassays.
- 8. Represents the minimum observed percent survival.

#### **D.** Compliance Summary

The Permittee was not assessed any administrative civil liability during the term of Order No. R1-2011-0046.

#### E. Planned Changes

The Permittee is considering addition of a new percolation pond adjacent to the Facility to provide additional disposal capacity to reduce the need for surface water disposal and is currently in the process of seeking funding for this project among other capital improvement projects from State Water Board Division of Financial Assistance.

#### III. APPLICABLE PLANS, POLICIES, AND REGULATIONS

The requirements contained in this Order are based on the requirements and authorities described in this section.

#### A. Legal Authorities

This Order is issued pursuant to section 402 of the federal Clean Water Act (CWA) and implementing regulations adopted by the U.S. Environmental Protection Agency (U.S. EPA) and chapter 5.5, division 7 of the California Water Code (commencing with section 13370). It shall serve as a NPDES permit authorizing the Permittee to discharge into waters of the U.S. at the discharge location described in Table 2 subject to the WDRs in this Order. This Order also serves as Waste Discharge Requirements (WDRs) pursuant to article 4, chapter 4, and division 7 of the Water Code (commencing with section 13260).

# B. California Environmental Quality Act (CEQA)

Under Water Code section 13389, this action to adopt an NPDES permit is exempt from the provisions of Chapter 3 of CEQA, (commencing with section 21100) of Division 13 of the Public Resources Code.

### C. State and Federal Laws, Regulations, Policies, and Plans

1. Water Quality Control Plan. The Regional Water Board adopted a *Water Quality Control Plan for the North Coast Region* (hereinafter Basin Plan) that designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan. In addition, the Basin Plan implements State Water Board Resolution No. 88-63, which establishes state policy that all waters, with certain exceptions, should be considered suitable or potentially suitable for municipal or domestic supply. Beneficial uses applicable to the Eel River within the Benbow Hydrologic Subarea of the South Fork Eel River Hydrologic Area are summarized in Table F-3, below:

Discharge Point	Receiving Water Name	Beneficial Use(s)
001	Eel River within the Benbow Hydrologic Subarea of the South Fork Eel River Hydrologic Area	Existing: Municipal and domestic supply (MUN); Agricultural supply (AGR); Industrial service supply (IND); Groundwater recharge (GWR); Freshwater replenishment (FRSH); Navigation (NAV); Water contact recreation (REC-1); Non-contact water recreation (REC-2); Commercial and sport fishing (COMM); Warm Freshwater Habitat (WARM); Cold freshwater habitat (COLD); Wildlife habitat (WILD); Rare, threatened, or endangered species (RARE); Migration of aquatic organisms (MIGR); and Spawning, reproduction, and/or early development (SPWN). Potential: Industrial process supply (PRO); Hydropower generation (POW), and Aquaculture (AQUA).

Table F-3.	Basin	Plan	Beneficial	Uses
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Discharge Point	Receiving Water Name	Beneficial Use(s)
002	Groundwater	Existing: Municipal and domestic supply (MUN); Agricultural supply (AGR); Industrial service supply (IND); and Native American culture (CUL). Potential: Industrial process supply (PRO); and Aquaculture (AQUA).

In addition to the beneficial uses set out in the Basin Plan, there are several implementation plans that include actions intended to meet water quality objectives and protect beneficial uses of the North Coast Basin. For the Eel River and its tributaries, no point source waste discharges are allowed during the period of May 15 through September 30 and for all other periods the receiving stream's flow must be at least 100 times greater than the waste flow unless an exception to the requirement is granted by the Regional Water Board.

Requirements of this Order implement the Basin Plan.

- 2. National Toxics Rule (NTR) and California Toxics Rule (CTR). U.S. EPA adopted the NTR on December 22, 1992, and later amended it on May 4, 1995 and November 9, 1999. About forty criteria in the NTR applied in California. On May 18, 2000, U.S. EPA adopted the CTR. The CTR promulgated new toxics criteria for California and, in addition, incorporated the previously adopted NTR criteria that were applicable in the state. The CTR was amended on February 13, 2001. These rules contain federal water quality criteria for priority pollutants.
- 3. State Implementation Policy. On March 2, 2000, the State Water Board adopted the *Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California* (State Implementation Policy or SIP). The SIP became effective on April 28, 2000, with respect to the priority pollutant criteria promulgated for California by the U.S. EPA through the NTR and to the priority pollutant objectives established by the Regional Water Board in the Basin Plan. The SIP became effective on May 18, 2000, with respect to the priority pollutant criteria promulgated by the U.S. EPA through the CTR. The State Water Board adopted amendments to the SIP on February 24, 2005, that became effective on July 13, 2005. The SIP establishes implementation provisions for priority pollutant criteria and objectives and provisions for chronic toxicity control. Requirements of this Order implement the SIP.
- 4. **Domestic Water Quality.** In compliance with Water Code section 106.3, it is the policy of the State of California that every human being has the right to safe, clean, affordable, and accessible water adequate for human consumption, cooking, and sanitary purposes. This Order promotes that policy by requiring discharges to meet maximum contaminant levels (MCLs) implemented by the Basin Plan that are designed to protect human health and ensure that water is safe for domestic use.
- **5. Compliance Schedules and Interim Requirements.** The State Water Board adopted Resolution No. 2008-0025 on April 15, 2008, titled *Policy for Compliance Schedules in National Pollutant Discharge Elimination System Permits*, which includes compliance

schedule policies for pollutants that are not addressed by the SIP. This Policy became effective on August 27, 2008.

This Order does not include a compliance schedules or interim effluent limitations.

- 6. Antidegradation Policy. 40 C.F.R. section 131.12 requires that the state water quality standards include an antidegradation policy consistent with the federal policy. The State Water Board established California's antidegradation policy in State Water Board Resolution No. 68-16. Resolution No. 68-16 incorporates the federal antidegradation policy where the federal policy applies under federal law. Resolution No. 68-16 requires that existing water quality be maintained unless degradation is justified based on specific findings. The Regional Water Board's Basin Plan implements, and incorporates by reference, both the state and federal antidegradation policies. The permitted discharge must be consistent with the antidegradation provision of 40 C.F.R. section 131.12 and State Water Board Resolution No. 68-16. As discussed in detail in section IV.D.2 of this Fact Sheet, the permitted discharge is consistent with the antidegradation provision of 40 C.F.R. section 131.12 and State Water Board Resolution No. 68-16.
- 7. Anti-Backsliding Requirements. Sections 402(o)(2) and 303(d)(4) of the CWA and federal regulations at 40 C.F.R. section 122.44(l) restrict backsliding in NPDES permits. These antibacksliding provisions require that effluent limitations in a reissued permit must be as stringent as those in the previous permit, with some exceptions in which limitations may be relaxed. Some effluent limitations in this Order have been removed or are less stringent than those in the previous Order. As discussed in detail in section IV.D.1 of this Fact Sheet, removal or relaxation of effluent limitations is consistent with the anti-backsliding requirements of the CWA and federal regulations.
- 8. Endangered Species Act Requirements. This Order does not authorize an act that results in the taking of a threatened or endangered species or any act that is now prohibited, or becomes prohibited in the future, under either the California Endangered Species Act (Fish and Game Code sections 2050 to 2097) or the Federal Endangered Species Act (16 U.S.C.A sections 1531 to 1544). This Order requires compliance with effluent limits, receiving water limits, and other requirements to protect the beneficial uses of waters of the State. The Permittee is responsible for meeting all requirements of the applicable Endangered Species Act.

# D. Impaired Water Bodies on the CWA section 303(d) List

Section 303(d) of the federal CWA requires states to identify waterbodies that do not meet water quality standards and are not supporting their beneficial uses after implementation of technology-based effluent limitations on point sources. Each state must submit an updated list, the 303(d) List of Impaired Waterbodies every two years. In addition to identifying the waterbodies that are not supporting beneficial uses, the 303(d) list also identifies the pollutant or stressor causing impairment and establishes a schedule for developing a control plan to address the impairment. The CWA requires development of a total maximum daily load (TMDL) or alternate program of implementation for each 303(d) listed pollutant and water body to remedy the impairment. TMDLs establish the maximum quantity of a given pollutant that can be added to a water body from all sources without exceeding the applicable water quality standard for that pollutant and determine wasteload allocations (the portion of a TMDL allocated to existing and future point sources).

On June 26, 2015, the U.S. EPA provided final approval of the 2012 303(d) list of impaired water bodies for the North Coast Region prepared by the state. The list identifies the South Fork Eel River as impaired by aluminum, sedimentation/siltation, and temperature. On December 16, 1999, U.S. EPA approved a TMDL addressing sediment and temperature in the South Fork Eel River. Pursuant to CWA section 303(d), the Regional Water Board will develop a TMDL or alternate program of implementation to address the impairment for aluminum, which will be implemented through various programs, including through provisions of NPDES permits.

Regarding temperature, the TMDL concludes that most sources of heat in the South Fork Eel River are from diffuse, nonpoint sources and result from such factors as removal of stream shade, longer travel time, changes in timing and volume of natural stream flow due to water diversions and impoundments, and increased sediment loads that cause widening of streams. As the critical time period for temperature is in the summer, the TMDL was established for that critical time period, which is also the time period when point source discharges from the Facility are prohibited. The TMDL concludes that, because of the summer discharge prohibition, area facilities such as the Facility do not contribute to temperature loadings to the South Fork Eel River Watershed during critical periods, and therefore, the TMDL establishes a "zero" waste load allocation (WLA) to mean that, as long as the Permittee adheres to the summer discharge prohibition, it will be in compliance with the approved TMDL for temperature.

Regarding sediment, the TMDL establishes a maximum loading of 125 percent of the natural sediment loading for the watershed and further defines that loading rate as 473 tons of sediment per square kilometer of watershed per year. The TMDL found that road-related nonpoint sources were primarily responsible for most sediment loading in the watershed, including roads associated with timber harvesting. The TMDL states that there are no point sources in the South Fork Eel River Watershed; therefore, the WLA in the watershed is zero. In order to be protective of the Basin Plan water quality objectives for sediment in the South Fork Eel River Watershed, this Order retains effluent limitations for TSS and settleable solids from Order No. R1-2011-0046.

Regarding aluminum, the Permittee does not use any aluminum-containing chemicals in its wastewater treatment process, therefore, the Permittee's discharge is not expected to contribute to the aluminum impairment.

### E. Other Plans, Policies and Regulations

- 1. On May 2, 2006, the State Water Board adopted State Water Board Order No. 2006-0003-DWQ, Statewide General WDRs for Sanitary Sewer Systems and on August 6, 2013 adopted Order No. WQ 2013-0058-EXEC Amending Monitoring and Reporting Program for Statewide General Waste Discharge Requirements for Sanitary Sewer Systems. Order No. 2006-0003-DWQ requires that all public agencies that currently own or operate sanitary sewer systems apply for coverage under the General WDRs. The deadline for dischargers to apply for coverage was November 2, 2006. The Permittee applied for coverage and is subject to the requirements of Order Nos. 2006-0003-DWQ and WQ 2013-0058-EXEC and any future revisions thereto for operation of its wastewater collection system.
- 2. Coverage under the State Water Board Water Quality Order No. 2014-0057-DWQ, NPDES General Permit No. CAS000001, General Permit for Storm Water Discharges Associated with Industrial Activities (Industrial Storm Water General Permit) is not required based on the size of the Facility (less than 1 mgd).

- **3.** On July 22, 2004, the State Water Board adopted State Water Board Order No. 2004-0012-DWQ, General Waste Discharge Requirements for the Discharge of Biosolids to Land for Use as a Soil Amendment in Agricultural, Silvicultural, Horticultural, and Land Reclamation Activities. The Order requires the Permittee to obtain coverage under Order No. 2004-0012-DWQ prior to any removal of biosolids from the Facility that will be land disposed on property owned or controlled by the Permittee.
- **4.** Prior to making any change in the point of discharge, place of use, or purpose of use of treated wastewater that results in a decrease of flow in any portion of a watercourse, the Permittee must file a petition with the State Water Resources Control Board (State Water Board), Division of Water Rights, and receive approval for such a change. The State Water Board retains separate jurisdictional authority to enforce any applicable requirements under Water Code section 1211.

## IV. RATIONALE FOR EFFLUENT LIMITATIONS AND DISCHARGE SPECIFICATIONS

The CWA requires point source dischargers to control the amount of conventional, non-conventional, and toxic pollutants that are discharged into the waters of the United States. The control of pollutants discharged is established through effluent limitations and other requirements in NPDES permits. There are two principal bases for effluent limitations in the Code of Federal Regulations: 40 C.F.R. section 122.44(a) requires that permits include applicable technology-based limitations and standards; and 40 C.F.R. section 122.44(d) requires that permits include WQBELs to attain and maintain applicable numeric and narrative water quality criteria to protect the beneficial uses of the receiving water where a reasonable potential to exceed those criteria exist.

### A. Discharge Prohibitions

**1. Discharge Prohibition III.A.** The discharge of any waste not disclosed by the Permittee or not within the reasonable contemplation of the Regional Water Board is prohibited.

This prohibition is based on the Basin Plan, the previous Order, and State Water Board Order No. WQO 2002-0012 regarding the petition of WDRs Order No. 01-072 for the East Bay Municipal Utility District and Bay Area Clean Water Agencies. In State Water Board Order No WQO 2002-0012, the State Water Board found that this prohibition is acceptable in orders, but should be interpreted to apply only to constituents that are not disclosed by the Permittee, and are not reasonably anticipated to be present in the discharge. It specifically does not apply to constituents in the discharge that do not have "reasonable potential" to exceed water quality objectives.

The State Water Board has stated that the only pollutants not covered by this prohibition are those which were "*disclosed to the permitting authority and…can be reasonably contemplated.*" [In re the Petition of East Bay Municipal Utilities District et al., (State Water Board, 2002) Order No. WQO 2002-0012, p. 24.] In that Order, the State Water Board cited a case which held the Permittee is liable for the discharge of pollutants "*not within the reasonable contemplation of the permitting authority…whether spills or otherwise…*" [*Piney Run Preservation Assn. v. County Commissioners of Carroll County, Maryland* (4<sup>th</sup> Cir. 2001) 268 F. 3d 255, 268.] Thus the State Water Board authority provides that, to be permissible, the constituent discharged (1) must have been disclosed by the Permittee and (2) can be reasonably contemplated by the Regional Water Board.

**2. Discharge Prohibition III.B.** Creation of pollution, contamination, or nuisance, as defined by section 13050 of the Water Code is prohibited.

This prohibition has been retained from Order No. R1-2011-0046 and is based on section 13050 of the Water Code and section 5411 of the California Health and Safety Code.

**3. Discharge Prohibition III.C.** The discharge of sludge or digester supernatant is prohibited, except as authorized under section VI.C.5.c of this Order (Sludge Disposal and Handling Requirements).

This prohibition has been retained from Order No. R1-2011-0046 and is based on restrictions on the disposal of sewage sludge found in federal regulations [40 C.F.R. part 503 (Biosolids), part 527, and part 258] and title 27 of the California Code of Regulations (CCR).

**4. Discharge Prohibition III.D.** The discharge of untreated or partially treated waste (receiving a lower level of treatment than described in section II.A of the Fact Sheet) from anywhere within the collection, treatment, or disposal systems is prohibited, except as provided for in Attachment D, Standard Provisions G (Bypass) and H (Upset).

This prohibition has been retained from Order No. R1-2011-0046 and is based on the Basin Plan to protect the beneficial uses of the receiving water from unpermitted discharges, and the intent of the Water Code sections 13260 through 13264 relating to the discharge of waste to waters of the state without filing for and being issued an Order. This prohibition applies to spills not related to sanitary sewer overflows (SSOs) and other unauthorized discharges of wastewater within the collection, treatment, and disposal facilities. The discharge of untreated or partially treated wastewater from the collection, treatment, or disposal facility represents an unauthorized bypass pursuant to 40 C.F.R. section 122.41(m) or an unauthorized discharge which poses a threat to human health and/or aquatic life, and therefore is explicitly prohibited by this Order.

**5. Discharge Prohibition III.E.** Any SSO that results in a discharge of untreated or partially treated wastewater to (a) waters of the state or (b) land that creates pollution, contamination, or nuisance, as defined in Water Code section 13050(m) is prohibited.

This prohibition is retained from Order No. R1-2011-0046 with a minor modification. A reference to groundwater has been removed because groundwater is captured in the broader term, "waters of the state." This prohibition applies to spills related to SSOs and is based on state standards, including section 13050 of the Water Code and the Basin Plan. This prohibition is consistent with the state's antidegradation policy as specified in State Water Board Resolution No. 68-16 (*Statement of Policy with Respect to Maintaining High Quality of Water in California*) in that the prohibition imposes conditions to prevent impacts to water quality, the degradation of water quality, negative effects on receiving water beneficial uses, and lessening of water quality beyond that prescribed in State Water Board or Regional Water Board plans and policies.

This prohibition is stricter than the prohibitions stated in State Water Board Order 2006-0003-DWQ, Statewide General Waste Discharge Requirements for Sanitary Sewer Systems. Order No. 2006-0003-DWQ prohibits SSOs that result in the discharge of untreated or partially treated wastewater to waters of the United States and SSOs that cause a nuisance, compared to Prohibition III.E of this Order, which prohibits SSO discharges that create nuisance or pollution to waters of the state and land for a more complete protection of human health. The rationale for this prohibition is because of the prevalence of high groundwater in the North Coast Region, and this Region's reliance on groundwater as a drinking water source.

6. **Discharge Prohibition III.F.** The discharge of waste to land that is not owned by the Permittee, governed by District ordinance, or under agreement to use by the Permittee, or for which the Permittee has explicitly permitted such use, is prohibited, except for use for fire suppression as provided in title 22, section 60307(b) of the CCR.

This prohibition is retained from Order No. R1-2011-0046, with minor modifications. Land used for the application of wastewater must be owned by the Permittee or be under the control of the Permittee by contract so that the Permittee maintains a means for ultimate disposal of treated wastewater.

**7. Discharge Prohibition III.G.** The discharge of waste at any point not described in Finding II.B of the Fact Sheet or authorized by a permit issued by the State Water Board or another Regional Water Board is prohibited.

This prohibition has been retained from Order No. R1-2011-0046. This prohibition is a general prohibition that allows the Permittee to discharge waste only in accordance with WDRs. It is based on sections 301 and 402 of the federal CWA and section 13263 of the Water Code.

8. **Prohibition III.H.** The average dry weather flow of waste through the Facility shall not exceed 0.186 mgd measured daily and averaged over a calendar month. The peak daily wet weather flow of waste through the Facility shall not exceed 0.580 mgd, measured daily. Compliance with this prohibition shall be determined as defined in sections VII.K and VII.L of this Order.

Order No. R1-2011-0046 included a mean daily dry weather flow prohibition and effluent limitation of 0.186 mgd, and a peak wet weather flow prohibition and effluent limitation of 0.580 mgd, based on the design treatment capacity of the Facility. As these requirements are redundant, this Order discontinues the effluent flow limitations, but retains the flow prohibitions. Exceedance of this capacity on a daily basis may result in effluent violations and/or the need to by-pass untreated effluent blended with treated effluent, which is prohibited.

**9. Discharge Prohibition III.I.** The discharge of waste to the South Fork Eel River and its tributaries is prohibited during the period from May 15 through September 30 of each year.

This prohibition is retained from Order No. R1-2011-0046 and is required by the Basin Plan. The Basin Plan prohibits discharges to the Eel River and its tributaries during the period May 15 through September 30 (Chapter 4, Waste Discharge prohibitions for the North Coastal Basin).

- **10. Prohibition III.J.** During the period from October 1 through May 14, discharges of treated wastewater to the South Fork Eel River shall not exceed one percent of the flow of the South Fork Eel River, as measured at United States Geological Survey (USGS) Gauge No. 11476500 in the South Fork Eel River near Miranda. For the purposes of this Order, compliance with this discharge prohibition shall be determined as follows:
  - **a.** The discharge of secondary treated wastewater shall be adjusted at least once daily to avoid exceeding, to the extent practicable, one percent of the most recent daily flow measurement of the South Fork Eel River. Daily flow shall be based on flow meter comparisons reasonably read between the hours of 12:01 am and 12:00 midnight; and,

**b.** In no case shall the total volume of secondary treated wastewater discharged in a calendar month exceed one percent of the total volume of the South Fork Eel River in the same calendar month. At the beginning of the discharge season, the monthly flow volume comparisons shall be based on the date when the discharge commenced to the end of the calendar month. At the end of the discharge season, the monthly flow volume comparisons shall be based on the first day of the calendar month to the date when the discharge ceased for the season.

This prohibition has been retained from Order No. R1-2011-0046 and is required by the Basin Plan (Chapter 4, North Coastal Basin Discharge Prohibition No. 3). The Basin Plan prohibits discharges to the Eel River and its tributaries when the waste discharge flow is greater than one percent of the receiving water's flow. Basin Plan Prohibition No. 3 does not specify how compliance to the one-percent flow requirement will be determined. This prohibition, set forth in Provision III.J of this Order, specifies that the discharge may comply with the one percent requirement as a monthly average for the surface water discharge season, if USGS Station 11476500 is read at least once daily. The discharge flow rate shall not be set for greater than one percent of the flow of the river at the time of the daily reading.

- **11. Prohibition III.K.** The discharge of any radiological, chemical, or biological warfare agent into waters of the state is prohibited under Water Code section 13375. This prohibition is established in this Order and is based on the discharge prohibitions contained in section 13375 of the Water Code.
- **12. Prohibition III.L.** The discharge of septage to a location other than an approved septage receiving station is prohibited.
- B. This prohibition is retained from Order R1-2011-0046 and is based on the discharge prohibitions contained in and section 13375 of the Water Code. The Facility has historically received septage at a septage receiving station located at the Facility, which was deemed an approved septage receiving station in Order R1-2011-0046; however, the Permittee no longer accepts septage and does not anticipate accepting septage in the future. Therefore, this Order does not authorize acceptance of septage at the Facility.

#### 1. Scope and Authority

Section 301(b) of the CWA and implementing U.S. EPA permit regulations at 40 C.F.R. section 122.44 require that permits include conditions meeting applicable technology-based requirements at a minimum, and any more stringent effluent limitations necessary to meet applicable water quality standards. The discharge authorized by this Order must meet minimum federal technology-based requirements based on Secondary Treatment Standards at 40 C.F.R. part 133.

Regulations promulgated in 40 C.F.R. section 125.3(a)(1) require technology-based effluent limitations for municipal dischargers to be placed in NPDES permits based on Secondary Treatment Standards or Equivalent to Secondary Treatment Standards.

The Federal Water Pollution Control Act Amendments of 1972 (PL 92-500) established the minimum performance requirements for POTWs [defined in section 304(d)(1)]. Section 301(b)(1)(B) of that Act requires that such treatment works must, as a minimum, meet effluent limitations based on secondary treatment as defined by the U.S. EPA Administrator.

Based on this statutory requirement, U.S. EPA developed secondary treatment regulations, which are specified in 40 C.F.R. part 133. These technology-based regulations apply to all municipal wastewater treatment plants and identify the minimum level of effluent quality attainable by secondary treatment in terms of BOD<sub>5</sub>, TSS, and pH, as follows:

#### a. BOD<sub>5</sub> and TSS

- xi. The 30-day average shall not exceed 30 mg/L.
- xii. The 7-day average shall not exceed 45 mg/L.
- xiii. The 30-day average percent removal shall not be less than 85%.

#### b. pH

The pH shall be maintained within the limits of 6.0 to 9.0.

The effluent limitation for pH required to meet the water quality objective for hydrogen ion concentration (pH) is contained in the Basin Plan, Table 3-1.

In addition, 40 C.F.R. section 122.45(f) requires the establishment of mass-based effluent limitations for all pollutants limited in Orders, except for 1) pH, temperature, radiation, or other pollutants which cannot be appropriately expressed by mass, 2) when applicable standards and limitations are expressed in terms of other units of measure.

# 2. Applicable Technology-Based Effluent Limitations

The effluent limitations in this Order for  $BOD_5$ , TSS, and pH not only meet the technologybased requirements for secondary treatment set forth in section 133.102, but they also are required to meet the water quality-based requirements set forth in the Basin Plan.

a. BOD<sub>5</sub> and TSS. As described above, the secondary treatment standards at 40 C.F.R. part 133 establish the minimum level of effluent quality attainable by secondary treatment in terms of BOD<sub>5</sub>, TSS, and pH. With the exception of maximum daily effluent limitations (MDELs), numeric effluent limitations for BOD<sub>5</sub> and TSS, including the percent removal requirements, are retained from Order No. R1-2011-0046 and reflect the secondary treatment standards at 40 C.F.R. part 133.

Order No. R1-2011-0046 included MDELs of 60 mg/L for BOD<sub>5</sub> and TSS based on BPJ. 40 C.F.R. section 125.3(a)(2) allows for establishment of technology-based effluent limitations based on BPJ for dischargers other than POTWs. For POTWs, 40 C.F.R. section 125.3(a)(1) and part 133 specify that technology-based effluent limitations must be based upon secondary treatment or equivalent to secondary treatment standards. Since the Facility is a POTW, the establishment of technology-based effluent limitations for BOD<sub>5</sub> and TSS based on BPJ is not permissible under 40 C.F.R. section 125.3(a)(2). CWA Section 301(b) and 40 C.F.R. section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. The Regional Water Board does not find that these limitations, which are more stringent than the applicable technology-based requirements in 40 C.F.R. part 133, are necessary to achieve applicable water question and the more stringent MDELs for BOD<sub>5</sub> and TSS from Order No. R1-2011-0046.

- **b. pH.** The secondary treatment regulations at 40 C.F.R. part 133 require that pH be maintained between 6.0 and 9.0 standard units. Note that a more stringent effluent limitation range of 6.5 8.5 for pH is required to meet the water quality objective for hydrogen ion concentration (pH) in the South Fork Eel River contained in Basin Plan, Table 3-1.
- **c. Mass-Based Effluent Limitations.** Federal regulations at 40 C.F.R. section 122.45(f) require that, except under certain conditions, all permit limits, standards, or prohibitions be expressed in terms of mass units. Among the conditions exempting the application of mass-based limitations is section 40 C.F.R. section 122.45(f)(1)(i), which states "for pH, temperature, and radiation, or other pollutants which cannot appropriately be expressed by mass."

This Order does not include mass-based effluent limitations for the following pollutants pursuant to the exception in 40 C.F.R. sections 122.45(f)(1)(i) and (ii):

 $\mathsf{BOD}_5$  and TSS, because these two parameters are expressed in terms of concentration and percent removal; and

pH, because this parameters cannot appropriately be expressed by mass.

Regional Water Board staff conducted an I/I analysis utilizing the definitions of excessive I/I in the federal regulation at 40 C.F.R sections 35.2005(b) and 133.103(d).Using influent flow data collected between January 1, 2011, and December 31, 2015, and a population of 1,340 as reported in the ROWD, the Regional Water Board conducted an analysis of per capita flows for comparison with the definitions of "excessive I/I" in 40 C.F.R section 35.2005(b)(28) and 133.103(d) (i.e., greater than 275 gpd per capita per day). Effluent flows exceeded 275 gpd per capita on 17 occasions out of 1,826 daily flow measurements, primarily during the months of December and March of the years 2011 and 2012, during periods corresponding to significant wet weather events.

C. In addition, the methodology in a report titled *Recommended Standards for Wastewater Treatment Facilities, Policy for the Design, Review, and Approval of Plans and Specifications for Wastewater Collection and Treatment Facilities,* 2014 Edition, A Report of the Wastewater Committee of the Great Lakes-Upper Mississippi River Board of State and Provincial Public Health and Environmental Managers was used to calculate a peaking factor, above which excessive infiltration is indicated. Using Figure 1 of this methodology report, a peaking factor of 3.7 is the maximum rate of wastewater flow that is calculated for a population of 1,340. The analysis revealed no exceedances of this peaking factor. However, during the course of the facility inspection on December 14, 2016, Redway CSD staff informed State and Regional Board staff that the Facility is continuing to experience high I/I during wet weather events. Water Quality-Based Effluent Limitations (WQBELs)

#### 1. Scope and Authority

CWA Section 301(b) and 40 C.F.R. section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards.

Section 122.44(d)(1)(i) of 40 C.F.R. requires that permits include effluent limitations for all pollutants that are or may be discharged at levels that have the reasonable potential to

cause or contribute to an exceedance of a water quality standard, including numeric and narrative objectives within a standard. Where reasonable potential has been established for a pollutant, but there is no numeric criterion or objective for the pollutant, WQBELs must be established using: (1) U.S. EPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in section 122.44(d)(1)(vi).

The process for determining reasonable potential and calculating WQBELs when necessary is intended to protect the designated uses of the receiving water as specified in the Basin Plan, and achieve applicable water quality objectives and criteria that are contained in other state plans and policies, or any applicable water quality criteria contained in the CTR and NTR.

#### 2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

- **a. Beneficial Uses.** Beneficial use designations for receiving waters for discharges from the Facility are presented in section III.C.1 of this Fact Sheet.
- **b. Basin Plan Water Quality Objectives.** In addition to the specific water quality objectives indicated above, the Basin Plan contains narrative objectives for color, tastes and odors, floating material, suspended material, settleable material, oil and grease, biostimulatory substances, sediment, turbidity, pH, dissolved oxygen, bacteria, temperature, toxicity, pesticides, chemical constituents, and radioactivity that apply to inland surface waters, enclosed bays, and estuaries, including the Eel River and its tributaries. For waters designated for use as MUN, the Basin Plan establishes as applicable water quality criteria the MCLs established by the DDW for the protection of public water supplies at title 22 of the CCR section 64431 (Inorganic Chemicals) and section 64444 (Organic Chemicals).
- c. SIP, CTR, and NTR. Water quality criteria and objectives applicable to this receiving water are established by the CTR, established by the U.S. EPA at 40 C.F.R. section 131.38; and the NTR, established by the U.S. EPA at 40 C.F.R. section 131.36. Criteria for most of the 126 priority pollutants are contained within the CTR and the NTR.

The SIP, which is described in section III.C.3 of this Fact Sheet, includes procedures for determining the need for, and the calculation of, WQBELs and requires Permittees to submit data sufficient to do so.

At title 22, division 4, chapter 15 of the CCR, DDW has established MCLs for certain pollutants for the protection of drinking water. Chapter 3 of the Basin Plan establishes these MCLs as water quality objectives applicable to receiving waters with the beneficial use designation of municipal and domestic supply.

Aquatic life freshwater and saltwater criteria are identified as criterion maximum concentrations (CMC) and criterion continuous concentrations (CCC). The CTR defines the CMC as the highest concentration of a pollutant to which aquatic life can be exposed for a short period of time without deleterious effects and the CCC as the highest concentration of a pollutant to which aquatic life can be exposed for an extended period of time (4 days) without deleterious effects. The CMC is used to calculate an acute or 1-hour average numeric effluent limitation and the CCC is used to calculate a

chronic or 4-day average numeric effluent limitation. Aquatic life freshwater criteria were used for the RPA.

Human health criteria are further identified as "water and organisms" and "organisms only". "Water and organism" criteria are designed to address risks to human health from multiple exposure pathways. The criteria from the "water and organisms" column of CTR were used for the RPA because the Basin Plan identifies that the receiving water, the South Fork Eel River, has the beneficial use designation of municipal and domestic supply.

#### 3. Determining the Need for WQBELs

NPDES regulations at 40 C.F.R. section 122.44(d) require effluent limitations to control all pollutants which are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any state water quality standard. The RPA for this Facility was conducted as follows.

#### a. Non-Priority Pollutants

- **pH.** The effluent limitation for pH of 6.5 to 8.5 is retained from Order No. R1-2011-0046. This limitation is based on the water quality objective for all surface waters established in Chapter 3, Table 3-1 of the Basin Plan. Federal technology-based requirements prescribed in 40 C.F.R. part 133 are not sufficient to meet these Basin Plan water quality standards.
- **ii. Chlorine Residual.** The Basin Plan establishes a narrative water quality objective for toxicity which states "[a]*ll waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, animal, or aquatic life." The Regional Water Board considers any chlorinated discharge as having the reasonable potential to cause or contribute to exceedances of this water quality objective for toxicity, and therefore this Order includes effluent limitations for chlorine. U.S. EPA has established the following criteria for chlorine-produced oxidants for protection of freshwater aquatic life in <i>Quality Criteria for Water 1986* (The Gold Book, 1986, EPA 440/5-86-001).

Chronic Criterion	Acute Criterion
0.011 mg/L	0.019 mg/L

Consistent with Order No. R1-2011-0046, the water quality criteria for total chlorine residual recommended by U.S. EPA have been translated to an AMEL of 0.01 mg/L and an MDEL of 0.02 mg/L in this Order.

iii. Total Coliform Bacteria. Coliform bacteria are a pollutant of concern in all wastewaters of domestic origin, and therefore this Order includes effluent limitations for total coliform bacteria. These effluent limitations will ensure that water quality objectives for bacteria, as established by Chapter 3 of the Basin Plan, will be maintained. The effluent limitations for total coliform bacteria in Order No. R1-2011-0046 have been corrected to reflect standards for secondary treated recycled water in the Basin Plan (Section 4, Implementation Plans) and as established by DDW at title 22, division 4, chapter 3 of the CCR.

- **iv. Settleable Solids.** High levels of settleable solids can have an adverse effect on aquatic habitat. Untreated or improperly treated wastewater can contain high amounts of settleable solids. The South Fork Eel River and its tributaries are listed as impaired for sediment and settleable solids. Monthly average and maximum daily effluent limitations for settleable solids of 0.1 ml/L and 0.2 ml/L have been retained from Order No. R1-2011-0046. These limitations reflect levels of treatment attainable by secondary treatment facilities. This limitation is based on the water quality objective prohibiting bottom deposits for all surface waters of the North Coast Region established by the Basin Plan.
- v. Nitrogen Compounds. Untreated domestic wastewater contains ammonia nitrogen. Nitrification is a biological process that converts ammonia to nitrite and nitrate. Denitrification is a process that converts nitrate to nitrogen gas, which is then released to the atmosphere. Inadequate or incomplete nitrification may result in the discharge of ammonia to the receiving stream and inadequate or incomplete denitrification may result in the discharge of nitrate to the receiving stream. The Facility is not designed to provide nitrification or denitrification.
  - (a) **Total Nitrogen.** The Basin Plan contains a narrative water quality objective for biostimulatory substances that states, "[w]aters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses." The Regional Water Board is increasingly concerned about the biostimulatory properties of discharges to surface water in the North Coast Region. Stimulation of biological growth can diurnally deplete dissolved oxygen in receiving water below Basin Plan objectives. The Permittee sampled its discharge for total nitrogen at Monitoring Locations EFF-001 and EFF-002 monthly between September 2011 and October 2016. Monitoring results ranged between non-detect to 44 mg/L N based on 121 samples. Because total nitrogen levels in the effluent have been measured at concentrations greater than 10 mg/L N, the Regional Water Board concludes that discharges from the Facility have a reasonable potential to cause or contribute to exceedances of applicable water quality criteria for the receiving water for total nitrogen. Effluent limitations will be established for total nitrogen consisting of an average monthly effluent limitation (AMEL) of 10 mg/L and an MDEL of 20 mg/L.
  - (b) Nitrate. Nitrate is known to cause adverse health effects in humans. For waters designated as domestic or municipal supply, the Basin Plan (Chapter 3) adopts the MCLs, established by DDW for the protection of public water supplies at title 22 of the CCR, sections 64431 (Inorganic Chemicals) and 64444 (Organic Chemicals), as applicable water quality criteria. The MCL for nitrate (10 mg/L as N) is therefore applicable as a water quality criterion. The Permittee sampled its discharge for nitrate at Monitoring Locations EFF-001 and EFF-002 monthly between September 2011 and May 2016. Monitoring results ranged between non-detect to 35 mg/L N based on 59 samples. Because nitrate levels in the effluent have been measured at concentrations greater than 10 mg/L N, the Regional Water Board concludes that discharges from the Facility have a reasonable potential to cause or

contribute to exceedances of applicable water quality criteria for the receiving water for nitrate. The effluent limitations for total nitrogen account for the nitrate in the effluent.

(c) Ammonia. Ammonia is known to cause toxicity to aquatic organisms in surface waters. The Basin Plan establishes a narrative water quality objective for toxicity, stating that "[a]*ll waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, animal, or aquatic life.*" Due to concerns regarding ammonia toxicity, the Regional Water Board relies on U.S. EPA's recommended water quality criteria for ammonia to interpret the Basin Plan's narrative objective for toxicity. For freshwater, the recommended criteria are from the April 2013 Aquatic Life Ambient Water Quality Criteria for Ammonia – Freshwater, EPA 822-R-13-001 (2013 Freshwater Criteria).

The 2013 Freshwater Criteria recommends acute and chronic water quality criteria for the protection of aquatic life, including salmonids and sensitive freshwater mussel species in the Family Unionidae that are more sensitive to ammonia than salmonids. Adequate information is not available to determine if these freshwater mussels are present in the receiving water. The 2013 Freshwater Criteria document states, "*In the case of ammonia, where a state demonstrates that mussels are not present on a site-specific basis, the recalculation procedure may be used to remove the mussel species from the national criteria dataset to better represent the species present at the site."* This Order includes a special study requirement in Special Provision VI.C.2.a requiring the Permittee to conduct a study to determine the presence of mussels in the receiving water. Until the study is completed, the Regional Water Board will implement the 2013 Freshwater Criteria with the assumed presence of salmonids and assumed absence of mussels to interpret the Basin Plan's narrative toxicity objective.

For this Order, the Regional Water Board has considered the actual conditions documented in the receiving water for discharges from the Facility (paired receiving water pH of 7.7 and temperature of 11.1°C at Monitoring Location RSW-001, the assumed presence of salmonids, and the assumed absence of mussels) to calculate U.S. EPA's 2013 Freshwater Criteria, which result in acute and chronic criteria of 9.64 mg/L and 2.14 mg/L, respectively.

Effluent monitoring results ranged between non-detect to 4.7 mg/L based on 61 samples collected at Monitoring Locations EFF-001 and EFF-002 between September 2011 and May 2016. Upstream receiving water data for ammonia is not available. Because ammonia levels in the effluent have been measured at concentrations greater than EPA's 2013 Freshwater Chronic Criteria, the Regional Water Board concludes that discharges from the Facility have a reasonable potential to cause or contribute to exceedances of applicable water quality criteria for toxicity. Effluent limitations will be established for ammonia consisting of an AMEL of 2.0 mg/L and an MDEL of 5.2 mg/L.

vi. Biostimulatory Substances (Phosphorus and Nitrogen). . The Basin Plan contains a narrative water quality objective for biostimulatory substances that states "[w]aters shall not contain biostimulatory substances in concentrations that promote aquatic growths to the extent that such growths cause nuisance or adversely affect beneficial uses." The Regional Water Board is increasingly concerned about the biostimulatory properties of discharges to surface waters in the North Coast Region. Nutrients, such as phosphorus and nitrogen containing compounds, in treated wastewater stimulate biological growth, thereby depleting dissolved oxygen and advancing eutrophication of receiving waters. At present, for interpretation of the Basin Plan's narrative water quality objective for biostimulatory substances, U.S. EPA has established recommended water quality criteria for nutrients in Nutrient Criteria Documents for Lakes and Rivers and Nutrient Criteria Documents for Rivers and Streams. U.S. EPA has defined 14 "ecoregions" and further categorized surface waters as lakes and reservoirs or rivers and streams for purposes of defining applicable numeric water quality criteria for nutrients. The State and Regional Water Boards continue to examine other methods of interpreting the Basin Plan's narrative water quality objective for biostimulatory substances. When the Boards determine that U.S. EPA's recommended criteria are appropriate for implementing the Basin Plan objectives, or when a more appropriate and meaningful method is established, the need for limiting nutrients in relation to biostimulatory properties, including phosphorus and nitrogen-containing compounds, in all discharges in the Region will be reassessed. In the meantime, the RPA for nutrients in relation to biostimulatory properties, performed for development of this Order, is inconclusive. The Order retains monitoring requirements for phosphorus and nitrogen containing compounds in discharges from the Facility to allow a determination of reasonable potential at such time as the State and Regional Water Boards select an appropriate method for interpretation of the Basin Plan's narrative objective.

#### b. Priority Pollutants

The SIP establishes procedures to implement water quality criteria from the NTR and CTR and for priority, toxic pollutant objectives established in the Basin Plan. The implementation procedures of the SIP include methods to determine reasonable potential (for pollutants to cause or contribute to excursions above state water quality standards) and to establish numeric effluent limitations, if necessary, for those pollutants showing reasonable potential.

Section 1.3 of the SIP requires the Regional Water Board to use all available, valid, relevant, and representative receiving water and effluent data and information to conduct an RPA. The Facility only discharged to the South Fork Eel River at Discharge Point 001 three times during the permit term, in March 2014, March 2016, and May 2016. The RPA was based on effluent and receiving water monitoring data collected during these discharge events. The Discharger collected a sample for some (but not all) priority pollutants in May 2015 for discharges to the upland percolation ponds at Discharge Point 002. Due to the limited data available for discharges at Discharge Point 001 and because discharges to surface water and land receive the

same level of treatment, monitoring data collected at Monitoring Location EFF-002 was also included in the RPA.

**Hardness:** The CTR and the NTR contain water quality criteria for seven metals that vary as a function of hardness; the lower the hardness, the lower the water quality criteria. The SIP requires water quality criteria be properly adjusted for hardness, using the hardness of the receiving water. The hardness-dependent metal criteria include cadmium, copper, chromium (III), lead, nickel, silver, and zinc. The minimum observed receiving water hardness of 66 mg/L was used to calculate the criteria.

To conduct the RPA, Regional Water Board staff identified the maximum effluent concentration (MEC) and maximum background (B) concentration for each priority, toxic pollutant from effluent and receiving water data provided by the Permittee, and compared this information to the most stringent applicable water quality criterion (C) for each pollutant with applicable water quality criteria from the NTR, CTR, and the Basin Plan. Section 1.3 of the SIP establishes three triggers for a finding of reasonable potential.

**Trigger 1.** If the MEC is greater than C, there is reasonable potential, and an effluent limitation is required.

**Trigger 2.** If B is greater than C, and the pollutant is detected in effluent (MEC > ND), there is reasonable potential, and an effluent limitation is required.

**Trigger 3.** After a review of other available and relevant information, a permit writer may decide that a WQBEL is required. Such additional information may include, but is not limited to: the facility type, the discharge type, solids loading analyses, lack of dilution, history of compliance problems, potential toxic impact of the discharge, fish tissue residue data, water quality and beneficial uses of the receiving water, CWA 303(d) listing for the pollutant, and the presence of endangered or threatened species or their critical habitat.

#### c. Reasonable Potential Determination

The RPA demonstrated reasonable potential for discharges of copper, chlorodibromomethane, dichlorobromomethane, 2,4,6-trichlorophenol, and alphaendosulfan, from the Facility to cause or contribute to exceedances of applicable water quality criteria. Reasonable potential could not be determined for all pollutants, as there are not applicable water quality criteria for all pollutants. The RPA determined that there is either no reasonable potential or there was insufficient information to conclude affirmative reasonable potential for 121 of the 126 priority pollutants.

Table F-4 summarizes the RPA for each pollutant that was reported in detectable concentrations in the effluent or the receiving water. The MECs, most stringent water quality objectives/water quality criteria (WQO/WQCs), and background concentrations (B) used in the RPA are presented, along with the RPA results (Yes or No and which trigger) for each toxic pollutant analyzed. No other pollutants with applicable, numeric water quality criteria from the NTR, CTR, and the Basin Plan were measured above detectable concentrations during the monitoring events conducted by the Permittee. Attachment F-1 to this Order summarizes the RPA for all 126 priority pollutants.

CTR #	Pollutant	Unit	C or Most Stringent WQO/WQC	MEC or Minimum DL <sup>1,2</sup>	B or Minimum DL <sup>1,2</sup>	RPA Results <sup>3</sup>
1	Antimony	µg/L	6	0.439	<0.0995	No
2	Arsenic	µg/L	10	1.95	0.386	No
5b	Chromium (VI)	µg/L	11	5.3	<5	No
6	Copper	μg/L	6.5	6.71	0.835	Yes (Trigger 1)
7	Lead	µg/L	1.9	0.174	0.103	No
8	Mercury	µg/L	0.050	0.00189	0.0016	No
9	Nickel	µg/L	37	3.16	1.43	No
13	Zinc	µg/L	84	49.9	15.3	No
14	Cyanide	µg/L	5.2	2	<4	No
26	Chloroform	Chloroform µg/L No Criteria 19		19	<0.5	No
23	Chlorodibromomethane	µg/L	0.401	<0.5	<0.5	Yes (Trigger 3)
27	Dichlorobromomethane	obromomethane µg/L 0.5		4.9	<0.5	Yes (Trigger 1)
34	Methyl Bromide	μg/L	48	0.61	<0.5	No
39	Toluene	µg/L	150	2	<0.5	No
55	2,4,6-Trichlorophenol	μg/L	2.1	3.3	<1.3	Yes (Trigger 1)
68	Bis(2-Ethylhexyl) phthalate	μg/L	1.8	0.83	<1.3	No
81	Di-n-Butyl phthalate	μg/L	2,700	1.1	<1.5	No
112	alpha-Endosulfan	μg/L	0.056	0.08	<0.0017	Yes (Trigger 1)
	Ammonia Nitrogen, Total (as N)	mg/L	2.144	4.7	Not Available	Yes (Trigger 1)
	Nitrate	mg/L	10	35	Not Available	Yes (Trigger 1)
	Total Nitrogen	mg/L	10	44	Not Available	Yes (Trigger 1)

# Table F-4. Summary of Reasonable Potential Analysis Results

С	TR #	Pollutant	Pollutant Unit Stringent WQO/WQC		MEC or Minimum DL <sup>1,2</sup>	B or Minimum DL <sup>1,2</sup>	RPA Results <sup>3</sup>			
Tab	le Notes:									
1.	concent	timum Effluent Concentration ration unless it is preceded by as reported as not detected (I	, "<", in wh	0						
2.	The MEO	C or B is "Not Available" when	there are	no monitoring data for	r a constituent.					
3.	<b>RPA</b> Res	ults:								
	= Yes, if	MEC > WQO/WQC, or B > WQ	0/WQC an	nd MEC is detected.						
	= No, if I	= No, if MEC and B or < WQO/WQC or all effluent data are undetected.								
	= Undet	ermined (UD).								
4	A	a anitania ana datamainad an	11 . 11		and the second s		1 2 4 4 1. 1			

4. Ammonia criteria are determined on a sliding scale based upon temperature and pH. The criterion represented in this table is based upon chronic exposure and a temperature of 11.11°C and a pH of 7.7.

Additional details regarding priority pollutant constituents for which reasonable potential was found are included in the following paragraphs:

<u>Alpha-Endosulfan.</u> The CTR establishes a water quality objective for the protection of freshwater aquatic life for alpha-endosulfan of 0.056  $\mu$ g/L. The Permittee sampled the effluent for alpha-endosulfan twice. Alpha-endosulfan was detected in the effluent at a concentration of 0.08  $\mu$ g/L in a May 15, 2015 sample, but was not detected in a March 18, 2014 sample. Alpha-endosulfan was not detected in the receiving water based on one sample. A determination of reasonable potential has been made based on the MEC of 0.08  $\mu$ g/L exceeding the most stringent water quality objective of 0.056 $\mu$ g/L.

<u>Chlorodibromomethane</u>. The CTR establishes a water quality objective for the protection of human health for chlorodibromomethane of  $0.401 \ \mu g/L$ . The Permittee sampled the effluent for chlorodibromomethane three times during the term of Order No. R1-2011-0046. Chlorodibromomethane was not detected in the effluent in any of these samples. Chlorodibromomethane was not detected in the receiving water based on one sample.

SIP section 1.3, step 7 requires a review of other information available to determine if a WQBEL is required, notwithstanding the RPA procedures, to protect beneficial uses. Information that may be used to aid in determining if a WQBEL is required includes, but is not limited to, the facility type and discharge type. The Permittee uses chlorine for disinfection, and chlorodibromomethane is a disinfection byproduct. Based on the potential formation of chlorodibromomethane from the chlorine disinfection system, the Regional Water Board finds that the discharge has reasonable potential to exceed the water quality objective for chlorodibromomethane in accordance with SIP section 1.3, step 7. Therefore, effluent limitations for chlorodibromomethane have been retained from Order No. R1-2011-0046.

<u>Dichlorobromomethane</u>. The CTR establishes a water quality objective for the protection of human health for dichlorobromomethane of 0.56  $\mu$ g/L. The Permittee sampled the effluent for dichlorobromomethane three times during the term of Order No. R1-2011-0046. Dichlorobromomethane was detected in the effluent in all three samples with results ranging from 2.3  $\mu$ g/L to 4.9  $\mu$ g/L. Dichlorobromomethane was not detected in the receiving water based on one sample. A determination of reasonable potential has been made based on the MEC of 4.9  $\mu$ g/L exceeding the most stringent water quality objective of 0.56  $\mu$ g/L.

<u>Copper</u>. The CTR includes hardness-dependent criteria for the protection of freshwater aquatic life for copper. The criteria for copper are presented in dissolved concentrations. U.S. EPA recommends conversion factors to translate dissolved concentrations to total concentrations. The U.S. EPA default conversion factors for copper in freshwater are 0.96 for both the acute and the chronic criteria. The default water effects ratio (WER) used for calculating criteria for copper is 1.0. Using the worst-case measured hardness from the receiving water (66 mg/L), the U.S. EPA recommended dissolved-total translator of 0.96, and the default WER of 1.0, the applicable chronic criterion (maximum 4-day average concentration) is 6.5  $\mu$ g/L and the applicable acute criterion (maximum 1-hour average concentration) is 9.5  $\mu$ g/L. The MEC measured for copper was 6.71  $\mu$ g/L, based on two results obtained during the term of Order No. R1-2011-0046. Copper was detected at a concentration of 0.835  $\mu$ g/L based on one sample collected during the term of Order No. R1-2011-0046. A determination of reasonable potential has been made based on the MEC of 6.71  $\mu$ g/L exceeding the most stringent water quality objective of 6.5  $\mu$ g/L.

<u>2,4,6-Trichlorophenol.</u> The CTR establishes a water quality objective for the protection of human health for 2,4,6-trichlorophenol of 2.1  $\mu$ g/L. The Permittee sampled the effluent for 2,4,6-trichlorophenol twice. 2,4,6-Trichlorophenol was detected in the effluent at a concentration of 3.3  $\mu$ g/L in a May 15, 2015 sample, but was not detected in a March 18, 2014 sample. 2,4,6-Trichlorophenol was not detected in the receiving water based on one sample. A determination of reasonable potential has been made based on the MEC of 3.3  $\mu$ g/L exceeding the most stringent water quality objective of 2.1  $\mu$ g/L.

Additional details regarding priority pollutant constituents for which reasonable potential was not found but warrant further explanation are included in the following paragraph:

<u>Carbon Tetrachloride.</u> Order No. R1-2011-0046 included effluent limitations for carbon tetrachloride. The most stringent water quality objective for carbon tetrachloride is  $0.25 \ \mu g/L$ . The Permittee sampled the effluent for carbon tetrachloride three times during the term of Order No. R1-2011-0046. The data demonstrated that carbon tetrachloride was not detected in the effluent. Carbon tetrachloride was not detected in the receiving water based on one sample. Therefore, carbon tetrachloride in the effluent does not exhibit reasonable potential to cause or contribute to an exceedance of water quality criteria.

#### 4. WQBEL Calculations

Final WQBELs have been determined using the methods described in Section 1.4 of the SIP.

**Step 1:** To calculate the effluent limits, an effluent concentration allowance (ECA) is calculated for each pollutant found to have reasonable potential using the following equation, which takes into account dilution and background concentrations:

ECA = C + D (C - B),

Where:

- C = the applicable water quality criterion (adjusted for effluent hardness and expressed as the total recoverable metal, if necessary)
- D = dilution credit (here D= 0, as the discharge does not qualify for a dilution credit)
- B = background concentration

Here, no credit for dilution is allowed, which results in the ECA being equal to the applicable criterion (ECA = C).

**Step 2:** For each ECA based on an aquatic life criterion/objective (ammonia), the long term average discharge condition (LTA) is determined by multiplying the ECA by a factor (multiplier), which adjusts the ECA to account for effluent variability. The multiplier depends on the coefficient of variation (CV) of the data set and whether it is an acute or chronic criterion/objective. Table 1 of the SIP provides pre-calculated values for the multipliers based on the values of the CV. When the data set contains less than 10 sample results, or when 80 percent or more of the data set is reported as non-detect (ND), the CV is set equal to 0.6. Derivation of the multipliers is presented in Section 1.4 of the SIP.

The SIP procedure assumes a 4-day averaging period for calculating the LTA. However, U.S. EPA recommends modifying the procedure for calculating permit limits for ammonia using a 30-day averaging period for the calculation of the LTA corresponding to the 30-day CCC. Therefore, while the LTAs corresponding to the acute and 4-day chronic criteria were calculated according to SIP procedures, the LTA for ammonia corresponding to the 30-day CCC was calculated assuming a 30-day averaging period.

From Table 1 in the SIP, the ECA multipliers for calculating LTAs at the 99<sup>th</sup> percentile occurrence probability for alpha-endosulfan and copper are 0.321 (acute multiplier) and 0.527 (chronic multiplier). The ECA multipliers for ammonia are 0.321 (acute multiplier), 0.527 (chronic 4-day multiplier), and 0.780 (chronic 30-day multiplier). The LTAs are determined as follows in Table F-5.

			ECA			ECA Multip	lier	LTA			
Pollutant	Units	Acute	Chronic 4-Day	Chronic 30-Day Acute		Chronic 4-Day	Chronic 30-Day	Acute	Chronic 4-Day	Chronic 30-Day	
Ammonia (as N)	mg/L	9.64	5.35	2.14	0.321	0.527	0.780	3.10	2.82	1.67	
Alpha- Endosulfan	µg/L	0.22	0.056		0.321	0.527		0.071	0.030		
Copper, Total Recoverable	µg/L	9.5	6.5		0.321	0.527		3.05	3.43		

 Table F-5. Determination of Long Term Averages

**Step 3:** WQBELs, including an AMEL and MDEL, are calculated using the most limiting (lowest) LTA. The LTA is multiplied by a factor that accounts for averaging periods and exceedance frequencies of the effluent limitations, and for the AMEL, the effluent monitoring frequency. Here, the CV is set equal to 0.6, and the sampling frequency is set equal to 4 (n = 4) for the acute criterion and chronic 4-day criterion, and 30 (n = 30) for the chronic 30-day criterion. The 99th percentile occurrence probability was used to determine the MDEL multiplier and a 95th percentile occurrence probability was used to determine the AMEL multiplier. From Table 2 of the SIP, the MDEL multiplier for alpha-endosulfan and copper is 3.11, and the AMEL multiplier is 1.55. From Table 2 of the SIP, the MDEL multiplier for ammonia, alpha-endosulfan, and copper are determined as follows.

#### Table F-6. Determination of Final WQBELs Based on Aquatic Life Criteria

Pollutan	t Unit	LTA	MDEL Multiplier	AMEL Multiplier	MDEL	AMEL
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Pollutant	Unit	LTA	<b>MDEL Multiplier</b>	AMEL Multiplier	MDEL	AMEL
Ammonia (as N)	mg/L	1.67	3.11	1.19	5.2	2.0
Alpha-Endosulfan	μg/L	0.030	3.11	1.55	0.092	0.046
Copper, Total Recoverable	µg/L	3.05	3.11	1.55	9.5	4.7

**Step 4:** When the most stringent water quality criterion/objective is a human health criterion/objective (as for chlorodibromomethane, dichlorobromomethane, 2,4,6-trichlorophenol, and nitrate), the AMEL is set equal to the ECA. From Table 2 of the SIP, when CV = 0.6 and n = 4, the MDEL multiplier at the 99th percentile occurrence probability equals 3.11, and the AMEL multiplier at the 95th percentile occurrence probability equals 1.55 (for chlorodibromomethane, dichlorobromomethane, and 2,4,6-trichlorophenol). From Table 2 of the SIP, when CV = 0.57 and n = 4, the MDEL multiplier at the 99th percentile occurrence probability equals 2.98, and the AMEL multiplier at the 95th percentile occurrence probability equals 1.52 (for nitrate). The MDEL for protection of human health is calculated by multiplying the ECA by the ratio of the MDEL multiplier to the AMEL multiplier. Final WQBELs chlorodibromomethane, dichlorobromomethane, dichlorobromomethane, 2,4,6-trichlorophenol, and total nitrogen are determined as follows.

Pollutant	ECA (µg/L)	MDEL/AMEL	MDEL (µg/L)	AMEL (µg/L)
Chlorodibromomethane	0.401	2.0	0.80	0.40
Dichlorobromomethane	0.56	2.0	1.1	0.56
2,4,6-Trichlorophenol	2.1	2.0	4.2	2.1
Nitrogen, Total (as N)	10	2.0	20	10

Table F-7. Determination of Final WQBELs Based on Human Health Criteria

# 5. Whole Effluent Toxicity (WET)

Monitoring and effluent limitations for whole effluent toxicity protect the receiving water from the aggregate effect of a mixture of pollutants that may be present in effluent. There are two types of WET tests – acute and chronic. An acute toxicity test is conducted over a short time period and measures mortality. A chronic test is conducted over a longer period of time and may measure mortality, reproduction, and/or growth.

WET requirements are derived from the CWA and the Basin Plan. The Basin Plan establishes a narrative water quality objective for toxicity that states "*All waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in human, plant, or aquatic life.*" Detrimental responses may include, but are not limited to, decreased growth rate, decreased reproductive success of resident or indicator species, and/or significant alterations in population, community ecology, or receiving water biota. For compliance with the Basin Plan's narrative toxicity objective, this Order requires the Permittee to conduct WET testing for acute and chronic toxicity, as specified in the MRP (Attachment E, section V).

# a. Acute Aquatic Toxicity

Consistent with Order No. R1-2011-0046, this Order includes an effluent limitation for acute toxicity in accordance with the Basin Plan, which requires that the average survival of test organisms in undiluted effluent for any three consecutive 96-hour bioassay tests be at least 90 percent, with no single test having less than 70 percent survival.

The Order implements federal guidelines (Regions 9 and 10 Guidelines for Implementing Whole Effluent Toxicity Testing Programs) by requiring the Permittee to conduct acute toxicity tests on a fish species and on an invertebrate species to determine the most sensitive species. According to the U.S. EPA manual, *Methods for Estimating the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms* (EPA/600/4-90/-27F), the acceptable vertebrate species for the acute toxicity test are the fathead minnow, *Pimephales promelas* and the rainbow trout, *Oncorhynchus mykiss*. The acceptable invertebrate species for the acute toxicity test are the water flea, *Ceriodaphnia dubia, Daphnia magna,* and *D. pulex*. This Order requires the Permittee to conduct a screening test using a vertebrate and invertebrate species. After the screening test is completed, monitoring can be reduced to the most sensitive species. Attachment E of this Order requires semi-annual acute WET monitoring.

#### b. Chronic Aquatic Toxicity

The SIP requires the use of short-term chronic toxicity tests to determine compliance with the narrative toxicity objectives for aquatic life in the Basin Plan. The SIP requires that the Permittee demonstrate the presence or absence of chronic toxicity using tests on the fathead minnow, *Pimephales promelas*, the water flea, *Ceriodaphnia dubia*, and the freshwater alga, *Selenastrum capricornutum* (also named *Raphidocelis subcapitata*). Attachment E of this Order requires semi-annual chronic WET monitoring to demonstrate compliance with the narrative toxicity objective.

The Permittee conducted chronic toxicity testing using *P. promelas, C. dubia,* and *S. capricornutum*. The following table summarizes the chronic toxicity testing results from the term of Order No. R1-2011-0046.

Date	Pimephale	s promelas	Ceriod	laphnia dubia	Selenastrum capricornutum
Date	Survival (TUc)	Growth (TUc)	Survival (TUc)	Reproduction (TUc)	Growth (TUc)
March 17, 2014	1	1	1	2	1
March 28, 2016			1	8	

Table F-8. Summary of Chronic Toxicity Results

Due to the short-term and intermittent nature of the discharges in March 2014 and March 2016, the Discharger was unable to conduct accelerated monitoring to verify that the effluent exhibited chronic toxicity. The Discharger attempted to conduct an additional chronic toxicity test during the May 2016 discharge event, but the test was unable to be performed because the sample was received by the laboratory outside of the temperature range. Based on the observed chronic toxicity to *C. dubia* reproduction in March 2014 and March 2016, the Regional Water Board concludes that the discharge has reasonable potential to cause or contribute to an exceedance of the Basin Plan's narrative toxicity objective. Therefore, this Order establishes a narrative effluent limitation for chronic toxicity.

Numeric chronic toxicity effluent limitations have not been included in the Order for consistency with the SIP, which implements narrative toxicity objectives in basin plans and specifies use of a numeric trigger for accelerated monitoring and implementation of a Toxicity Reduction Evaluation (TRE) in the event that persistent toxicity is

detected. The SIP contains implementation gaps regarding the appropriate form and implementation of chronic toxicity limits. This has resulted in the petitioning of a NPDES permit in the Los Angeles Region that contained numeric chronic toxicity effluent limitations. To address the petition, the State Water Board adopted WQO 2003-0012 directing its staff to revise the toxicity control provisions in the SIP. The State Water Board states the following in WOO 2003-012, "In reviewing this petition and receiving comments from numerous interested persons on the propriety of including numeric effluent limitations for chronic toxicity in NPDES permits for publicly-owned treatment works, that discharge to inland waters, we have determined that this issue should be considered in a regulatory setting, in order to allow for full public discussion and deliberation. We intend to modify the SIP to specifically address the issue. We anticipate that review will occur within the next year. We therefore decline to make a determination here regarding the propriety of the final numeric effluent limitations for chronic toxicity contained in these permits." The process to revise the SIP is underway. Proposed changes include clarifying the appropriate form of effluent toxicity limits in NPDES permits and general expansion and standardization of toxicity control implementation related to the NPDES permitting process. Since the toxicity control provisions in the SIP are under revision, it is infeasible to develop numeric effluent limitations for chronic toxicity at this time. The SIP revision may require a permit modification to incorporate new statewide toxicity criteria established by the upcoming SIP revision.

This Order includes a reopener that allows the Regional Water Board to reopen the permit and include a numeric chronic toxicity limitation, a revised acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE.

To ensure compliance with the narrative effluent limitation and the Basin Plan's narrative toxicity objective, the Permittee is required to conduct annual chronic WET testing at Discharge Point 001, as specified in the MRP (Attachment E, section V). Furthermore, the MRP (Attachment E, section V.C) requires the Permittee to investigate the causes of, and identify and implement corrective actions to reduce or eliminate effluent toxicity. If the discharge demonstrates toxicity with a result of "Fail" in 100 percent effluent, the Permittee is required to initiate a TRE in accordance with an approved TRE work plan. The "Pass/Fail" trigger is not an effluent limitation; it is the toxicity threshold at which the Permittee is required to perform accelerated chronic toxicity monitoring, as well as the threshold to initiate a TRE if a pattern of effluent toxicity has been demonstrated.

#### c. Test of Significant Toxicity (TST)

Order No. R1-2011-0046 established a numeric chronic toxicity trigger of 1.0 TUc = 100/NOEC, using a five-concentration hypothesis test. In 2010, U.S. EPA endorsed the peer-reviewed *Test of Significant Toxicity (TST) two-concentration hypothesis testing approach in National Pollutant Discharge Elimination System Test of Significant Toxicity Implementation Document* (EPA 833-R-10-003, 2010) as an improved hypothesis-testing tool to evaluate data from U.S. EPA's toxicity test methods. The TST hypothesis testing approach more reliably identifies toxicity—in relation to the chronic (0.25 or more) mean response of regulatory management concern—than the NOEC hypothesis-testing approach. The TST hypothesis testing approach more reliably identifies toxicity

– in relation to the acute (0.20 or more) mean responses of regulatory management concern – than the No Observed Effect Concentration (NOEC) approach used previously to establish effluent limitations for acute toxicity.

Since the TST approach has not previously been applied for determining reasonable potential or establishing effluent limitations for acute toxicity, this Order does not include numeric effluent limitations for acute or chronic toxicity based on the TST approach. However, this Order does require the Permittee to monitor and report results in a manner that will allow the Regional Water Board to conduct an RPA in accordance with the TST approach at the time of the next permit renewal.

The State Water Board is developing a toxicity amendment to the *Water Quality Control Plan for Enclosed Bays and Estuaries of California* that will standardize the regulation of aquatic toxicity for all non-oceanic surface waters. U.S. EPA's TST approach is an essential component of this draft toxicity amendment as it forms the basis for utilizing numeric water quality objectives and acts as the primary means of determining compliance with the proposed effluent limitations.

In a letter dated February 12, 2014, the State Water Board submitted an alternative test process (ATP) request to U.S. EPA Region 9 for the statewide use of a twoconcentration toxicity test design when using the TST approach. This twoconcentration test design is composed of a single effluent concentration and a control concentration. U.S. EPA approved the ATP request on March 17, 2014. In June 2014, the approval was challenged in court on procedural grounds under the Administrative Procedures Act by the Southern California Alliance of Publicly Owned Treatment Works (SCAP) and the Central Valley Clean Water Association (CVCWA). The U.S. EPA withdrew the approval and notified State Water Board in a memo dated February 11, 2015.

It is important to note that U.S. EPA's rescission of its approval of the ATP is not based on the substantive TST statistical analysis or the scientific validity of a twoconcentration test design. The withdrawal letter also states that currently there is a proposed rulemaking to change the language in the ATP regulations at 40 C.F.R. part 136.

The benefits of requiring the TST in new or amended permits include improving the statistical power of the toxicity test, and simplifying the analysis as compared to the traditional hypothesis statistical approaches or point estimates. The calculations are straightforward and provide a clear pass/fail result. With the withdrawal of the two-concentration test design approval, an NPDES permit can still require the TST for statistical analyses. Toxicity tests shall be run using a multi-concentration tests design in accordance with 40 C.F.R. section 136.3, and the TST shall be utilized with the biological responses from the permitted in-stream waste concentration (IWC) and the control (effluent concentration of zero). However, even with only two of the five concentration biological responses being used, cost savings in the form of time and effort are still realized for the statistical analysis and data interpretation carried out by the Permittee, lab, and permit manager. This Order requires application of the TST for statistical analysis of whole effluent toxicity data.

### **Tests of Significant Toxicity Design**

The TST's null hypothesis for chronic toxicity is:

 $H_0$ : Mean response (In-stream Waste Concentration (IWC) in % effluent)  $\leq 0.75$  mean response (control)

Results are analyzed using the TST approach and an acceptable level of chronic toxicity is demonstrated by rejecting the null hypothesis and reporting "Pass" or "P".

The chronic IWC (in % effluent) for Discharge Point 001 is 100%. The chronic toxicity trigger for Discharge Point 001 is expressed as a null hypothesis ( $H_0$ ) and regulatory management decision (b value) of 0.75 for the chronic toxicity methods in the MRP. The null hypothesis for this discharge is:

 $H_0$ : Mean response (100% effluent)  $\leq 0.75$  mean response (control)

Results shall be analyzed using the TST hypothesis testing approach in section V.B.6.a of the MRP. Compliance with this chronic toxicity limitation is demonstrated by rejecting the null hypothesis and reporting "Pass" or "P".

When the chronic toxicity test results in a "Fail" or "F," the Permittee must initiate accelerated monitoring as specified in the MRP (Attachment E, section V). After accelerated monitoring, if conditions of chronic toxicity are found to persist, the Permittee will be required to conduct a TRE, as described by the MRP.

Notification requirements for chronic WET testing include a 72-hour verbal notification requirement and a 14 day written report requirement, if test results indicate toxicity. The 14 day written notification is established in the U.S. EPA WET Guidance documents cited in the MRP. The 72-hour verbal notification requirement is being added to provide the Regional Water Board with knowledge of the toxicity in advance of the written report. The 72-hour requirement is intended to give the Permittee sufficient time to make a telephone call to Regional Water Board staff and accounts for non-working days (e.g., weekends). Verbal notification of WET test exceedances may be left by voice mail if the Regional Water Board staff person is not immediately available by telephone.

This Order includes a requirement for the Permittee to conduct a screening test using at least one vertebrate, invertebrate, and plant species. After the screening test is completed, monitoring can be reduced to the most sensitive species.

Chronic WET limitations will be established if future monitoring results demonstrate that discharges from the Facility are causing or contributing to chronic toxicity in the receiving water.

#### D. Final Effluent Limitation Considerations

#### 1. Anti-Backsliding Requirements

Sections 402(o) and 303(d)(4) of the CWA and federal regulations at 40 C.F.R. section 122.44(l) prohibit backsliding in NPDES permits. These anti-backsliding provisions require effluent limitations in a reissued permit to be as stringent as those in the previous permit, with some exceptions where limitations may be relaxed. All effluent limitations in this Order are at least as stringent as the effluent limitations in Order No. R1-2011-0046, with the

exception of effluent limitations for BOD<sub>5</sub> (MDEL only), TSS (MDEL only), carbon tetrachloride, and total coliform.

Order No. R1-2011-0046 included MDELs for BOD<sub>5</sub> and TSS. These effluent limitations were retained from previous Order No. R1-2011-0046 based on BPJ. 40 C.F.R. section 125.3(a)(2) allows for establishment of technology-based effluent limitations based on BPJ for dischargers other than POTWs. For POTWs, 40 C.F.R. section 125.3(a)(1) and part 133 specify that technology-based effluent limitations must be based upon secondary treatment or equivalent to secondary treatment standards. The secondary treatment standards require an AMEL and AWEL for BOD<sub>5</sub> and TSS. Since the Facility is a POTW, the establishment of a more stringent technology-based MDEL for BOD<sub>5</sub> and TSS based on BPJ is not permissible under 40 C.F.R. section 125.3(a)(2). CWA Section 301(b) and 40 C.F.R. section 122.44(d) require that permits include limitations more stringent than applicable federal technology-based requirements where necessary to achieve applicable water quality standards. The Regional Water Board does not find that these MDEL limitations for BOD and TSS, which are more stringent than the applicable technology-based requirements in 40 C.F.R. part 133, are necessary to achieve applicable water quality standards. Therefore, this Order does not retain the more stringent MDELs for BOD<sub>5</sub> and TSS from Order No. R1-2011-0046. The removal of MDELs for BOD<sub>5</sub> and TSS is permissible under CWA section 402(0)(2)(B)(ii) because Regional Water Board staff has determined that the technologybased MDELs for BOD<sub>5</sub> and TSS were applied in the previous permit as a result of a mistaken interpretation of law when issuing the previous permit.

Order No. R1-2011-0046 included effluent limitations for total coliform that included a maximum daily effluent limitation of 230 MPN/100 mL. This Order revises the maximum daily total coliform effluent limitation to be 240 MPN/100 mL, based on the title 22 requirements for disinfected secondary treated effluent. The existing coliform effluent limit constitutes a mistaken interpretation of the title 22 requirements, which permits the relaxation of effluent limitations consistent with CWA section 402(o)(2)(B)(ii).

Order No. 2011-0046 included effluent limitations for carbon tetrachloride based on the CTR human health criteria. Carbon tetrachloride was not detected in the effluent based on three results collected during the term of Order No. R1-2011-0046. Carbon tetrachloride was not detected in the receiving water based on one result collected during the term of Order No. R1-2011-0046. The data demonstrate that the discharge no longer demonstrates reasonable potential to cause or contribute to an exceedance of the water quality objectives. The updated effluent data for carbon tetrachloride constitutes new information, which permits the removal of effluent limitations consistent with CWA section 402(o)(2)(B). Therefore, this Order does not retain effluent limitations for carbon tetrachloride.

Order No. R1-2011-0046 established final mass-based effluent limitations for  $BOD_5$  and TSS. Historically, the Regional Water Board routinely incorporated mass-based limits (in addition to concentration-based limits) for  $BOD_5$  and TSS in NPDES permits to encourage correction of infiltration and inflow (I&I). Applied in this way, mass-based limitations effectively restrict a POTW's wet-weather influent flows to less than or equal to the treatment facility's design capacity in situations where POTWs experience excessive I&I as a result of climate conditions and/or aging infrastructure. The application of mass-based effluent limitations for  $BOD_5$  and TSS is not necessary to limit wet-weather inflow into the Permittee's Facility because results from the analysis show I&I is not a significant problem, and the Permittee is not in danger of exceeding treatment capacity for reasonably anticipated flows. 40 C.F.R. 133.103(d) states, "...*The determination of whether the less concentrated wastewater is the result of excessive l&I will use the definition of excessive l&I in 40 C.F.R. 35.2005(b)(16) plus the additional criterion that inflow is nonexcessive if the total flow to the POTW (i.e., wastewater plus inflow plus infiltration) is less than 275 gallons per capita per day.*" Using daily flow data from January 1, 2011, through December 31, 2015, the flow per capita (assuming a population of 1340) exceeded 275 gallons per day seventeen times out of 1,826 daily flow measurements.

Mass limitations for BOD<sub>5</sub> and TSS for discharges of treated wastewater have been removed. 40 C.F.R. 122.45(f)(1)(ii) states that mass limitations are not required "when applicable standards and limitations are expressed in terms of other units of measure." Secondary treatment standards for BOD<sub>5</sub> and TSS in 40 C.F.R. 133.102, on which the effluent limitations in previous permits were based, are expressed in concentration and percent removal (i.e., other units of measure).

Elimination of mass-based limitations for these pollutants is not expected to result in an increased pollutant loading to surface waters as recent self-monitoring reports indicate that compliance with concentration-based effluent limitations for  $BOD_5$  and TSS effectively maintain the Permittee's mass emission rates for  $BOD_5$  and TSS well below permitted mass-based limitations. In addition, even if there is a resulting increase in pollutant loading, there is no evidence that the increase will result in degradation of water quality. Therefore, relaxation of effluent limitations for  $BOD_5$  and TSS in this Order is also permissible under CWA section 402(0)(2)(B), based on new information available to the Regional Water Board.

# 2. Antidegradation Policies

This Order is consistent with applicable federal and state antidegradation policies, as it does not authorize the discharge of increased concentrations of pollutants or increased volumes of treated wastewater beyond that which was permitted to discharge in accordance with Order No. R1-2011-0046.

#### 3. Stringency of Requirements for Individual Pollutants

This Order contains both technology-based effluent limitations and WQBELs for individual pollutants. The technology-based effluent limitations consist of restrictions on BOD<sub>5</sub> and TSS. Restrictions on these pollutants are discussed in section IV.B of this Fact Sheet. This Order's technology-based pollutant restrictions implement the minimum, applicable federal technology-based requirements. In addition, this Order contains effluent limitations for alpha-endosulfan, ammonia, chlorine residual, chlorodibromomethane, copper, dichlorobromomethane, nitrate, pH, settleable solids, 2,4,6-trichlorophenol, and total coliform bacteria that are more stringent than the minimum, federal technology-based requirements are discussed in section IV.C.3 of the Fact Sheet.

WQBELs have been derived to implement water quality objectives that protect beneficial uses. Both the beneficial uses and the water quality objectives have been approved pursuant to federal law and are the applicable federal water quality standards. Most beneficial uses and water quality objectives contained in the Basin Plan were approved under state law and submitted to and approved by U.S. EPA prior to May 30, 2000. Any water quality objectives

and beneficial uses submitted to U.S. EPA prior to May 30, 2000, but not approved by U.S. EPA before that date, are nonetheless "*applicable water quality standards for purposes of the CWA*" pursuant to 40 C.F.R. section 131.21(c)(1). Collectively, this Order's restrictions on individual pollutants are no more stringent than required to implement the requirements of the CWA.

The Regional Water Board has considered the factors in Water Code section 13263, including the provisions of Water Code section 13241, in establishing these requirements.

#### E. Interim Effluent Limitations – Not Applicable

This Order does not establish interim effluent limitations or schedules for compliance with final limitations.

#### F. Land Discharge Specifications and Requirements

#### 1. Scope and Authority

Section 13263 of the Water Code requires the Regional Water Board to prescribe requirements for proposed discharges, existing discharges, or material changes in an existing discharge based upon the conditions of the disposal area or receiving waters upon or into which the discharge is made or proposed. The prescribed requirements shall implement any relevant water quality control plans that have been adopted, and shall take into consideration the beneficial uses to be protected, the water quality objectives reasonably required for that purpose, other waste discharges, the need to prevent nuisance, and the provisions of Water Code section 13241. In prescribing requirements, the Regional Water Board is not obligated to authorize the full waste assimilation capacities of the receiving water.

Here, the Regional Water Board considered all of these factors when developing the WDRs for the land discharge. Limitations for BOD<sub>5</sub>, TSS, and pH were scientifically derived to implement water quality objectives that protect beneficial uses. Both beneficial uses and the water quality objectives have been approved pursuant to state law. In addition, discharge prohibitions were included to prohibit the land discharge of untreated or partially treated waste, in order to protect public health and prevent nuisance. In addition, the Regional Water Board considered the factors set forth in Water Code section 13241, including the consideration of past, present, and probable future beneficial uses of the receiving water, which the Regional Water Board anticipates to be the same as set forth in the Basin Plan. The Regional Water Board considered the environmental characteristics, including water quality of the South Fork Eel River Hydrologic Area of the Eel River Hydrologic Unit, the water bearing capacity of groundwater basins in the vicinity of the discharge, and the need to maintain a land discharge. The Permittee did not submit any evidence regarding whether the WDRs for discharges to land would interfere with the development of needed housing within the region or the costs of compliance, particularly anything to show that the costs of compliance with the Order would be unmanageable.

#### 2. Applicable Beneficial Uses and Water Quality Criteria and Objectives

**a. Beneficial Uses.** Beneficial use designations for groundwater established in the Basin Plan include MUN, AGR, IND, and PRO.

**b. Basin Plan Water Quality Objectives.** The Basin Plan contains narrative objectives for taste and odor, bacteria, radioactivity, and chemical constituents (including those chemicals that adversely affect agricultural water supply) that apply to groundwater.

### 3. Determining the Need for Requirements for Discharges to Land

The following land discharge specifications apply to land discharges to the percolation ponds.

**a. BOD**<sub>5</sub> **and TSS**. Consistent with Order No. R1-2011-0046, this Order includes effluent limitations for BOD<sub>5</sub> and TSS based on the U.S. EPA developed secondary treatment regulations, which are specified in 40 C.F.R. part 133.

Order No. R1-2011-0046 included mass limitations for  $BOD_5$  and TSS for discharges to the percolation ponds at Discharge Point 002. Mass limitations are required for surface water discharges pursuant to 40 C.F.R. section 122.45(f), but are not required for discharges to land. Therefore, this Order discontinues mass limitations for  $BOD_5$  and TSS.

Order No. R1-2011-0046 included MDELs of 60 mg/L for  $BOD_5$  and TSS based on BPJ. The Regional Water Board does not find that these limitations, which are more stringent than the applicable technology-based requirements in 40 C.F.R. part 133, are necessary to achieve applicable water quality standards. Therefore, this Order does not retain the more stringent MDELs for  $BOD_5$  and TSS from Order No. R1-2011-0046.

- **b. pH**. Consistent with Order No. R1-2011-0046, this Order includes instantaneous minimum and maximum effluent limitations for pH of 6.0 and 9.0, respectively, based on the technology-based effluent limitations required by U.S. EPA pursuant to 40 C.F.R. part 133. These pH limitations are included in the Order to ensure that pH levels are appropriate for the protection of groundwater.
- c. Coliform Bacteria. The Order includes effluent limitations for total coliform bacteria of 23 MPN/100 mL as a monthly median and 240 MPN/100 mL as a daily maximum. These limitations are based on regulations for secondary-23 recycled water contained in title 22, Division 4, Chapter 3 of the California Code of Regulations to ensure that the quality of the water discharged to land is protective of human health. Although discharge to the Permittee's percolation ponds have been characterized as a land discharge rather than water recycling, title 22 secondary-23 requirements are appropriate for this use to ensure protection of public health. These limitations can be reasonably achieved through proper operation of the Permittee's wastewater treatment facilities and are retained from Order No. R1-2011-0046.
- **d.** Setteable Solids. Untreated or improperly treated wastewater can contain high amounts of setteable solids. Therefore, this Order retains land discharge specifications for discharges at Discharge Point 002 for settleable solids from Order No. R1-2011-0046. These limitations are a typical standard of performance for secondary treatment facilities and are technically achievable based on the capability of the secondary treatment system.
- e. Nitrate and Total Nitrogen. Nitrogen in the form of nitrate is known to cause adverse health effects in humans. Other forms of nitrogen in wastewater such as ammonia, are converted to nitrogen both in the treatment process and in the environment. For

waters designated as domestic or municipal supply, the Basin Plan (Chapter 3) adopts MCLs, established by DDW for the protection of public water supplies at title 22, section 64431 (Inorganic Chemicals) and 64444 (Organic Chemicals) of the CCR, as applicable water quality criteria. The MCL for nitrate (10 mg/L) is therefore applicable as a water criterion. The Permittee sampled its discharge for total nitrogen and nitrate at Monitoring Locations EFF-001 and EFF-002 monthly between September 2011 and October 2016. Monitoring results ranged between non-detect to 44 mg/L for total nitrogen and between non-detect and 35 mg/L for nitrate based on 121 samples. Because total nitrogen and nitrate levels in the effluent have been measured at concentrations greater than 10 mg/L N, the Regional Water Board concludes that discharges from the Facility have a reasonable potential to cause or contribute to exceedances of applicable water quality criteria for the receiving water for total nitrogen. Effluent limitations will be established for total nitrogen consisting of an average monthly effluent limitation (AMEL) of 10 mg/L and an MDEL of 20 mg/L.

#### G. Water Recycling Specifications and Requirements – Not Applicable

This Order does not authorize discharges of recycled water.

#### H. Other Requirements

**1.** This Order eliminates the minimum chlorine residual requirement from Order No. R1-2011-0046. Instead, this Order requires the Permittee to maintain a chlorine residual concentration that ensures the discharge meets the total coliform effluent limitations at the end of the disinfection process so that adequate pathogen reduction is continuously achieved at Discharge Points 001 and 002.

#### V. RATIONALE FOR RECEIVING WATER LIMITATIONS

#### A. Surface Water

CWA section 303(a-c) requires states to adopt water quality standards, including criteria where they are necessary to protect beneficial uses. The Regional Water Board adopted water quality criteria as water quality objectives in the Basin Plan. The Basin Plan states that "[t]*he numerical and narrative water quality objectives define the least stringent standards that the Regional* [Water] *Board will apply to regional waters in order to protect the beneficial uses.*" The Basin Plan includes numeric and narrative water quality objectives for various beneficial uses and water bodies. This Order contains Receiving Surface Water Limitations based on the Basin Plan numerical and narrative water quality objectives for biostimulatory substances, bacteria, chemical constituents, color, dissolved oxygen, floating material, oil and grease, pH, pesticides, radioactivity, sediment, settleable material, suspended material, tastes and odors, temperature, toxicity, and turbidity.

#### B. Groundwater

- **1.** The beneficial uses of the underlying groundwater are municipal and domestic supply, industrial service supply, industrial process supply, agricultural supply, and freshwater replenishment to surface waters.
- **2.** Groundwater limitations are required to protect the beneficial uses of the underlying groundwater.

- **3.** Discharges from the Facility shall not cause exceedance of applicable water quality objectives or create adverse impacts to beneficial uses of groundwater.
- **4.** The Basin Plan requires that waters designated for use as MUN shall not contain concentrations of chemical constituents in excess of the limits specified in CCR, title 22, division 4, chapter 15, article 4.1, section 64435, and article 5.5, section 64444.
- **5.** In groundwaters used for domestic or municipal supply (MUN), the collection, treatment, storage, and disposal of wastewater shall not cause the median of the most probable number of coliform organisms over any 7-day period to exceed 1.1 MPN/100 mL or 1 colony/100 mL.

### VI. RATIONALE FOR PROVISIONS

#### A. Standard Provisions

#### 1. Federal Standard Provisions

Standard Provisions, which apply to all NPDES permits in accordance with 40 C.F.R. section 122.41, and additional conditions applicable to specified categories of permits in accordance with 40 C.F.R. section 122.42, are provided in Attachment D to the Order. The Permittee must comply with all standard provisions and with those additional conditions that are applicable under 40 C.F.R. section 122.42. The rational for the special conditions contained in the Order is provided in section VI.B, below.

Sections 122.41(a)(1) and (b) through (n) of 40 C.F.R. establish conditions that apply to all state-issued NPDES permits. These conditions must be incorporated into the permits either expressly or by reference. If incorporated by reference, a specific citation to the regulations must be included in the Order. Section 123.25(a)(12) allows the state to omit or modify conditions to impose more stringent requirements. In accordance with 40 C.F.R. section 123.25, this Order omits federal conditions that address enforcement authority specified in 40 C.F.R. sections 122.41(j)(5) and (k)(2) because the enforcement authority under the Water Code is more stringent. In lieu of these conditions, this Order incorporates by reference Water Code section 13387(e).

#### 2. Regional Water Board Standard Provisions

In addition to the Federal Standard Provisions (Attachment D), the Permittee shall comply with the Regional Water Board Standard Provisions provided in Standard Provisions VI.A.2 of the Order.

- **a.** Order Provision VI.A.2.a identifies the state's enforcement authority under the Water Code, which is more stringent than the enforcement authority specified in the federal regulations (e.g., 40 C.F.R. sections 122.41(j)(5) and (k)(2)).
- **b.** Order Provision VI.A.2.b requires the Permittee to notify Regional Water Board staff, orally and in writing, in the event that the Permittee does not comply or will be unable to comply with any Order requirement. This provision requires the Permittee to make direct contact with a Regional Water Board staff person.

### **B.** Special Provisions

#### **1.** Reopener Provisions

- **a. Standard Revisions (Special Provision VI.C.1.a).** Conditions that necessitate a major modification of a permit are described in 40 C.F.R. section 122.62, which include the following:
  - i. When standards or regulations on which the permit was based have been changed by promulgation of amended standards or regulations or by judicial decision. Therefore, if revisions of applicable water quality standards are promulgated or approved pursuant to Section 303 of the CWA or amendments thereto, the Regional Water Board will revise and modify this Order in accordance with such revised standards.
  - **ii.** When new information that was not available at the time of permit issuance would have justified different permit conditions at the time of issuance.
- **b. Reasonable Potential (Special Provision VI.C.1.b).** This provision allows the Regional Water Board to modify, or revoke and reissue, this Order if present or future investigations demonstrate that the Permittee governed by this Permit is causing or contributing to excursions above any applicable priority pollutant criterion or objective, or adversely impacting water quality and/or the beneficial uses of receiving waters.
- **c.** Whole Effluent Toxicity (Special Provision VI.C.1.c). This Order requires the Permittee to investigate the causes of, and identify corrective actions to reduce or eliminate effluent toxicity through a TRE. This Order may be reopened to include a numeric chronic toxicity limitation, new acute toxicity limitation, and/or a limitation for a specific toxicant identified in the TRE.
- **d. 303(d)-Listed Pollutants (Special Provision VI.C.1.d).** This provision allows the Regional Water Board to reopen this Order to modify existing effluent limitations or add effluent limitations for pollutants that are the subject of any future TMDL action.
- e. Water Effects Ratios (WERs) and Metal Translators (Special Provision VI.C.1.e). This provision allows the Regional Water Board to reopen this Order if future studies undertaken by the Permittee provide new information and justification for applying a WER or metal translator to a water quality objective for one or more priority pollutants.
- **f.** Nutrients (Special Provision VI.C.1.f). This Order contains effluent limitations for ammonia and nitrate and effluent monitoring for nutrients (ammonia, nitrate, and phosphorus). This provision allows the Regional Water Board to reopen this Order if future monitoring data indicates the need for new or revised effluent limitations for any of these parameters.

#### 2. Special Studies and Additional Monitoring Requirements

**a. Ammonia Study (Special Provision VI.C.2.a)**. The 2013 Freshwater Criteria for ammonia vary based on pH and temperature, and reflect the latest scientific knowledge on the toxicity of ammonia to freshwater aquatic life, including new data on sensitive freshwater mussels and gill-breathing snails. Under most conditions, the 2013

Freshwater Criteria are more stringent than the 1999 Freshwater Criteria when mussels are present in the receiving water. Adequate information is not available to determine if these freshwater mussels are present in the receiving water. The 2013 Freshwater Criteria document states, "*In the case of ammonia, where a state demonstrates that mussels are not present on a site-specific basis, the recalculation procedure may be used to remove the mussel species from the national criteria dataset to better represent the species present at the site.*" The 2013 Freshwater Criteria document contains recalculation procedures for situations where mussels are not present in the receiving water. This Order requires the Permittee to conduct a study to determine the presence of mussels in the receiving water. The Regional Water Board shall use the results of this study to inform the determination of ammonia effluent limitations, if necessary, during the next permit renewal.

- **b. Sludge Management Study (Special Provision VI.C.2.b).** Subsequent inspections of Redway CSD on April 13, 2016 and December 14, 2016 by Regional Board and State Board staff revealed egregious sludge management practices at the Facility that pose a water quality and public health concern. The Facility's current sludge management practices were out of compliance with a submitted 2008 Biosolids Management Plan as well as state and federal regulations. In addition to the issuance of a Notice of Violation (NOV), the proposed Order requires that the Permittee prepare and submit, for Regional Board Executive Officer approval, an updated sludge management plan within a year of the effective date of this Order.
- c. Engineering Study on Suspended Transmission Line (Special Provision VI.C.2.c). This Order requires the Permittee to perform a special engineering study on the flow capacity of the suspended transmission pipeline (used to transport treated, chlorinated effluent to the percolation ponds at EFF-002) in-order to validate the Permittee's statement that the suspended pipeline can sustain flows greater than 0.350mgd, without compromising its integrity. The basis for this study stems from language in Attachment F of Order No. R1-2011-0046 which states "the flow capacity of the transmission line effectively limits the amount of effluent that can be disposed of to the percolation ponds. Consequently, when flows exceed 0.350mgd, the Permittee transmits treated effluent to the South Fork Eel River for disposal." The Regional Water Board may use results from this study to determine the maximum flow capacity of the suspended pipeline. If/when flows on the suspended pipeline reach the maximum flow capacity, discharge through the suspended pipeline must cease.

#### 3. Best Management Practices and Pollution Prevention

a. Pollutant Minimization Program (Special Provision VI.C.3.a). This provision is included in this Order pursuant to section 2.4.5 of the SIP. The Regional Water Board includes standard provisions in all NPDES permits requiring development of a Pollutant Minimization Program when there is evidence that a toxic pollutant is present in the effluent at a concentration greater than an applicable effluent limitation.

#### 4. Construction, Operation, and Maintenance Specifications

**a. Operation and Maintenance (Special Provisions VI.C.4.a and b).** 40 C.F.R. section 122.41(e) requires proper operation and maintenance of permitted wastewater systems and related facilities to achieve compliance with permit conditions. An up-to-

date operation and maintenance manual, as required by Provision VI.C.4.b of this Order, is an integral part of a well-operated and maintained facility.

#### 5. Special Provisions for Municipal Facilities (POTWs Only)

### a. Wastewater Collection Systems (Special Provision VI.C.5.a)

i. Statewide General WDRs for Sanitary Sewer Systems. On May 2, 2006, the State Water Board adopted General Waste Discharge Requirements for Sanitary Sewer Systems, Water Quality Order No. 2006-0003-DWQ (General Order). The General Order requires public agencies that own or operate sanitary sewer systems with greater than one mile of pipes or sewer lines to enroll for coverage under the General Order. The General Order requires agencies to develop sanitary sewer management plans (SSMPs) and report all SSOs, among other requirements and prohibitions.

On February 20, 2008, the State Water Board adopted Order No. WQ 2008-0002-EXEC Adopting Amended Monitoring and Reporting Requirements for Statewide General Waste Discharge Requirements for Statewide General Waste Discharge Requirements for Sanitary Sewer Systems, to ensure adequate and timely notifications are made to the Regional Water Board and appropriate local, state, and federal authorities in case of sewage spills. On August 6, 2013, the State Water Board adopted Order No. WQ 2013-0058-EXEC Amending Monitoring and Reporting Program for Statewide General Waste Discharge Requirements for Sanitary Sewer Systems. Order No. WQ 2013-0058-EXEC addressing compliance and enforceability of the Monitoring and Reporting Program and superseding the amendments in Order No. WQ-2008-0002-EXEC. Notification and reporting of SSOs is conducted in accordance with the requirements of Order Nos. 2006-0003-DWQ and WQ 2013-0058-EXEC, and any revisions thereto for operation of its wastewater collection system.

**b. Source Control and Pretreatment Provisions (Special Provision VI.C.5.b).** Because Pursuant to Special Provision VI.C.5.b.i, the Permittee shall implement the necessary legal authorities to monitor and enforce source control standards, restrict discharges of toxic materials to the collection system, and inspect facilities connected to the system.

40 C.F.R. section 403.8(a) requires POTWs with a total design flow greater than 5 mgd and receiving pollutants which pass through or interfere with the operation of the POTW to establish a POTW Pretreatment Program. The Regional Water Board may also require that a POTW with a design flow of 5 mgd or less develop a POTW Pretreatment Program if the nature or volume of the industrial influent, treatment process upsets, violations of POTW effluent limitations, contamination of municipal sludge, or other circumstances warrant in order to prevent interference or pass through. The Permittee did not report any known industrial wastes subject to regulation under the NPDES Pretreatment Program being discharged to the Facility in Part F of EPA Application Form 2A and the permittee to develop a pretreatment program that conforms to federal regulations. However, in order to prevent interference with the POTW or pass through of pollutants to the receiving water, the Order requires the Permittee to implement a source control program.

Water Code section 13263.3(d)(1) allows the Regional Water Board to require a discharger to complete and implement a pollution prevention plan if pollution prevention is necessary to achieve a water quality objective. Pursuant to Water Code section 13263.3(d)(3), a pollution prevention plan should contain an analysis of the methods that could be used to prevent the discharge of the pollutants into the POTW. These methods can include application of local limits to industrial or commercial dischargers, pollution prevention techniques, public education and outreach, or other innovative and alternative approaches to reduce discharges of pollutants to the POTW. The analysis also shall identify sources, or potential sources, not within the ability or authority of the POTW to control, such as pollutants in the potable water supply, airborne pollutants, pharmaceuticals, or pesticides, and estimate the magnitude of those sources, to the extent feasible. This Order includes requirements for the Permittee to implement a source identification and reduction program.

A key component of an effective source control program is the identification and location of possible industrial users within the POTW's wastewater collection system. This information is typically obtained by the POTW through industrial waste surveys. The following types of resources can be consulted in compiling a master list of industrial users:

- xi. Water and sewer billing records
- xii. Applications for sewer service
- xiii. Local telephone directories
- xiv. Chamber of Commerce and local business directories
- xv. Business license records
- xvi. POTW and wastewater collection personnel and field observations
- xvii. Business associations
- xviii. The internet
- xix. Industrial and non-residential sewer use permit records

In addition, the Regional Water Board recognizes that some form of source control is prudent to ensure the efficient operation of the Facility, the safety of Facility staff, and to ensure that pollutants do not pass through the treatment Facility to impair the beneficial uses of the receiving water. The proposed Order includes prohibitions for the discharge of pollutants that may interfere, pass through, or be incompatible with treatment operations, interfere with the use of disposal of sludge, or pose a health hazard to personnel.

c. Sludge Disposal and Handling Requirements (Special Provision VI.C.5.c). This Order provides permit coverage for the disposal of sludge/biosolids to land on the Permittee's property contingent upon the submission and approval of a Sludge Management Plan by March 1, 2018, and in compliance with applicable federal and state regulations.

- **d. Operator Certification (Special Provision VI.C.5.e).** This provision requires the Facility to be operated by supervisors and operators who are certified as required by title 23, section 3680 of the CCR.
- e. Adequate Capacity (Special Provision VI.C.5.f). The goal of this provision is to ensure appropriate and timely planning by the Permittee to ensure adequate capacity for the protection of public health and water quality.

### 6. Other Special Provisions

a. Storm Water (Special Provision VI.C.6.a). This provision requires the Permittee, if applicable, to obtain coverage under the State Water Board's Water Quality Order No. 2014-0057-DWQ, NPDES General Permit No. CAS000001, for Discharges of Storm Water Discharges Associated with Industrial Activities (or subsequent renewed versions of the NPDES General Permit CAS000001). Currently, the Facility is exempted from these requirements based on the size of the Facility (less than 1 mgd).

### 7. Compliance Schedules – Not Applicable

This Order does not establish interim effluent limitations or schedules of compliance for final numeric effluent limitations.

### VII. RATIONALE FOR MONITORING AND REPORTING REQUIREMENTS

Section 122.48 of 40 C.F.R. requires that all NPDES permits specify requirements for recording and reporting monitoring results. Water Code section 13383 authorizes the Regional Water Board to require technical and monitoring reports. The MRP, Attachment E, establishes monitoring and reporting requirements that implement federal and state requirements. The following provides the rationale for the monitoring and reporting requirements contained in the MRP for this Facility.

#### A. Influent Monitoring

- **1.** Influent monitoring requirements at Monitoring Location INF-001 for BOD<sub>5</sub> and TSS are retained from Order No. R1-2011-0046 and are necessary to determine compliance with the Order's 85 percent removal requirement for these parameters.
- **2.** Influent monitoring requirements for flow at Monitoring Location INF-001 are retained from Order No. R1-2011-0046.

### **B.** Effluent Monitoring

- 1. Effluent monitoring requirements are necessary to determine compliance with prohibitions and/or effluent limitations established by the Order. Monitoring at Monitoring Location EFF-001 is necessary to demonstrate compliance with effluent limitations and demonstrate whether or not the discharge poses reasonable potential for a pollutant to exceed any numeric or narrative water quality objectives.
  - **a.** Effluent monitoring frequencies and sample types for flow, chlorine residual, BOD<sub>5</sub>, TSS, pH, temperature, settleable solids, chlorodibromomethane, dichlorobromomethane, total coliform bacteria, ammonia, nitrate, nitrite, organic nitrogen, total nitrogen, and phosphorus have been retained from Order No. R1-2011-0046.
  - **b.** Effluent monitoring data collected during the term of Order No. R1-2011-0046 indicates that the discharge does not exhibit reasonable potential to cause or

contribute to an exceedance of water quality objectives for carbon tetrachloride. Therefore, this Order discontinues effluent monitoring requirements for carbon tetrachloride.

- **c.** Monitoring data collected over the term of Order No. R1-2011-0046 demonstrated that the discharge exhibits reasonable potential to cause or contribute to an exceedance of water quality criteria for alpha-endosulfan, copper, and 2,4,6-trichlorophenol. Therefore, this Order establishes monitoring requirements for alpha-endosulfan, copper, and 2,4,6-trichlorophenol at Monitoring Location EFF-001 to determine compliance with the applicable effluent limitations.
- **d.** The CTR contains water quality criteria for seven metals that vary as a function of hardness. This Order establishes monthly monitoring for hardness to gather data necessary to adjust metals criteria.
- **e.** This Order includes a prohibition of discharges that exceed one percent of the flow of the South Fork Eel River. Therefore, this Order requires the Permittee to calculate and report the dilution rate.
- **f.** This Order reduces the monitoring frequency for CTR priority pollutants from once every 3 years to once per permit term. The Regional Water Board finds that this frequency will provide sufficient information to characterize the discharge.

### C. Whole Effluent Toxicity Testing Requirements

Whole effluent toxicity (WET) monitoring requirements are retained from Order No. R1-2011-0046 and are included in this Order to protect the receiving water quality from the aggregate effect of a mixture of pollutants in the effluent. The monitoring frequency for both acute and chronic toxicity has been reduced from semi-annual to annual. Acute toxicity testing measures mortality in 100 percent effluent over a short test period and chronic toxicity testing is conducted over a longer time period and may measure mortality, reproduction, and/or growth.

In addition to routine toxicity monitoring, this Order requires the Permittee to submit a TRE Workplan by November 1, 2017, in accordance with appropriate U.S. EPA guidance to ensure that the Permittee has a plan to immediately move forward with the initial tiers of a TRE in the event effluent toxicity is encountered in the future. The TRE is initiated by evidence of a pattern of toxicity demonstrated through the additional effluent monitoring provided as a result of an accelerated monitoring program.

#### D. Land Discharge Monitoring Requirements

- 1. Land discharge monitoring requirements are necessary to determine compliance with prohibitions and/or effluent limitations established by the Order. Monitoring at Monitoring Location EFF-002 is necessary to demonstrate compliance with land discharge specifications in section IV.B of the Order and demonstrate whether or not the discharge poses reasonable potential for a pollutant to exceed any numeric or narrative water quality objectives.
- **2.** Monitoring requirements at Monitoring Location EFF-002 for flow, BOD<sub>5</sub>, TSS, total coliform bacteria, pH, total nitrogen, and nitrate nitrogen have been retained from Order No. R1-2011-0046.

- **3.** This Order reduces the monitoring frequency for title 22 pollutants from once every 3 years to once per permit term. The Regional Water Board finds that this frequency will provide sufficient information to characterize the discharge.
- **4.** The Permittee discharges to the South Fork Eel River at Discharge Point 001 as necessary, when influent flows exceed the treatment and storage capacity of the Facility. The Permittee only discharged to the South Fork Eel River three times during the term of Order No. R1-2011-0046. To ensure adequate data is available to conduct an RPA for the next permit renewal, if no discharge occurs during the permit term, this Order requires sampling for priority pollutants at Monitoring Location EFF-002 in the fourth year of the permit term and during the discharge season (i.e., October 1 through May 14).
- **5.** This Order includes a new monthly monitoring requirement for total dissolved solids (TDS) in order to characterize concentrations of TDS in the effluent discharge to the percolation pond to ensure that TDS will not adversely impact groundwater.

### E. Receiving Water Monitoring

#### 1. Surface Water

- **a.** Receiving water monitoring is required to demonstrate compliance with the Receiving Water Limitations.
- **b.** Monitoring requirements at Monitoring Location RSW-001 for flow, pH, temperature, dissolved oxygen, electrical conductivity, total dissolved solids, turbidity, hardness, and priority pollutants have been retained from Order No. R1-2011-0046.
- **c.** Monitoring Requirements at Monitoring Location RSW-002 for pH, temperature, dissolved oxygen, electrical conductivity, total dissolved solids, and turbidity have been retained from Order No. R1-2011-0046.

#### 2. Groundwater – Not Applicable

This Order does not require groundwater monitoring at this time.

#### F. Other Monitoring Requirements

- **1. Monitoring Location INT-001.** Internal monitoring at the end of the chlorine contact chamber is required to measure chlorine residual in lieu of daily coliform monitoring to assure adequate disinfection on a daily basis.
- **2. Visual Monitoring.** Visual monitoring requirements are retained from the previous Order and are necessary to ensure compliance with receiving water limitations in section V. of the Order.
- **3. Sludge Monitoring.** New sludge monitoring requirements at Monitoring Location BIO-001 serve as a basis for the Permittee to develop the Sludge Handling and Disposal report that is required as part of the Annual Report pursuant to section X.D.2.g of the MRP.
- 4. Discharge Monitoring Report Quality Assurance (DMR-QA) Study Program. Under the authority of section 308 of the CWA (33 U.S.C. § 1318), U.S. EPA requires major permittees under the NPDES Program to participate in the annual DMR-QA Study Program. The DMR-QA Study evaluates the analytical ability of laboratories that routinely perform or support self-monitoring analyses required by NPDES permits. There are two options to satisfy the requirements of the DMR-QA Study Program: (1) The Discharger can obtain and analyze a

DMR-QA sample as part of the DMR-QA Study; or (2) Per the waiver issued by U.S. EPA to the State Water Board, the Discharger can submit the results of the most recent Water Pollution Performance Evaluation Study from its own laboratories or its contract laboratories. A Water Pollution Performance Evaluation Study is similar to the DMR-QA Study. Thus, it also evaluates a laboratory's ability to analyze wastewater samples to produce quality data that ensure the integrity of the NPDES Program. The Discharger shall ensure that the results of the DMR-QA Study or the results of the most recent Water Pollution Performance Evaluation Study are submitted annually to the State Water Board. The State Water Board's Quality Assurance Program Officer will send the DMR-QA Study results or the results of the most recent Water Pollution Performance Evaluation Study to U.S. EPA's DMR-QA Coordinator and Quality Assurance Manager.

- **5.** Accelerated Monitoring Requirements. Table E-4 includes accelerated monitoring requirements for parameters that are required to be monitored daily, weekly, monthly, and annually.
- **6. Flow Monitoring.** Section I.D of the MRP requires proper installation, calibration, operation, and maintenance of flow metering devices.
- **G. Spill Notification.** The MRP that is part of this Order establishes requirements for reporting spills and unauthorized discharges, with the exception of SSOs which must be reported in accordance with the requirements of State Water Board Order No. 2006-0003-DWQ and WQ 2013-0058-EXEC.

#### **VIII. PUBLIC PARTICIPATION**

The California Regional Water Quality Control Board, North Coast Region (Regional Water Board) is considering the issuance of waste discharge requirements (WDRs) that will serve as a National Pollutant Discharge Elimination System (NPDES) permit for the Redway Community Service District. As a step in the WDR adoption process, the Regional Water Board staff has developed tentative WDRs. The Regional Water Board encourages public participation in the WDR adoption process.

#### A. Notification of Interested Parties

The Regional Water Board notified the Permittee and interested agencies and persons of its intent to prescribe waste discharge requirements for the discharge and provided an opportunity to submit written comments and recommendations. Notification was provided through the following posting on the Regional Water Board's Internet site at:

http://www.waterboards.ca.gov/northcoast/public notices/public hearings/npdes permits and \_wdrs.shtml and through publication in the **Press Democrat** and **Eureka Times Standard on** November 18, 2016.

### **B.** Written Comments

Interested persons were invited to submit written comments concerning these tentative WDRs as provided through the notification process. Comments were due to the Regional Water Board Executive Office electronically via e-mail to <u>NorthCoast@waterboards.ca.gov</u> or on disk (CD or DCD) in Portable Document Format (PDF) file in lieu of paper-sourced documents. The guidelines for electronic submittal of documents can be found on the Regional Water Board website at <u>http://www.waterboards.ca.gov/northcoast</u>.

To be fully responded to by staff and considered by the Regional Water Board, the written comments were due at the Regional Water Bard office by 5:00 p.m. on **December 22, 2016.** 

### C. Public Hearing

The Regional Water Board held a public hearing on the draft WDRs during its regular Board meeting on the following date and time and at the following location:

Date:	March 8, 2017
Time:	9:00 a.m. or as announced in the Regional Water Board's agenda
Location:	Fortuna City Council Chambers, Fortuna, Humboldt County

Interested persons were invited to attend. At the public hearing, the Regional Water Board heard testimony pertinent to the discharge, WDRs, and permit. For accuracy of the record, important testimony was requested in writing.

Please be aware that dates and venues may change. Our Web address is <u>http://www.waterboards.ca.gov/northcoast</u> where you can access the current agenda for changes in dates and locations.

#### D. Waste Discharge Requirements Petitions

Any aggrieved person may petition the State Water Board to review the decision of the Regional Water Board regarding the final WDRs. The petition must be received by the State Water Board at the following address within 30 calendar days of the Regional Water Board's action:

State Water Resources Control Board Office of Chief Counsel P.O. Box 100, 1001 I Street Sacramento, CA 95812-0100

For instruction on how to file a petition for review see <u>http://www.waterboards.ca.gov/public\_notices/petitions/water\_quality/wqpetition\_instr.shtml</u>

#### E. Information and Copying

The Report of Waste Discharge (ROWD), related documents, tentative effluent limitations and special provisions, comments received, and other information are on file and may be inspected at the address identified in section VIII.C, above, at any time between 8:30 a.m. and 4:45 p.m., Monday through Friday. Copying of documents may be arranged through the Regional Water Board by calling (707) 576-2220.

#### F. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should contact the Regional Water Board, reference this facility, and provide a name, address, and phone number.

### G. Additional Information

Requests for additional information or questions regarding this Order should be directed to Imtiaz-Ali Kalyan at Imtiaz-Ali.Kalyan@waterboards.ca.gov or (707) 576-2805.

Constituent	Units	Qualifier	MEC	Qualifier	В	С	СМС	ССС	Water & Org	Org. Only	MCL	Reasonable Potential
Antimony	μg/L	J	0.439	<	0.0995	6.0			14		6	No
Arsenic	μg/L	=	1.95	<	0.386	10	340	150			10	No
Beryllium	μg/L	<	0.29	<	0.29	4.0					4.0	No
Cadmium	μg/L	<	0.128	<	0.128	1.8	2.8	1.8			5.0	No
Chromium (III)	μg/L					147	1,236	147				No
Chromium (VI)	μg/L		5.3	<	5	11	16	11			50	No
Copper	μg/L		6.71		0.835	6.5	9.5	6.5	1,300			Yes
Lead	μg/L	J	0.174		0.103	1.9	48	1.9				No
Mercury	μg/L		0.00189		0.0016	0.050			0.050		2.0	No
Nickel	μg/L		3.16		1.43	37	330	37	610		100	No
Selenium	μg/L	<	0.168	<	0.168	5.0		5.0			50	No
Silver	μg/L	<	0.111	<	0.111	2.0	2.0					No
Thallium	μg/L	<	0.101	<	0.101	1.7			1.7		2.0	No
Zinc	μg/L		49.9		15.3	84	84	84				No
Cyanide	μg/L	J	2	<	4	5.2	22	5.2	700		150	No
Asbestos	MFL		0.5	<	0.2	7.0			7		7.0	No
2,3,7,8 TCDD	μg/L	<	4.6x10 <sup>-7</sup>	<	4.6x10 <sup>-7</sup>	1.3x10 <sup>-8</sup>			1.3x10 <sup>-8</sup>		3.0x10 <sup>-5</sup>	No
Acrolein	μg/L	<	2	<	2.00	320			320			No
Acrylonitrile	μg/L	<	5	<	5.00	0.06			0.059			No
Benzene	μg/L	<	0.5	<	0.50	1.0			1.2		1.0	No
Bromoform	μg/L	<	0.5	<	0.50	0.25			4.3			No
Carbon Tetrachloride	μg/L	<	0.5	<	0.5	0.25			0.25		0.5	No
Chlorobenzene	μg/L	<	0.5	<	0.5	70			680		70	No
Chlorodibromomethane	μg/L	<	0.5	<	0.5	0.40			0.401			Yes <sup>1</sup>
Chloroethane	μg/L	<	0.50	<	0.5	No Criteria						No
2-Chloroethylvinyl ether	μg/L					No Criteria						No
Chloroform	μg/L		19	<	0.50	No Criteria						No
Dichlorobromomethane	μg/L		4.9	<	0.5	0.56			0.56			Yes
1,1-Dichloroethane	μg/L	<	0.5	<	0.50	5.0					5.0	No
1,2-Dichloroethane	μg/L	<	0.5	<	0.5	0.38			0.38		0.5	No
1,1-Dichloroethylene	μg/L	<	0.5	<	0.5	0.057			0.057		6.0	No
1,2-Dichloropropane	μg/L	<	0.5	<	0.50	0.52			0.52		5.0	No
1,3-Dichloropropylene	μg/L					0.50			10		0.5	No
Ethylbenzene	μg/L	<	0.5	<	0.5	300			3,100		300	No
Methyl Bromide	μg/L		0.61	<	0.5	48			48			No

# Attachment F-1 – Redway Community Service District RPA Summary

Constituent	Units	Qualifier	MEC	Qualifier	В	С	СМС	CCC	Water & Org	Org. Only	MCL	Reasonable Potential
Methyl Chloride	μg/L	<	0.5	<	0.50	No Criteria						No
Methylene Chloride	μg/L	<	0.5	<	0.5	4.7			4.7		5.0	No
1,1,2,2-Tetrachloroethane	μg/L	<	0.5	<	0.5	0.17			0.17		1.0	No
Tetrachloroethylene	μg/L	<	0.5	<	0.5	0.5			0.8		5.0	No
Toluene	μg/L		2	<	0.5	150			6,800		150	No
1,2-Trans-Dichloroethylene	μg/L	<	0.5	<	0.50	10			700		10	No
1,1,1-Trichloroethane	μg/L	<	0.5	<	0.50	200					200	No
1,1,2-Trichloroethane	μg/L	<	0.5	<	0.50	0.60			0.60		5.0	No
Trichloroethylene	μg/L	<	0.5	<	0.5	2.7			2.7		5.0	No
Vinyl Chloride	μg/L	<	0.5	<	0.50	0.50			2.0		0.5	No
2-Chlorophenol	μg/L	<	0.53	<	1.30	120			120			No
2,4-Dichlorophenol	μg/L	<	0.7	<	1.50	93			93			No
2,4-Dimethylphenol	μg/L	<	0.59	<	0.94	540			540			No
2-Methyl- 4,6-Dinitrophenol	μg/L	<	0.74	<	1.80	13			13.4			No
2,4-Dinitrophenol	μg/L	<	1.1	<	1.10	70			70			No
2-Nitrophenol	μg/L	<	0.5	<	1.6	No Criteria						No
4-Nitrophenol	μg/L	<	0.45	<	0.45	No Criteria						No
3-Methyl 4-Chlorophenol	μg/L	<	0.67	<	1.30	No Criteria						No
Pentachlorophenol	μg/L	<	0.97	<	2.00	0.01			0.28		1.0	No
Phenol	µg/L	<	0.5	<	0.59	21,000			21,000			No
2,4,6-Trichlorophenol	μg/L	J	3.3	<	1.30	2.1			2.1			Yes
Acenaphthene	μg/L	<	0.27	<	0.27	1,200			1,200			No
Acenaphthylene	μg/L	<	0.011	<	0.011	No Criteria						No
Anthracene	μg/L	<	0.029	<	0.029	9,600			9,600			No
Benzidine	μg/L	<	0.5	<	1.8	0.00012			0.00012			No
Benzo(a)Anthracene	μg/L	<	0.023	<	0.023	0.0044			0.0044			No
Benzo(a)Pyrene	μg/L	<	0.03	<	0.03	0.0044			0.0044		0.2	No
Benzo(b)Fluoranthene	μg/L	<	0.03	<	0.03	0.0044			0.0044			No
Benzo(ghi)Perylene	μg/L	<	0.029	<	0.029	No Criteria						No
Benzo(k)Fluoranthene	μg/L	<	0.029	<	0.029	0.0044			0.0044			No
Bis(2-Chloroethoxy) methane	μg/L	<	0.55	<	1.50	No Criteria						No
Bis(2-Chloroethyl)Ether	µg/L	<	0.5	<	1.00	0.031			0.031			No
Bis(2-Chloroisopropyl) ether	μg/L	<	0.5	<	1.50	1,400			1,400			No
Bis(2-Ethylhexyl) phthalate	µg/L	J	0.83	<	1.30	1.8			1.8		4.0	No
4-Bromophenyl Phenyl Ether	µg/L	<	0.5	<	1.20	No Criteria						No
Butylbenzyl Phthalate	μg/L	<	1.2	<	2.10	3,000			3,000			No
2-Chloronaphthalene	µg/L	<	0.5	<	1.60	1,700			1,700			No

Constituent	Units	Qualifier	MEC	Qualifier	В	С	СМС	CCC	Water & Org	Org. Only	MCL	Reasonable Potential
4-Chlorophenyl Phenyl Ether	μg/L	<	0.5	<	1.30	No Criteria						No
Chrysene	μg/L	<	0.028	<	0.028	0.0044			0.0044			No
Dibenzo(a,h)Anthracene	μg/L	<	0.027	<	0.027	0.0044			0.0044			No
1,2-Dichlorobenzene	μg/L	<	0.5	<	0.5	600			2,700		600	No
1,3-Dichlorobenzene	μg/L	<	0.50	<	0.50	400			400			No
1,4-Dichlorobenzene	µg/L	<	0.50	<	0.50	5.0			400		5.0	No
3,3 Dichlorobenzidine	μg/L	<	0.50	<	0.67	0.04			0.04			No
Diethyl Phthalate	μg/L	<	0.54	<	1.30	23,000			23,000			No
Dimethyl Phthalate	µg/L	<	1.1	<	1.30	313,000			313,000			No
Di-n-Butyl Phthalate	μg/L	J	1.1	<	1.50	2,700			2,700			No
2,4-Dinitrotoluene	μg/L	<	0.59	<	1.90	0.11			0.11			No
2,6-Dinitrotoluene	μg/L	<	0.77	<	1.80	No Criteria						No
Di-n-Octyl Phthalate	μg/L	<	0.72	<	1.70	No Criteria						No
1,2-Diphenylhydrazine	μg/L	<	0.5	<	1.00	0.04			0.04			No
Fluoranthene	μg/L	<	0.033	<	0.033	300			300			No
Fluorene	µg/L	<	0.15	<	0.15	1,300			1,300			No
Hexachlorobenzene	μg/L	<	0.5	<	1.00	0.00075			0.00075		1.0	No
Hexachlorobutadiene	μg/L					0.44			0.44			No
Hexachlorocyclopentadiene	µg/L	<	0.5	<	1.00	50			240		50	No
Hexachloroethane	μg/L	<	0.5	<	1.30	1.9			1.9			No
Indeno(1,2,3-cd)Pyrene	µg/L	<	0.035	<	0.035	0.0044			0.0044			No
Isophorone	µg/L	<	0.55	<	1.00	8.4			8.4			No
Naphthalene	µg/L	<	0.018	<	0.018	No Criteria						No
Nitrobenzene	µg/L	<	0.52	<	1.6000	17			17			No
N-Nitrosodimethylamine	μg/L	<	0.5	<	0.67	0.00069			0.00069			No
N-Nitrosodi-n-Propylamine	µg/L	<	0.5	<	1.50	0.005			0.005			No
N-Nitrosodiphenylamine	µg/L	<	0.71	<	1.0	5.0			5.0			No
Phenanthrene	µg/L	<	0.012	<	0.012	No Criteria						No
Pyrene	µg/L	<	0.04	<	0.04	960			960			No
1,2,4-Trichlorobenzene	μg/L					5.0					5.0	No
Aldrin	μg/L	<	0.0016	<	0.0016	0.00013	3.0		0.00013			No
alpha-BHC	μg/L	<	0.0016	<	0.0016	0.0039			0.0039			No
beta-BHC	μg/L	<	0.0018	<	0.0018	0.014			0.014			No
gamma-BHC	μg/L	<	0.0014	<	0.0014	0.019	0.95		0.019		0.2	No
delta-BHC	μg/L	<	0.0014	<	0.0014	No Criteria						No
Chlordane	μg/L	<	0.034	<	0.0340	0.00057	2.4	0.0043	0.00057		0.1	No
4,4'-DDT	μg/L	<	0.001	<	0.0010	0.00059	1.1	0.001	0.00059			No

Constituent	Units	Qualifier	MEC	Qualifier	В	С	СМС	ССС	Water & Org	Org. Only	MCL	Reasonable Potential
4,4'-DDE	µg/L	<	0.002	<	0.002	0.00059			0.00059			No
4,4'-DDD	µg/L	<	0.0099	<	0.0099	0.00083			0.00083			No
Dieldrin	μg/L	<	0.0018	<	0.0018	0.00014	0.24	0.056	0.00014			No
alpha-Endosulfan	µg/L		0.08	<	0.0017	0.056	0.22	0.056	110			Yes
beta-Endolsulfan	μg/L	<	0.00092	<	0.00092	0.056	0.22	0.056	110			No
Endosulfan Sulfate	µg/L	<	0.0023	<	0.0023	110			110			No
Endrin	µg/L	<	0.0019	<	0.0019	0.036	0.086	0.036	0.76		2.0	No
Endrin Aldehyde	µg/L	<	0.002	<	0.002	0.76			0.76			No
Heptachlor	μg/L	<	0.0018	<	0.0018	0.00021	0.52	0.0038	0.00021		0.01	No
Heptachlor Epoxide	µg/L	<	0.0015	<	0.0015	0.0001	0.52	0.0038	0.0001		0.01	No
PCBs sum	µg/L	<	0.50	<	0.50	0.00017		0.014	0.00017		0.5	No
Toxaphene	μg/L	<	0.052	<	0.052	0.0002	0.73	0.0002	0.00073		3.0	No
Ammonia Nitrogen, Total (as N)	mg/L		4.7			2.14	9.64	2.14				Yes
Nitrate, Total (as N)	mg/L	=	35			10					10	Yes

<sup>1</sup> See section IV.C.3 of the Fact Sheet for a discussion of the RPA results for chlorodibromomethane.